

## OFFICE OF THE CLERK WISCONSIN COURT OF APPEALS

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## DISTRICT I

September 30, 2025

*To*:

Hon. Laura Gramling Perez Andrew William Boden

Circuit Court Judge Legal Aid Society of Milwaukee

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You are hereby notified that the Court has entered the following opinion and order:

2024AP1141-NM

In re the termination of parental rights to I.E., a person under the age of 18: State of Wisconsin v. A.M. (L.C. # 2023TP16)

Before Geenen, J.<sup>1</sup>

Summary disposition orders may not be cited in any court of this state as precedent or authority, except for the limited purposes specified in WIS. STAT. RULE 809.23(3).

Amy appeals from an order terminating her parental rights to her child, Ivy.<sup>2</sup> Appellate counsel, David Malkus, has filed a no-merit report. *See* WIS. STAT. RULES 809.107(5m), 809.32;

<sup>&</sup>lt;sup>1</sup> This appeal is decided by one judge pursuant to WIS. STAT. § 752.31(2)(e) (2023-24). All references to the Wisconsin Statutes are to the 2023-24 version.

<sup>&</sup>lt;sup>2</sup> For ease of reading and to maintain confidentiality, we use pseudonyms for the child and parent in this case. *See* WIS. STAT. RULE 809.86(1).

see also Anders v. California, 386 U.S. 738 (1967). Amy was advised of her right to file a response, but she has not responded. Based upon an independent review of the record and the no-merit report, this court concludes that an appeal would lack arguable merit. Therefore, the order terminating Amy's parental rights is summarily affirmed.

In May 2021, the Division of Milwaukee Child Protective Services (DMCPS) detained Ivy, then aged three, based on Amy's and Ivy's father's ongoing drug problems and unsafe living conditions. Ivy was found to be a child in need of protection or services (CHIPS), and she was ultimately placed in foster care.

In January 2023, the State petitioned to terminate Amy's parental rights, alleging continuing CHIPS and failure to assume parental responsibility.<sup>3</sup> As relevant to this appeal, Amy pled no contest to the continuing CHIPS ground. The case proceeded to a prove-up hearing where the State presented evidence in support of the ground for termination. Ultimately, the circuit court found the State had satisfactorily demonstrated a basis for the continuing CHIPS ground.

The court then held a dispositional hearing. The State provided evidence to support its argument for termination of Amy's parental rights. Amy testified on her own behalf, and offered testimony from witnesses including her employer, her former therapist, her friend, and Ivy's father's adult daughter.

<sup>&</sup>lt;sup>3</sup> The circuit court's termination of Ivy's father's parental rights is not the subject of this appeal.

The circuit court concluded that termination of Amy's parental rights was in Ivy's best interests and subsequently entered an order to that effect. This no-merit appeal follows.

The no-merit report addresses potential issues of whether the circuit court erred when accepting Amy's plea and when terminating Amy's parental rights. Upon reviewing the record, we agree with counsel's analysis and conclusion that there is no arguable basis to pursue any of these issues. We briefly comment on them.

Before accepting a no-contest plea during the grounds phase of a termination-of-parental-rights case, the circuit court must first engage the parent in a colloquy consistent with the requirements of WIS. STAT. § 48.422(7) and *Oneida County DSS v. Therese S.*, 2008 WI App 159, ¶5, ¶¶10-11, ¶16, 314 Wis. 2d 493, 762 N.W.2d 122. As a threshold matter, appellate counsel observes that during the colloquy the circuit court did not identify an adoptive resource for Ivy as required under § 48.422(7)(bm). However, counsel explains that testimony from the dispositional hearing established the identity of a proposed adoptive resource—Ivy's foster mother. *See Waukesha Cnty. v. Steven H.*, 2000 WI 28, ¶58, 233 Wis. 2d 344, 607 N.W.2d 607 (holding that information necessary to support a no-contest plea may be presented through testimony at proceedings other than the plea hearing). We also observe that the permanency plan that was filed before Amy's plea indicated the permanence goal was adoption and identified Ivy's foster mother as a proposed adoptive resource. We agree with appellate counsel that there is no arguable merit to challenge Amy's no-contest plea on this basis.

The remainder of the court's plea colloquy sufficiently complied with the requirements of Wis. Stat. § 48.422(7) and *Therese S.*, 314 Wis. 2d 493, ¶5, ¶¶10-11, ¶16. We therefore agree

with counsel's analysis and conclusion that any challenge to the validity of Amy's plea would lack arguable merit.

The final step in accepting an admission or plea is for the circuit court to determine whether the State satisfactorily proved a factual basis for the allegations in the petition as to the grounds for termination of parental rights. *See* Wis. Stat. § 48.422(7). If a parent does not contest the allegations in the petition, a circuit court nevertheless "shall hear testimony in support of the allegations in the petition." Sec. 48.422(3). To prove that a child is in continuing need of protection or services, the State must show that the child has been placed out of the home for a cumulative total of more than six months pursuant to court orders containing the termination of parental rights notice; the applicable county department has made a reasonable effort to provide services ordered by the court; and the parent has failed to meet the conditions established in the order for the safe return of the child to the parent's home. *See* Wis. Stat. § 48.415(2)(a).

Here, during the "prove-up" following Amy's plea, the case manager testified that, as part of Amy's dispositional order in the CHIPS case, Amy was required, but failed, to comply with various conditions of return. As one example, one condition for return was that Amy control her substance abuse disorder, but she tested positive for THC and methamphetamine during the course of the pending CHIPS case and did not engage in treatment for her methamphetamine use. Amy also did not meet the condition to keep a safe and clean home because she was either homeless, living in a tent, living in a storage unit, or staying with friends. The case manager also testified that a few days before the hearing, she was told Amy had a residence but it needed to be cleaned and it lacked running water. Our review of the record, which includes the case manager's testimony and documentary evidence, confirms that the State established the factual basis for the finding that grounds existed to terminate Amy's parental

rights. There is no arguable merit to a challenge to the sufficiency of the evidence to support the termination petition.

The no-merit report also discusses whether the circuit court erroneously exercised its discretion when it terminated Amy's parental rights. The ultimate decision whether to terminate parental rights is discretionary. *State v. H.C.*, 2025 WI 20, ¶20, 416 Wis. 2d 233, 21 N.W.3d 330. The circuit court must consider the factors set forth in WIS. STAT. § 48.426, giving paramount consideration to the best interests of the child. *See Gerald O. v. Cindy R.*, 203 Wis. 2d 148, 153-54, 551 N.W.2d 855 (Ct. App. 1996).

Here, the record reflects that the circuit court expressly considered the relevant factors in light of the evidence as to Ivy, made a number of factual findings based on the evidence presented, and reached a reasonable decision. In making its determination, the court observed that, based on the evidence offered at the hearing, Ivy was now "thriving," receiving therapy and services that she had not had while in Amy's care, had a diminished relationship with Amy and other family members, had been out of the home for three years (which was significant in light of her young age), referred to her foster mother as "mom," and there was a likelihood of adoption by Ivy's foster mom. We therefore agree with appellate counsel's conclusion that there is no arguable merit to a claim that the circuit court erroneously exercised its discretion in deciding to terminate Amy's parental rights to Ivy.

Finally, although not discussed in the no-merit report, we also consider whether there would be arguable merit to further proceedings based on the circuit court's failure to adhere to statutory time limits. The time limits in WIS. STAT. ch. 48 cannot be waived. *See State v. April O.*, 2000 WI App 70, ¶5, 233 Wis. 2d 663, 607 N.W.2d 927. Nevertheless, continuances

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are permitted for good cause, see WIS. STAT. § 48.315(2), and the failure to object to a

continuance waives any challenge to the court's competency to act during the continuance, see

§ 48.315(3). Here, the record reflects that all of the mandatory time limits were either complied

with or extended for good cause, without objection, to accommodate the parties' schedules and

the need for the parents to receive counsel. Any challenge to the court proceedings based upon a

failure to comply with the statutory time limits would be without arguable merit on appeal.

Our independent review of the record reveals no other potential issues of arguable merit.

Upon the foregoing, therefore,

IT IS ORDERED that the order is summarily affirmed.

IT IS FURTHER ORDERED that Attorney David Malkus is relieved of further

representation of Amy in this matter.

IT IS FURTHER ORDERED that this summary disposition order will not be published.

Samuel A. Christensen Clerk of Court of Appeals

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