

Waukesha County

Date Visited: July 27, 2006

Interviewed: (* indicates multiple contacts)

Michelle Cyrulik, Coordinator, Waukesha County Criminal Justice Collaborating Council*
Judge Kathryn W. Foster*
District Attorney Paul Bucher
Deputy District Attorney Stephen Centinario, jr.
Assistant District Attorney Brad Schimel
Assistant State Public Defender Sam Benedict
Assistant State Public Defender Jean LaTour

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WAUKESHA COUNTY CRIMINAL JUSTICE COLLABORATING COUNCIL

BY-LAWS

Article I: Name

The name of this Council shall be the Waukesha County Criminal Justice Collaborating Council. It will be referred to as the Council throughout these by-laws.

Article II: Creation

The Council is created by ordinance as adopted by the Waukesha County Board of Supervisors and signed by the County Executive.

Article III: Mission

The mission of the Council is to enhance public safety in Waukesha County through community collaboration by ensuring offender accountability, providing rehabilitation programs and supporting the rights and needs of victims.

Article IV: Structure

Section A: Membership:

There are eleven voting members of the Council who are members due to the position they hold. These eleven members serve on the Council for as long as they occupy the position.

- Chief Judge or Presiding Judge for Waukesha County
- County Executive
- County Board Chair
- Sheriff
- District Attorney
- Clerk of Circuit Court
- Mayor of City of Waukesha
- First Assistant Public Defender - Waukesha County
- Waukesha County Police Chief Association Representative
- Director of Health & Human Services
- Parole and Probation Manager responsible for Waukesha

Additional members may be appointed as the Council deems appropriate. Council members may designate one chief staff person to represent them and vote at Council meetings. Any member wishing to appoint a designee is to identify the designee in written correspondence addressed to the Chair of the Council. No more than three consecutive meetings shall be allowed for a member's designee to attend Council meetings. Designees can only be changed by notifying the Chair in writing.

Any member of the Council may recommend removal of any agency member whom they believe is no longer appropriate for membership. Lack of attendance by a member may be cause for removal from the Council. Resignation of Council members shall be submitted to the chairperson and brought to a vote of the Council.

Section B: Legal Influence of the Council:

The Council is not a body that "orders" members to do anything beyond what any one member has the legal power to do as a part of their legal position. It can make system-wide policy through consensus.

Section C: Committees:

1. Executive Committee

Only members of the Council may serve on the Executive Committee. The Council shall determine the membership of the Executive Committee. Any member of the Council may attend and participate in the Executive Committee meetings. The Executive Committee shall be responsible for the following:

- a. Develop Council meeting agendas and ensure matters are ready for Council meetings.
- b. Ensure assignments are completed and prepared for Council meetings.
- c. Propose to the Council the formation of Standing Committees, Subcommittees and Ad Hoc Committees.
- d. Recommend to the Council individuals to serve as chairs and members of above-listed committees.
- e. Coordinate the Standing Committees, Subcommittees and Ad Hoc Committees.

2. Standing Committees

Data Analysis & Information Committee

- Identify the general information needs of the Council and its committees.
- Investigate ways and means to create the infrastructure, which can provide that information on a regular basis.
- Identify and create systems that can provide information on an ad hoc basis as requested by the Council.

Pretrial & Jail Utilization Committee

- Examine how the jail and Huber facilities are being used and by whom, by focusing on both defendant and offender characteristics including demographics, residence, criminal conduct and criminal history.
- Discuss pretrial activities and policies and procedures that impact bail decisions and jail population.

Programs & Interventions Committee

- Explore ways of deterring initial entrance into the criminal justice system.
- Identify ways to reduce criminal recidivism and victimization by researching efficient and cost-effective alternative programs and processes for defendants and offenders in Waukesha County.

Public Relations & Education Committee

- Educate the public about initiatives, programs and services supported by the Council
- Identify community concerns that are related to the responsibilities of the Council
- Prepare a detailed, proactive public relations plan that will promote Council activities and initiatives.

Juvenile Justice Committee

- Identify the issues and initiatives relating to juvenile justice.
- Examine current successful processes that might be relevant for the adult system and vice versa.

3. Subcommittees and Ad Hoc Committees

The Council may authorize the formation of Subcommittees and Ad Hoc committees, to deal with specific problems or issues. Standing Committees, Subcommittees and Ad Hoc committees shall report their information and recommendations to the Council.

Section D: Meetings:

1. Meetings of the Council shall be set by the Council, the chairperson, and/or upon petition by any four members of the Council. Notice of Council, Executive Committee, Standing Committee, Subcommittee and Ad Hoc committee meeting times and location shall be provided to all members and duly posted in compliance with open meetings statutes.
2. Minutes of the Council meetings shall be recorded and distributed to all members of the Council.
3. A minimum quorum is a simple majority of seated voting membership.
4. Recommendations of the Council shall be made by consensus. If consensus cannot be reached, recommendations may be made by a 2/3 vote of Council members.

Article V: Officers

Section A: Officers:

The Chairperson of the Council shall either be the Chief (Presiding) Judge, the County Executive, or the Chairperson of the County Board. The Council will select the vice-chairperson. The chairperson and vice-chairperson will be selected annually.

Section B: Duties of Officers:

The chairperson shall preside at all meetings. The vice-chairperson shall preside in the absence of the chairperson.

Article VI: Change in By-laws

Proposed amendments to the by-laws are to be included on the agenda of an Executive Committee meeting. The proposal will be forwarded to the Council for approval. Any action in response to the proposed change in the by-laws taken by the Council shall become effective immediately.



Waukesha County Criminal Justice Collaborating Council

I. Mission Statement

The mission of the Waukesha County CJCC is to enhance public safety and promote the effective and efficient administration of the criminal justice system through community collaboration by ensuring offender accountability and providing rehabilitation services, while recognizing the rights and needs of victims.

II. Vision Statement

Our criminal justice system will be characterized by a balanced proactive response to criminal behavior that incorporates accountability and the principles of restorative justice.

We envision a team approach that utilizes meaningful, shared, system-wide information and community resources to promote our core values.

We will treat all individuals fairly, equally and with dignity.



Waukesha County Criminal Justice Collaborating Council

Committee Descriptions and Guidelines

I. Organizational and Operational Guidelines for Committees

A. Membership

1. Each committee is chaired by a member of the CJCC ¹
2. Each committee is limited to nine (9) members
3. Each committee may have as many subcommittees as deemed necessary, both permanent and temporary. There is no set limit to the number of persons on a subcommittee
4. Each subcommittee is chaired by a member of the committee

B. Open Meetings and Open Records Law

All Committees and Subcommittees are subject to the Wisconsin Open Meetings and Open Records Law and this means that the chairpersons will be responsible for ensuring that all meetings are properly noticed.

C. Conflict of Interest Guidelines

The Council is preparing conflict-of-interest guidelines for members, to include all committee and subcommittee members. These will be presented upon completion.

D. Financial Support

The Council does have county budget appropriations but these are to be disbursed at the direction of the Council or the Executive Committee based on guidelines set by the Council.

E. Committee Decision Making Processes

The committees and subcommittee shall use a majority-voting method following Roberts Rules of Order. It is expected that the subcommittees may be larger and the committees will be involved in vigorous and even contentious discussions at times and Roberts Rules of Order may be very useful.

The CJCC itself has chosen to use a consensus model of decision-making with a two-thirds vote back up in the event that consensus cannot be reached.

II. Committee Missions and Descriptions

A. Executive Committee

The mission of the Executive Committee is to provide operational guidance and assistance for the Council and its Committees during the time between CJCC meetings. The Committee also provides leadership services and oversees the day-to-day operations of the CJCC. The CJCC selects the members as outlines in the Council's by-laws.

Any member of the CJCC may attend and participate in the Executive Committee meetings. The Executive Committee shall be responsible for the following:

¹ More than one CJCC member may be on a Committee or Subcommittee but one will be designated as Chairperson.

1. Develop Council meeting agendas and ensure matters are ready for Council meetings.
2. Ensure assignments are completed and prepared for Council meetings.
3. Propose to the Council the formation of Standing Committees, Subcommittees, and Ad Hoc Committees.
4. Recommend to the Council individuals to serve as chairs and members of above listed committees.
5. Coordinate the Standing Committees, Subcommittees, and Ad hoc Committees.

B. Data Analysis and Information Committee

The mission of the Data Analysis and Information Committee is to provide the operational capability underlying one of the principles of the Council, which is to make information driven decision making the norm for the Waukesha County Criminal Justice System. To that end, the Committee provides three levels of service.

1. The first is to work with the Council, its members, their staffs, the committees, and others to identify the general information needs of the Council and its committees and constituent agencies.
2. The second is to investigate ways and means to create the infrastructure and specific process(es) of providing that information on a regular basis.
3. The third service is to assist the Council, its members and committees to identify, investigate, and create specific processes to provide information relating to very specific situations that are deemed to require more information before making a decision.

C. Jail and Huber Utilization Committee

One of the reasons for the existence of the Council is to find the most effective and efficient means of providing for public safety and ensuring the most appropriate use of the jail.

The Jail and Huber Utilization Committee is to regularly examine how the jail and Huber facilities are being used and by whom. A focus is on examining inmates in the jail—both defendant and offender characteristics to include demographics, residence, criminal charges, criminal history, other presenting problems, etc. and inform the council and other committees of inmate subpopulations that might be susceptible to other kinds of correctional and treatment possibilities both inside and outside of the jail and Huber facility.

A second mission is to regularly track significant defendant and offender subpopulations trends (short term and long term) in order for all members to better plan and manage the Waukesha criminal justice system.

D. Community Programs and Interventions

One of the reasons for the existence of the Council is to find the most effective and efficient means of providing for public safety and it is necessary to explore all way of first deterring initial entrance into the criminal justice system and if not that than to find the most appropriate, effective, and efficient means to respond to criminal activity with a focus on what will reduce criminal recidivism and victimization at all levels.

To that end this committee will use information from many sources including the Jail and Huber Utilization Committee to identify appropriate defendant and offender subpopulations in order to select effective, efficient, and cost effective alternative programs and processes for defendants and offenders in Waukesha County. The Committee focuses on three areas:

The first is to examine both defendant and offender characteristics to include demographics, residence, criminal charges, criminal history, other presenting problems, etc., and identify some best practices that maybe used most effectively with the various subpopulations identified. The second is to match some of the best practices that may be used most effectively with the various subpopulations identified. The

Committee will regularly map the strengths and weaknesses in the treatment and educational program areas that are a part of, or contiguous, to the Waukesha County Criminal Justice System.

The third is to measure the effectiveness, efficiency and ultimate impact of all criminal justice system related programs and processes that directly relate to treatment and education of defendants and offenders—include those who might be kept from entering the criminal justice system.

E. Public Relations and Education Committee

The Committee focuses on several areas, such as providing information about the general activities of the Council to the public in general, assist in educating the public about specific initiatives, programs, or services supported by the Council, and to regularly identify community concerns that are related to the responsibilities of the Council and/or its members.

F. Juvenile Justice Committee

As of the creation of the Council it is generally accepted that the Waukesha Juvenile Justice System operates at an effective and efficient level and it is the goal of the Council to maintain or improve the level of overall performance.

This Committee is to focus as a mini-Criminal Justice Collaborating Council for the Juvenile Justice portion of the Waukesha County criminal justice system. The focus is to ensure that issues and initiatives are identified, mapped, measures, and responded to in a way that ensures the most proactive, comprehensive, information-driven process.

One focus of this committee is to examine the current successful processes that might be relevant for the adult system for possible replication and vice versa.



Waukesha County Criminal Justice Collaborating Council

August 2006

CRIMINAL JUSTICE COLLABORATING COUNCIL MEMBERS

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CJCC Program Summary

Program	Community Transition Program	Community Service Options Program
New/Existing	Existing (transferred to CJCC budget in 2003 from Health and Human Services) 2001	Existing (transferred to CJCC budget in 2003 from Health and Human Services) 2001
Year Implemented	1993	2001
Operating Agency	Health and Human Services	Wisconsin Community Services
Program Funding	Wisconsin Community Services	Wisconsin Community Services
CJCC Property Tax Levy	\$103,000	\$37,800
Grant Funds	\$103,000	\$18,900
Program Fees	\$0	\$0
Other Agency	\$0	\$18,900/Wisconsin Department of Corrections
Program Description	Provides the Court with supervision and related services as an alternative to detention through direct Court referrals. Defendants are ordered to Wisconsin Community Services at the initial appearance as a condition of bail. At times, the District Attorney's office will recommend WCS and others the Court will make the determination. Initial contact is required within 24 - 48 hours of the court appearance. Clients are interviewed and orientation occurs. Weekly contact (at a minimum) is required and random drug and alcohol screens are conducted (if condition of bail). WCS will also make appropriate referrals to treatment, provides court reminders, and make necessary referrals to social services. At each court appearance before the assigned Judge, WCS will provide the Court, District Attorney, and defense attorney with a progress report that includes compliance with scheduled appointments, drug/alcohol test results, current residence, current employer, and progress from treatment agencies or other community support services.	The CSO Program provides community service project opportunities for unemployed Huber jail inmates and probationers. Program participation for Huber inmates is voluntary and consists of unemployed Huber inmates completing community service work for non-profit agencies in the community. Participants receive 1 day off of their sentence for every 24 hours of community service worked. Probation clients are referred to the CSO via court order as part of their sentence.
Program Goals	<ul style="list-style-type: none"> • Decrease drug and alcohol use • Reduce failure to appear rate • Reduce recidivism 	<ul style="list-style-type: none"> • Provide community service opportunities to individuals • Provide participants with productive activities while incarcerated or on probation • Reduce number of individuals unable to pay financial obligations through court ordered referrals • Provide non-profit organizations with a valuable service • Reduce Huber bed days
Issues	<p>Funding support from the State of Wisconsin is in jeopardy for the remainder of 2006 and all of 2007. IV Drug funding for the full-time position has been reallocated to address meth issues in northern Wisconsin and the Homeless Grant dollars supporting the half-time position are not yet committed for 2007.</p>	

CJCC Program Summary

Program New/Existing	Operating After Revocation Program New	Interagency Program for the Intoxicated Driver Existing (District Attorney's Office)	Pretrial Screening New
Year Implemented	May 2004	1999	September 2003
Operating Agency	Wisconsin Community Services	Wisconsin Community Services	Wisconsin Community Services
Program Funding	\$50,000	\$374,025	\$95,481
CJCC Property Tax Levy	\$50,000	\$0	\$95,481
Grant Funds	\$0	\$0	\$0
Program Fees	\$0	\$0	\$0
Other Agency	\$0	\$50,000/District Attorney	\$0
Program Description	<p>Defendants will follow one of four tracks (see attached document). Initially the program will be focused on two subpopulations, those who receive information from law enforcement in a pilot program with the Menomonee Falls Police Department and those who have already appeared court and have a follow-up court date scheduled.</p>	<p>The Intoxicated Driver Program supervises persons with a second or subsequent offense for drunk driving in an effort to get them into treatment as soon as possible after arrest. Compliance with the program requirements and treatment may result in a reduced jail sentence.</p>	<p>A comprehensive pretrial screening process that screens all individuals arrested within the last 24 hours scheduled to appear for an initial court appearance. Information including demographics, criminal history, employment, education, physical health, mental health, and substance abuse is collected, verified, and distributed to the defense, prosecution, and court.</p>
Program Goals	<ul style="list-style-type: none"> ▪ Reduce jail usage of OAR offenses ▪ Reduce number of Court events/activities ▪ Reduce failure to appear rate ▪ Increase number of defendants who receive DL 	<ul style="list-style-type: none"> ▪ Reduce recidivism ▪ Increase access to treatment and collateral services 	<ul style="list-style-type: none"> ▪ Provide information to Court to provide for appropriate release decision ▪ Provide appropriate referrals to collateral services
Issues	<p>This program was created due to a legislative change criminalizing the first offense operating after revocation (OAR) which took effect May of 2003. Since that time the law has been changed to decriminalize the first offense. It has not yet been determined if this program will continue in its current capacity.</p>	<p>The State is Wisconsin is reducing current program budgets by 10% for 2006, an additional 20% for 2007, and an additional 14% for 2008. WCS able to handle decrease in 2006 but 2007 and 2008 are unknown at this time. The population served may have to be examined and modified for future years.</p>	

CJCC Program Summary

Program New/Existing	Alcohol Treatment Court New
Year Implemented	2006
Operating Agency	ATTIC Correctional Services
Program Funding	\$171,000
CJCC Property Tax Levy	\$0
Grant Funds	\$171,000
Program Fees	\$0
Other Agency	\$0
Program Description	<p>The treatment court is a voluntary post disposition specialty court created to reduce OWI recidivism by requiring OWI 3rd offenders to participate in substance abuse treatment under strict judicial and community supervision. The Court will use community and justice system resources in a cost effective and efficient manner while holding offenders accountable and protecting public safety. This four-phase program consists of intensive supervision of defendants, frequent appearances before the program Judge, mandatory individualized drug and alcohol treatment, regular attendance at self-help groups (AA or equivalent) and random drug testing.</p>
Program Goals	<ul style="list-style-type: none"> • Reduce recidivism of repeat offense drunk drivers • Reduce costs associated with managing repeat offenders • Reduce future drug use by participants • Increase access to treatment and collateral services
Issues	

Criminal Justice Collaborating Council

Program Description

With the support of the Chief Judge, County Executive, and County Board, the Waukesha County Criminal Justice Collaborating Council (CJCC) was established in the Fall of 2002. The Council was formed with several goals in mind including better understanding of crime and criminal justice problems, greater cooperation among agencies and units of local government, clearer objectives and priorities, more effective resource allocation, and the creation of additional criminal justice programming. The Council feels that taken together, these results can increase public confidence in and support for criminal justice processes, and enhance system performance. The Council's Mission is as follows:

The mission of the Waukesha County CJCC is to enhance public safety and promote the effective and efficient administration of the criminal justice system through community collaboration by ensuring offender accountability and providing rehabilitation services, while recognizing the rights and needs of victims.

	2004 Actual	2005 Budget	2005 Estimate	2006 Budget	Budget Change
Staffing (FTE)	0.00	0.00	0.00	0.00	0.00
Personnel Costs (a)	\$0	\$0	\$0	\$0	\$0
Operating Expenses	\$385,775	\$457,687	\$488,342	\$652,234	\$194,547
Interdept. Charges	\$2,109	\$1,457	\$1,457	\$1,457	\$0
Total Expenditures (b):	\$387,884	\$459,144	\$489,799	\$653,691	\$194,547
General Government	\$17,675	\$18,231	\$41,231	\$212,778	\$194,547
Appr. Fund Balance	\$0	\$0	\$21,800	\$0	\$0
Total Revenues:	\$17,675	\$18,231	\$63,031	\$212,778	\$194,547
Tax Levy	\$390,913	\$440,913	\$440,913	\$440,913	\$0
Exp. (Over) Under Rev. & Levy	\$20,704	-	\$14,145	-	-

- (a) No County positions are directly budgeted for Criminal Justice Collaborating Council program, 1.00 FTE Mental Health Counselor is budgeted within the Mental Health Outpatient program and provides CTP services. Additionally operating expenses include contracted coordinator, consulting, pretrial supervision, and pretrial screening services.
- (b) The CJCC budget has been restated for comparative purposes to include pretrial supervision contracted services formerly budgeted within Circuit Court Services. Transferred expenditures include \$100,000 for the 2004 actual.



Program Highlights

Operating expenses include \$171,000 to implement an alcohol treatment court that will target 3rd offense OWI offenders. Drug Court expenditures include contracted services for treatment and supervision, case management services, which include the coordination of individualized Alcohol and Other Drug Abuse (AODA) treatment plans and the ongoing monitoring of participant compliance with the Treatment Court requirements. Management Information Systems Development and Support (MIS) includes the creation of a system to collect data from Court participants for the purpose of program management and outcome evaluation. An independent contractor will do a program evaluation report, which is a required component of the grant and will include ongoing program evaluation of Court processes as well as analysis and program performance measurement. This initiative is funded through a three year \$450,000 grant with \$171,000 of Federal Department of Justice funding in the 2006 budget.

Operating expenses also include; contracted pretrial screening, pretrial supervision, and operating after revocation program services budgeted at \$250,625, an increase of \$7,300 from 2005 budgeted levels. The 2005 budget reflects a transfer of \$100,000 from Circuit Court Services for contracted pretrial supervision services. Additionally, operating expenses include \$83,296 for Coordinator, criminal justice professional consulting services, funding for strategic planning, training and office expenses. This amount remains unchanged from 2005 budget levels.

Criminal Justice Collaborating Council (cont.)

Operating costs also include \$89,214 for the Community Transition Program (CTP), an increase of \$42,956 from 2005 budget levels to reflect the receipt of a \$23,000 grant from the State of Wisconsin Department of Substance Abuse and Mental Health to support a halftime contract position in the jail and an increase of \$19,956 for aftercare services supporting the new halftime position. The Community Transition Program serves those individuals with AODA, mental health, or other disabilities with a high rate of recidivism and provides aftercare services such as housing, complying with probation rules, assistance in getting to court, etc. which reduces their chances of re-entering the jail. Personnel costs related to the full-time case management position continue to be budgeted within the Mental Health Outpatient program budget.

Contracted Community Support Program (CSP) expenditures increase \$1,094 to \$37,556. CSP services are designed to coordinate community service opportunities for Huber inmates. This is a collaborative program funded through 50% County tax levy and Wisconsin Department of Corrections. General government revenue associated with the CSP program increases \$547 over 2005 budgeted levels to \$18,778.

As part of the 2005 allocation for the creation of future programming, the CJCC has provided \$20,000 in support for the implementation of the Salvation Army's Operation Hope. This program is a collaborative educational and vocational pilot program aimed to link the jail or Huber facility with a structured case management system from pre-release through the client's transition into the community.

Interdepartmental charges include \$2,000 for phone and office supply related expenses.

Performance Measure Description

Performance measures for the Community Transition Program, Operating After Revocation (OAR) Program, Pretrial Screening, and Pretrial Supervision Programming are not complete due to the availability of Sheriff's Department data for both 2004 and 2005 budget years. The CJCC has been working with Information Systems and the Sheriff's Department and full program evaluations are expected in early 2006. Performance measures for the Misdemeanor Pretrial Conference Program required only Circuit Court data and therefore were able to be evaluated.

For every 24 hours a participant in the Community Support Program (CSP) was placed in a community service position one Huber jail day is taken off their sentence.



Performance Measures	20047 Actual	2005 Budget	2005 Estimate	2006 Budget	Budget Change
CSP Huber Jail Days Saved	2376	2,253	2323	2323	70

Misdemeanor Pretrial Conference (PTC) Program*	2004 Actual	2005 Budget	2005 Estimate	2006 Budget	Budget Change
Time to Disposition: cases w/PTC	N/A	109	N/A	N/A	N/A
Time to Disposition: cases w/out PTC	N/A	85	N/A	N/A	N/A
Time to Disposition: Control Group	N/A	103	N/A	N/A	N/A
Number of Court Activities: cases w/PTC	N/A	4.9	N/A	N/A	N/A
Number of Court Activities: cases w/out PTC	N/A	3.9	N/A	N/A	N/A
Number of Court Activities: Control Group	N/A	4.7	N/A	N/A	N/A

*The Pre-trial Conference Program ended June 1st 2005; performance measurement results did not meet defined goals and was therefore discontinued. This program was a collaborative effort between the Council, courts, defense bar and prosecution, which required no additional resources.

Criminal Justice Collaborating Council (cont.)



Activity	2004 Actual	2005 Budget	2005 Estimate	2006 Budget	Budget Change
CJCC/Committee Meetings	90	90	90	90	0
Community Transition Program					
Case Management Caseload	148	80	80	85	5
Jail Contacts	297	260	360	425	165
Community Service Program					
Community Service Hours	64,300	63,144	62,516	62,516	(628)
Pretrial Screening Program					
Inmates Screened	2,110	2,000	2,318	2,400	400
Reports Completed	2,292	2,200	2,248	2,600	400
Reports Verified	52%	58%	51%	51%	(7%)
Declined Interviews	6%	10%	3%	3%	(7%)
Pretrial Supervision Program					
Total Clients Supervised	486	430	600	430	0
Operating After Revocation Program					
Total Clients*	360	578	600	450	(128)
<i>*Decrease reflects anticipated decrease in OAR offenders due to decriminalization of 1st offense OAR</i>					

Misdemeanor Pretrial Conference (PTC) Program

Total Misdemeanor Cases	N/A	1179	N/A	N/A	N/A
Number of PTC Held	N/A	1213	N/A	N/A	N/A

2006 Criminal Justice Collaborating Council Objectives

Manage Resources With Fiscal Prudence

1. Collaborate with Criminal/Traffic Judges to address issues related to orders to produce to decrease costs associated with prisoner transport. (1st/2nd quarter 2006)
2. Continue research and information gathering to further explore the community corrections center concept including day reporting and front-end alternatives to incarceration. (2nd quarter 2006)
3. Research available cognitive and restorative justice programs to evaluate their potential impact upon the Waukesha County criminal justice system. (1st quarter 2006)

Provide Comprehensive Customer Service

1. Continue to educate the public and other county departments about the CJCC, its programming, initiatives, and outcomes. (2nd quarter 2006)

Innovate and Seek Continuous Quality Improvement

1. Plan for the implementation of an alcohol treatment court that will target 3rd offense OWI offenders with the receipt of federal funding to help reduce the jail population and provide court ordered treatment. (1st quarter 2006)
2. Extract data from criminal justice data warehouse to develop activity and performance reports to provide the CJCC with operational and evaluative data for Circuit Court Services, District Attorney, and Sheriff's Department. (All quarters 2006)
3. Continue to explore the expanded use of electronic monitoring including SCRAM (Secure Continuous Remote Alcohol Monitor) to serve as an alternative to incarceration and reduce jail days.
4. Work with Circuit Court Services and the District Attorney's office to seek resources to develop initiatives to establish diversion programming to minimize jail days and reduce workload for justice partners. (2nd quarter 2006)

Criminal Justice Collaborating Council (cont.)

Major CJCC Strategic Achievements from 7/01/04 to 6/30/05

1. Began development of performance measure to assess CJCC program initiatives including pretrial screening, operating after revocation, and misdemeanor pretrial conference pilot programs.
2. Combined pretrial screening/operating after revocation contract in the CJCC and the pretrial supervision contract from Circuit Court Services to create efficiencies in service delivery.
3. Began necessary research and information gathering on the community corrections center concept to include day reporting and front-end alternatives to incarceration.
4. Explored and received additional funding to provide staff to return Community Transition Program staff to the jail to assist in transitioning individuals into the community as intended in the original program design.
5. Continued work with justice partners, Information Systems, Spillman, PROTECT, and CCAP to develop a data warehouse to allow for the creation and distribution of meaningful business information.
6. Worked with Court Commissioners, Criminal/Traffic Division Judges, and Wisconsin Department of Transportation to implement the Waukesha County Drivers' License Reinstatement Program to assist individuals to obtain a valid drivers' license, improve time to disposition of operating after revocation cases, and decrease the number of court activities and events.
7. Began to educate the public and other county departments about the CJCC, its programming, initiatives, and outcomes.
8. CJCC members including Chief Judge, Clerk of Circuit Court, County Board Chair, District Attorney, Health and Human Services Clinical Services Director, and CJCC Coordinator completed the Drug Court Planning Initiative through the U.S. Bureau of Justice Assistance investigating drug and alcohol treatment courts and developed a pilot program to help reduce the jail population and provide court ordered treatment.
9. Work with Clerk of Court, Information Systems, and CCAP to add Courts data to the criminal justice data warehouse.
10. Juvenile Restitution Subcommittee worked to enhance communication between agencies, identify data elements to be monitored, and problem solve issues.
11. In efforts to expand programming committed to the CJCC goals of reducing jail population and decreasing recidivism rate, the CJCC committed funding to the Salvation Army Operation Hope and to the expansion of the Community Transition Program.
12. Began the exploration of expanded use of electronic monitoring including the SCRAM (Secure Continuous Remote Alcohol Monitor) to serve as an alternative to incarceration and reduce jail days.
13. Created a systemic process for obtaining evaluation and feedback from community service work sites about the performance of program participants, any problems encountered, and benefits to the site from the work performed to enhance program performance and to obtain information about program benefits to work sites and the community.



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Committees/Commissions/Boards HELP	Chair(s)	Next Meeting
County Board		
County Board	James T. Dwyer	
Board Committees		
Executive Committee	James T. Dwyer	
Finance Committee	Pat Haukohl	
Health & Human Services Committee	James Behrend	09/07/06
Judiciary and Law Enforcement Committee	Bonnie Morris	
Land Use, Parks, and Environment Committee	William Mitchell	
Personnel Committee	Duane Paulson	
Public Works Committee	Kenneth Herro	
Commissions, Committees and Boards		
Aging Commission	Miriam Behselich	
Agriculture, Natural and Cultural Resources Element Subcommittee	James Siepmann	
Airport Commission	Thoms G Schober	
Board of Adjustment	James Ward	
Community Development Block Grant Board	Michael Stivoric	
Comprehensive Development Plan Advisory Committee	Keith Henderson	
Economic Development Element Subcommittee	Dan Ertl	08/31/06 - 3:00 PM
Ethics Board Meeting	David Hickey	
Federated Library System Board	Richard R. Brandt	
Health & Human Services Board	Dennis Farrell	
Information Management Panel	Genia Bruce	
Local Emergency Planning Committee	Matthew Redmann	
Long Term Care Planning Committee	Sandra Wolff	

 Park and Planning Commission	Pat Haukohl	
 Sheriff's Grievance Committee	E. John Raasch	
 Solid Waste Management Board	Joann Kreimendahl	
 Storm Water Advisory Committee	Perry Lindquist	
 Traffic Safety Commission	Lieutenant Larry LaFavor	
 Utilities and Community Facilities Element Subcommittee	To Be Announced	09/12/06 - 9:00 AM
 Veterans' Service Commission	Earl Schneider	
Waukesha County Communications		
 Dispatch Operations Commission	Donald Wiemer	
 Facility/Construction	Rich Bolte	
 Fire/EMS Protocols Committee	Jeff Johnson	
 Human Resources	Jim Richter	
 Partners Committee	Not an Active Committee	
 Police Protocols Committee	David Reid	
Health and Human Services Committees and Boards		
 AODA Advisory Committee	Harlow Bielefeldt	
 Child and Family Services	Lynne Ketchum	
 Developmental Disabilities Advisory Committee	Kathleen Adams	
 Family Support Advisory Committee	Pat Mireles	
 HHS Board - Birth to 3 Advisory Committee	Tami & Dan Quiram	
 Joint Advisory Committees	Dennis Farrell	
 Joint Conference Committee - HHS Board	Richard Wutt	
 Mental Health Advisory Committee	Linda Cole	
 Public Health Advisory Committee	Sue Konkel	
 Workforce Development Board	John Heyer	
 Workforce Development Committee	Don Rouse	
 Workforce Development Executive Committee	John Heyer	
 Workforce Development Joint Executive Committee	John Heyer	
 Workforce Development Selection & Oversight Committee	Bruce Wilk	
 Workforce Development Youth Council	Jennifer Doro	
WCTC		
 WCTC Board Appointment Committee	James Dwyer	

Criminal Justice		
 Criminal Justice Collaborating Council	Judge Mac Davis	
 Criminal Justice Collaborating Council - Alcohol Treatment Court Subcommittee	Judge Kathryn Foster	
 Criminal Justice Collaborating Council - Criminal Case Management Subcommittee	Paul E. Bucher	
 Criminal Justice Collaborating Council - Data and Information Committee	Carolyn Evenson	
 Criminal Justice Collaborating Council-Educational and Vocational Subcommittee	Peter Schuler	
 Criminal Justice Collaborating Council - Executive Committee	Judge Kathryn Foster	
 Criminal Justice Collaborating Council - Executive Committee and Pretrial Subcommittee	Judge Kathryn Foster and Mike Bundy	
<i>B</i>  Criminal Justice Collaborating Council - Jail Utilization Committee	Daniel J. Trawicki	
 Criminal Justice Collaborating Council - Juvenile Justice Committee	Sam Benedict	
 Criminal Justice Collaborating Council-Juvenile Restitution Subcommittee	Judge Linda Van De Water	
 Criminal Justice Collaborating Council - Pretrial Subcommittee	Sam Benedict	
 Criminal Justice Collaborating Council - Programs & Alternatives Standing Committee	Peter Schuler	
 Criminal Justice Collaborating Council - Public Relations and Education Committee	Mayor Carol Lombardi	
 Criminal Justice Collaborating Council - Release of Sex Offenders into Waukesha County Communities Study Committee	Karl Held	
Other		
 Community Steering Committee	Diane Knutson	
 D.A.R.E. Task Force	David Swan	
 The HOME Consortium	David Martin	
 Housing Authority	Marian Ricker	
 Interagency Program for Intoxicated Drivers	Bernie Mangers	
 Jail Alternatives and Population Control Panel	Mareth K. Kipp	
 Mineral Extraction Advisory Committee	Sharon Leair	
 Pebble Creek Flood Study Technical Advisory Committee	Perry Lindquist	
 Seven-County Meeting	n/a	
 Sheriff's Civil Service Commission	William Chapman	
 Tax Deed Committee	Pamela Reeves	

 Technology Protocol Committee	Mike Biagioli	
 W-2 Community Steering Committee	Diane Knutson	
 Waukesha County Board of Canvassers	Kathy Nickolaus	
 Waukesha County Land & Water Resource Management Plan - Rural Advisory Committee	Mark W. Jenks	
 Waukesha County Land & Water Resource Management Plan - Urban Advisory Committee	Perry Lindquist	
 Wisconsin River Rail Transit Commission	Gerald Shroble	09/05/06 - 2:00 PM
Lake Management Districts		
 Ashippun Lake Management District	Robert Thelen, II	
 Big Muskego Lake Management District	Daniel Pavelko	
 Eagle Springs Lake Management District	Tom Day	
 Fowler Lake Management District	Ken Herro	
 Lac La Belle Management District	Robert Thelen, II	09/07/06 - 7:00 PM
 Lake Keesus Lake Management District	Duane Stamsta	
 Linnie Lac Lake Management District	Pauline Jaske	
 Little Muskego Lake Management District	Daniel Pavelko	
 Middle Genesee Lake Management District	Bonnie Morris	
 North Lake Management District	Duane Stamsta	
 Okauchee Lake Management District	Carol A. Wilson	
 Pebble Creek Watershed Protection Plan Advisory Committee	Perry Lindquist	
 Phantom Lake Management District	Steve Barber	
 Pretty Lake Management District	Bonnie Morris	
 School Section Lake Management District	Bonnie Morris	
 Spring Brook Watershed Lake Management	Douglas Kincaid	
 Upper Nemahbin Lake Management District	Bonnie Morris	



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Programs and Locations

On this page you may find a specific WCS program containing a link to the description of what services that program provides and where the program is located.

You may begin your search by selecting a specific PROGRAM LOCATION or CATEGORY from the selection boxes located on the right side of this webpage:

WCS Programs

Waukesha

- Driver's License Reinstatement
- Home Detention and Youth Enhanced Support Program
- Juvenile Restitution and Community Service Program
- Mediation and Restorative Justice Center
- Waukesha Adult Community Service Options
- Waukesha Intensive Tracking and Aftercare
- Waukesha Intoxicated Intervention Program
- Waukesha Jail Screening Unit
- Waukesha Pretrial Services

Main Office

230 W. Wells St. Ste 500
Milwaukee, WI 53203
Phone: (414) 271-2512
FAX: (414) 271-4605

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Choose a Category





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Mediation and Restorative Justice Center

The Mediation and Restorative Justice Center conducts virtually all types of mediations - family, small/large claims, community, truancy, business, workplace, juvenile, and landlord/tenant cases. The Center also conducts facilitations and peace circles. In addition, the Center is involved in restorative justice programs including victim/offender conferencing, and youth programs such as youth accountability panels, "Kick Conflict," "Project Give Back" and "Agree to Succeed." The Center conducts trainings in peer mediation, conflict resolution and communications skills. Speakers are available for conferences and meetings.

Program Goal

The Mediation and Restorative Center promotes and provides mediation and other effective processes of conflict resolution and restorative justice.

Program History

The Mediation and Restorative Justice Center was established in January of 1983 to handle juvenile cases. In April of that year, the United Way of Waukesha County provided additional funding to deal with community mediation issues. The Center has continued to emphasize community mediation along with growing in the restorative justice area.

Program Method

Mediation sessions are held in a neutral, confidential setting where the parties are encouraged to discuss their dispute and work toward a solution through the aide of a trained volunteer mediator. The program employs 4 staff and has 45 volunteer mediators.

Contact

Mediation and Restorative Justice Center

Milwaukee- 230 W. Wells St Ste 500
 Milwaukee WI 53203
 Phone:(414) 271-5464
 Fax:(262) 544-9456

Waukesha- 414 W. Moreland Blvd. Rm 204
 Waukesha WI 53188
 Phone:(262) 544-1647
 Fax:(262) 544-9456

West Allis- 11301 W. Lincoln Ave.
 West Allis WI 53227
 Phone: (414) 302-8064
 Fax:(262) 544-9456

Links

Wisconsin Association of Mediators (WAM)

Marquette Univ. Law School - Restorative Justice Center

Waukesha County Court - Family Self-Heip Ctr.

Services Provided

Juvenile and Adult
Victim/Offender
Conferencing

Neighborhood, Family,
Small/Large Claims,
Truancy,
Consumer/Merchant,
Workplace, Juvenile, and
Landlord/Tenant Mediation
Services

Contract Mediation Services

Peer Mediation Training

Large Group Facilitations

Mediator/Volunteer Training



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Waukesha Jail Screening Unit

Screening of all newly booked inmates with pending criminal charges. The purpose of this program is to gather personal information to include residence, employment, reasons for any prior FTA's (failure to appear) as well as identifying mental health and AODA issues. This information is verified and given to the Court Commissioner, public defender and prosecutor prior to the initial appearance to assist with setting the appropriate amount for bail.

Contact

Waukesha Jail Screening Unit
 414 W. Moreland Boulevard, #200
 Waukesha WI 53188

Program Goal

Additional Program Information will be available soon

Program History

Program Method

Services Provided



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Waukesha Adult Community Service Options

The Adult C.S.O. Program provides assistance and monitoring of individual court ordered community service for adult Probation/Parole clients and offenders who are ordered by the Court to complete community service in lieu of fines. The program is also extensively utilized for Huber inmates who receive time off of their sentences for completing community service.

Program Goal

The overall goal of the program is for all clients to give back to the community as a means of restoring justice, after committing offenses against the community and to provide agencies and the community organizations with valuable volunteer service. Direct court and Probation/Parole clients can give back to the community by doing community service in lieu of their fines and/or as a part of their sentence by the Court. Huber inmates can reduce their jail sentence and save County dollars.

Program History

The C.S.O. Program began in October of 1998, with one part-time employee. It has grown significantly over the years from a 20 hour per week to a 29 hour per week position. From 10/01/98 to 10/31/99, 312 jail days were saved and 8,054 hours of community service were performed, as compared to 2004 in which 2,376 jail days were saved and 58,910 hours of community service were performed by clients in the program.

Program Method

Referrals to the program are received through Probation/Parole and as ordered directly from the Court. The C.S.O. Coordinator also recruits Huber inmates to the program, as determined eligible by Huber Officials. Clients go through an intake process with the programs coordinator, either face to face or by phone, and are assigned to appropriate sites based on the intake information. The coordinator tracks clients hours with sites, monitors Huber inmates for pending release dates, and completes reports of completion for Huber, Court and Probation/Parole.

Contact

Waukesha Adult Community Service
 Options
 414 W. Moreland Boulevard, #200
 Waukesha WI 53188

Services Provided



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Waukesha Pretrial Services

Supervision and monitoring of adult offenders on misdemeanors and some felonies while awaiting trial or adjudication to assure their appearance in court hearings. This reduces unnecessary incarceration of pre-trial defendants by providing community supervision and referral to community based training, employment, education and treatment as necessary.

Program Goal

To assist defendants incarcerated in the Waukesha County Jail obtain release from custody.

Program History

This program began in July of 1994 with the intent to lower the failure to appear rate in Waukesha County. The failure to appear rate has been reduced from 35% to 19%.

Program Method

Staff conduct in-depth interviews with defendants, present the court with release recommendations and develop a supervision plan that includes telephone calls, in-person meetings, implementing treatment plans, and drug testing. Each released defendant is assigned a level of supervision from minimum to intensive depending on the individual's past criminal record, treatment needs, and/or specific court order.

Contact

Waukesha Pretrial Services
 414 W. Moreland Boulevard, #200
 Waukesha WI 53188

Services Provided

Supervision Planning

Drug Testing

Referral Services

Driver's License

Reinstatement Services

Monitoring Services



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Juvenile Restitution and Community Service Program

The Juvenile Restitution and Community Service Program is responsible for monitoring and collecting all court ordered monetary restitution for juvenile offenders in Waukesha County. It is also responsible for monitoring court ordered community service on an individual basis by assisting in site placement, tracking the hours served, and reporting compliance to juvenile authorities.

Program Goal

The programs goal is to foster the juveniles understanding of the importance in taking responsibility for their actions and accountability to their victims by assisting them in meeting their restitution and community service obligations.

Program History

The Waukesha Restitution Program started in 1981, with 2 full-time staff. Juvenile Community Service started in 1982. Since the inception of the program, the number of clients served annually has grown steadily. In 1989, the program served 401 clients, collecting \$26,912.51 in restitution and assisting clients to complete 4,242 hours of community service, as compared to 2004 in which 521 clients were served, \$72,421.65 in restitution was collected, and 5,886 hours of community service was completed by clients in the program.

Program Method

Clients entering the program complete an intake and orientation process, in which they are informed of the programs procedures and guidelines. The program caseworkers monitor clients compliance in working to pay their restitution and complete their community service hours, and developed a notification process to keep communication on the clients progress with all parties up to date, (County social workers, clients, parents). The program submits updated monthly and year-end reports to the Department of Human Services.

Contact

Juvenile Restitution and Community
 Service Program
 414 W. Moreland Boulevard, #200
 Waukesha WI 53188

Services Provided

Monitoring Services

Monetary Restitution
Collection

Site placement for
community service clients



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Home Detention and Youth Enhanced Support Program

The Home Detention Program provides supervision and monitoring of juvenile offenders who have committed crimes and/or are truant, permitting them to remain in their homes instead of staying in the Juvenile Detention Center while awaiting disposition of their case. The Y.E.S. Program provides mentoring and supportive services to at risk adolescents and preadolescents in need of additional assistance. Workers participate in activities and provide individual support to the youth with the goals of strengthening family relationships, preventing child abuse and neglect, maintaining school attendance, behavior and vocational success, preventing delinquency, and maintaining children in their homes.

Program Goal

The goal of the Home Detention Program is to offer an alternative to placement at the Waukesha County Juvenile Detention Center by providing an opportunity for youth to prove their ability to act within the law while remaining in the family and community. The goal of the Y.E.S. Program is to offer intensive support/mentoring to improve clients level of functioning at home, school, and in the community to ultimately prevent alternate care placements out of clients homes.

Program History

The Home Detention Program began in 1977 as an alternative to detention for youths charged with a crime. Since 1983, the number of youths served by the program has nearly tripled. In 1983, the program served 106 clients, as compared to 2004, in which 211 clients were served in Waukesha County. The Y.E.S. Program started in 2003, as a component of Home Detention, but with an emphasis on client support and mentoring. The program has been very successful in its efforts, having a 100% success rate with youth for its first two years.

Program Method

Employing three caseworkers, the Home Detention Program allows youth to remain in their home, requiring them to be accountable for their behavior at home, school, and in the community. Their behavior is closely monitored through home and school visits, telephone contacts, and occasionally having clients on the Electronic Monitoring Program. Caseworkers are available by pager 24 hours per day to respond to violations and for crisis intervention. Upon the clients completion from

Contact

Home Detention and Youth Enhanced
 Support Program
 414 W. Moreland Boulevard, #200
 Waukesha WI 53188

Services Provided

Monitoring
 Case Management



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Waukesha Intensive Tracking and Aftercare

This program provides intensive support and monitoring for serious juvenile offenders and juveniles from neglectful and abusive homes who would otherwise be placed outside the home in a correctional facility or other child care institution. The program also works with those at risk juveniles returning from correctional or other child care institutions to assist in their reintegration back into their homes and the community, as well as to reduce the recidivism rates for these juveniles. The program works to reduce the length of time juveniles spend in institutional placements.

Program Goal

To divert juvenile offenders from institutional placement by providing intensive, long term support and monitoring. Additionally our goal is to assist juvenile offenders released from correctional placement with their reintegration back into the community.

Program History

The program began as a pilot project in September of 1990. The program reduces the recidivism rate of at risk juveniles returning to the community from correctional and/or childcare institutions, and reduces the length of time the juveniles spend in institutional services. As of 1993, a stronger focus was placed on efforts to prevent unnecessary placements in correctional institutions.

Program Method

Caseworkers meet with the juvenile face-to-face 2 -5 times on a weekly basis. Weekend contact is made by phone. Caseworkers are available by pager 24 hrs a day for crisis intervention. There are also meetings with the family members, Department of Human Services staff, and school officials. Electronic monitoring is used to enhance the level of supervision by providing physical restrictions to at-risk juveniles who would otherwise be detained in a secure facility; or they would be facing out-of-home placement or who are returning to the community from placement.

Contact

Waukesha Intensive Tracking and Aftercare
 414 W. Moreland Boulevard, #200
 Waukesha WI 53188

Services Provided

Individual and family support
 Crisis Intervention
 Information and referral service
 Compliance reporting
 Intensive monitoring & case management

Phase III

- Minimum of 90 days
- Participant is required to meet, in person, with their Supervision Case Manager twice monthly
- Participants will be required to appear before the ATC Judge every four weeks
- Attend two self-help support meetings each week
- Random breath/blood alcohol testing at least weekly
- Victim Impact Panel (If not previously attended)

Phase IV

- Minimum of 120 days
- Participant is required to meet, in person, with their Supervision Case Manager once monthly
- Participants will be required to appear before the ATC Judge every eight weeks
- Attend two self-help support meetings each week
- Random breath/blood alcohol testing at least weekly
- Meet with treatment provider to develop an aftercare plan
- Participate in pre-graduation conference and an exit interview.
- Voluntarily participate in the Alumni Program Initiation

Phase structure is recommended but may vary by individual

Waukesha County Alcohol Treatment Court is a collaborative effort between Waukesha County and ATTIC Correctional Services, Inc.

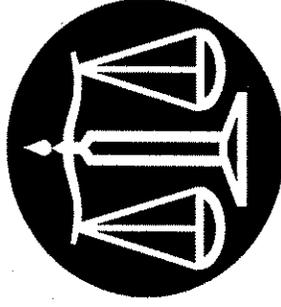
ATTIC Correctional Services, Inc. began in 1977 as a halfway house for adult male offenders in Madison, Wisconsin. Since its inception, this agency has developed services to meet the increasing need for supervision and treatment of correctional clients living in Wisconsin and Minnesota communities. As a non-profit agency, ATTIC Correctional Services, Inc. receives funding, in part, from Wisconsin and Minnesota Department of Corrections, United States District Courts, and various Counties.

ATTIC Correctional Services, Inc.

Mission Statement:

Our task is to conceive and develop more effective sanctions which will enable offenders to avoid unnecessary levels of incarceration, satisfy community concerns for retribution, and provide a setting which will facilitate treatment and the reduction of recidivism.

WAUKESHA COUNTY ALCOHOL TREATMENT COURT



ATTIC Correctional Services, Inc.
137 Wisconsin Ave
P.O. Box 846
Waukesha, WI 53187-0846

TEL: (262) 513-9616 ext. 221
FAX: (262) 513-9617
EMAIL: acs16@correctionalservices.org



MISSION STATEMENT

The Mission of Waukesha County Alcohol Treatment Court (ATC) is to reduce the number of repeat drunk drivers (OWI) by allowing OWI offenders to participate in alcohol and other substance abuse treatment under strict judicial and community supervision. The ATC will use community and justice system resources in a cost effective and efficient manner while holding offenders accountable and enhancing public safety.

ELIGIBILITY CRITERIA

1. 18 years of age or older
2. Waukesha County resident (at time of admission to program)
3. Have plead guilty to Third OWI offense
4. No prior **VIOLENT** felony convictions
5. Volunteer to enroll

Admission to the program will occur at the time of sentencing before the ATC Judge.

PROGRAM OBJECTIVES

- To provide legal incentives for participants to participate in and successfully meet the goals and objectives of the treatment court.
- To link participants to community-based treatment as soon as possible after arrest.
- To provide comprehensive assessment and individualized treatment and case planning.
- To provide needed treatment, case management and support services with judicial oversight and participation.

PROGRAM STRUCTURE

The ATC is a four phase program consisting of intensive supervision of participants by supervision case managers, frequent appearances before the ATC Judge, mandatory individualized drug and alcohol treatment, regular attendance at self-help support groups (AA, NA, Women for Sobriety, SMART Recovery, etc...) and random drug and frequent breath testing.

ASSESSMENT

The Addiction Resource Council (ARC) will conduct an intoxicated driver alcohol and other drug assessment on each participant to make a diagnostic impression and determine the Driver Safety Plan's level of care. ARC will then provide the participant with a list of approved treatment providers. Please call ARC at (262) 524-7927. Wisconsin Community Services (WCS) will supervise participants until the case is adjudicated and the defendant officially enters alcohol treatment court.

ADVANTAGES TO PARTICIPANTS

Upon successful completion of all four phases of the program listed below, the participants will:

- Spend far less time in jail
- Benefit from individual supervision
- Experience freedom from addiction/dependence
- Regain their self-esteem
- Enjoy better health

TREATMENT COURT PHASES

Phase I

- Minimum of 60 days
- Participant is required to meet, in person, with their Supervision Case Manager at least once per week.
- Participants will be required to appear before the ATC Judge every two weeks
- Develop an individualized treatment plan with treatment provider
- Attend two self-help support meetings each week
- Random breath/blood alcohol testing at least twice weekly
- Victim Impact Panel (If not previously attended)

Phase II

- Minimum of 90 days
- Participant is required to meet, in person, with their Supervision Case Manager at least once every two weeks
- Participants will be required to appear before the ATC Judge every four weeks
- Attend two self-help support meetings each week
- Random breath/blood alcohol testing at least weekly
- Attend Victim Impact Panel (If not previously attended)





Waukesha County Criminal Justice Collaborating Council Alcohol Treatment Court Program Overview

Mission

The Waukesha County DUI Treatment Court (DUITC) is a specialty court created to reduce DUI recidivism by requiring DUI offenders to participate in substance abuse treatment under strict judicial and community supervision. The Treatment Court will use community and justice system resources in a cost effective and efficient manner while holding offenders accountable and protecting public safety.

Target Population

The primary target of the DUITC is a Waukesha County resident, over the age of 18, who is charged with a DUI 3rd offense. Those with any prior violent convictions will be considered ineligible in accordance with federal statute. Based upon these criteria, eligibility will initially be determined by the district attorney's office prior to the individual's initial appearance.

Program Structure

Waukesha County's primary drug of abuse is alcohol. In response, the Waukesha County Criminal Justice Collaborating Council (CJCC) is planning on implementing an Alcohol Treatment Court in the Winter of 2006. The CJCC participated in the Drug Court Planning Initiative in 2004 and has received a U.S. Department of Justice Drug Court Implementation Grant to implement the first alcohol treatment court in Wisconsin.

The Waukesha County DUITC is a voluntary post adjudication specialty court created to reduce DUI recidivism by requiring DUI 3rd offenders to participate in substance abuse treatment under strict judicial and community supervision. This Court will use community and justice system resources in a cost effective and efficient manner while holding offenders accountable and protecting public safety. This four-phase program consists of intensive supervision of defendants by supervision case managers, frequent appearances before the DUITC Judge, mandatory individualized drug and alcohol treatment, regular attendance at self-help groups (AA or equivalent) and random drug testing.

Prior to the first appearance in front of the DUITC Judge, the Addiction Resource Council (ARC), will conduct a preliminary alcohol and other drug (AODA) assessment on each defendant. Following the assessment, the ARC provides defendants with a list of treatment providers that have approved by the Interagency Committee for the Intoxicated Driver (IPID) to conduct an intensive AODA assessment that will determine the level of care and diagnosis. Wisconsin Community Services (WCS) Pretrial Supervision Program for the Intoxicated Driver will supervise defendants until the case is adjudicated and the defendant officially enters alcohol treatment court.

The first phase of the DUITC is the most intensive of the four phases. Defendants are required to meet, in person, to their supervision case manager at least once per week (at least one visit each month will be a home visit) and appear before the DUITC judge every two weeks. Defendants will have already met with their treatment provider and developed an individualized



Waukesha County Criminal Justice Collaborating Council Alcohol Treatment Court Program Overview

treatment plan which may range from residential to outpatient therapy and may include but is not limited to anger management, gender specific treatment, age specific treatment, violence prevention, dual diagnosis, cognitive-behavioral treatment, group, individual and/or family therapy, relapse prevention, aftercare programming, education group, co-occurring disorder treatment, and more. The supervision case manager will not only manage the defendants individualized treatment plan but also monitor the defendants referral and participation in collateral services including maintaining/obtaining employment, enrollment in school, and the payment of financial obligations related to DUITC participation. Defendants are also required to attend at least two self-help group meetings each week for the duration of the program. There will be random drug tests at least twice a week by either the treatment providers or the supervision case manager, unless technology allows for the consistent monitoring of alcohol use is available.

The requirements for Phase II and III are similar to the requirements of Phase I but with decreased frequency of contacts. Defendants are required to appear before the DUITC judge once every four weeks and to meet with the supervision case manager every two weeks. Treatment requirements will vary based upon each individualized treatment plan and drug testing will continue as before. Monitoring and linking to collateral services continues throughout all phases of the DUITC. If not previously attended, defendants will be required to attend a Victim Impact Panel during Phase II.

Upon successful completion of the first three phases of the DUITC, defendants will meet with their treatment provider to begin the development of their aftercare plan. Plans will be coordinated, reviews, and monitored by the ARC. An alumni association will be created for graduates of the DUITC. All defendants will continue to be supervised by the supervision case manager every eight weeks.

Graduated incentives and sanctions are a fundamental philosophy of the DUITC and will be applied along an established protocol that specifically gives incentive/sanction levels for various actions. Behaviors or actions that either strongly support or violate participants' treatment or supervision plans could result in either a sanction or an incentive in any phase.

Graduated sanctions include: incarceration (jail, Huber, electronic monitoring), phase demotion, increased treatment requirements, increased attendance at self-help groups, increased contacts with case managers, placement at the end of docket, public reprimand, community service, and verbal warning. Positive drug test results will result in increased sanctions that will lead to greater restrictions on freedom, to include phase reduction, SCRAM electronic monitoring, to work release, and jail. It may also include increases in treatment and self-help support requirements and community service.

Graduated incentives include: verbal praise, phase advancement, fewer required self-help groups, reduction in jail days, reduction in the period of supervision, advancement to the top of the court calendar, graduation, certificate reflecting completion of individual program goals, public praise, coins, and reduction in the number of case management contacts and more. Incentives will be provided for major milestones (phase changes) but also for many lesser events.



Waukesha County Criminal Justice Collaborating Council Alcohol Treatment Court Program Overview

The Waukesha County DUI Treatment Court (DUTC) is a specialty court created to reduce DUI recidivism by requiring DUI offenders to participate in substance abuse treatment under strict judicial and community supervision. The Treatment Court will use community and justice system resources in a cost effective and efficient manner while holding offenders accountable and protecting public safety.

	PHASE I 60 Days	PHASE II 90 Days	PHASE III 90 Days	PHASE IV 120 Days
Judicial Component	Court Appearance Every Two Weeks Staffing Every Two Weeks Sanctions Incentives Phase Advancement	Court Appearance Every Four Weeks Staffing Every Four Weeks Sanctions Incentives Phase Advancement	Court Appearance Every Four Weeks Staffing Every Four Weeks Sanctions Incentives Phase Advancement	Court Appearance Every Eight Weeks Staffing Every Eight Weeks Review of Aftercare Plan Sanctions Incentives Phase Advancement
Supervision Component	Screening Supervision Appointments Weekly (one appt/month is home visit) Monitoring Sanctions Incentives	Supervision Appointments Twice/Monthly Monitoring Sanctions Incentives Victim Impact Panel (if not previously attended)	Supervision Appointments Twice/Monthly Monitoring Sanctions Incentives	Supervision Appointments Once/Monthly Monitoring Sanctions Incentives Pre-Graduation Conference Exit Interview
Treatment Component	Assessment Treatment Referral Treatment Planning Attend at Least 2 Self-help Sessions/Week Obtain Self-help Sponsor Counseling and Other Collateral Services as Identified in Treatment Plan	Ongoing Reassessment Counseling and Other Collateral Services as Identified in Treatment Plan Attend at Least 2 Self-help Sessions/Week	Ongoing Reassessment Counseling and Other Collateral Services as Identified in Treatment Plan Attend at Least 2 Self-help Sessions/Week	Ongoing Reassessment Counseling and Other Collateral Services as Identified in Treatment Plan Develop Aftercare Plan Attend at Least 2 Self-help Sessions/Week Alumni Program Initiation
Testing Component	Breath Alcohol Testing Remote Alcohol Monitoring (SCRAM) Drug Screening as Directed by Supervision and Treatment Providers	Breath Alcohol Testing Remote Alcohol Monitoring (SCRAM) Drug Screening as Directed by Supervision and Treatment Providers	Breath Alcohol Testing Remote Alcohol Monitoring (SCRAM) Drug Screening as Directed by Supervision and Treatment Providers	Breath Alcohol Testing Drug Screening as Directed by Supervision and Treatment Providers
Legal Component	Prosecution and Defense Represented at Staffing and Court Sessions	Prosecution and Defense Represented at Staffing and Court Sessions	Prosecution and Defense Represented at Staffing and Court Sessions	Prosecution and Defense Represented at Staffing and Court Sessions

All program components represent minimum requirements. Phase length represents minimum time frame required to complete. It is expected that most participants will remain in Alcohol Treatment Court for 12 months.
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Why so many repeat drunken drivers?

Posted: Sept. 28, 2005



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After awhile, I just stopped counting.

I intended to keep tabs on the number of drivers caught driving drunk for the third, fourth, fifth or more times as they were reported in our newspaper. Just an exercise in curiosity, I guess, because it sure seemed like there were a lot of them.

I kept a running list of names and circumstances and clipped the stories for future use - until I became numb to the growing numbers and just gave up.

I don't know about you, but when I'm driving down the road and see a car approach that might be just a little off kilter on a traffic lane, or when I'm following a car with even the slightest sway, I wonder how many drinks the driver has had.

I don't think I'm the only one asking how it's possible that so many people can continue to drive after they've already been convicted and even jailed for getting behind the wheel of a car - a weapon as deadly as any gun - and driving drunk.

Advertisement In fact, I know I'm not. It was the first question put to District Attorney Paul Bucher on Wednesday after his speech before the Menomonee Falls Rotary Club, a question with no satisfactory answer yet.

It's a question that the Waukesha County Criminal Justice Collaborating Council has been working on, too, for nearly two years, because drunken drivers flood both the courts and our jails.

"Waukesha County's primary drug of abuse is alcohol," the council reported in April.

You can say we should lock 'em up and throw away the key, but that's not the solution. At least, not one we can afford.

Drunken drivers are one reason Waukesha County taxpayers are paying for jail expansion after jail

expansion - the latest costing about \$34 million for 278 beds. And in the proposed 2006 budget released this week, that jail is driving the budget in a big way, adding \$1.4 million in costs in its first full year of operation with its 33 new staff.

The file folder that was getting fatter with a few dozen names in my desk drawer was only a small indication of the problem. The council reported that drunken driving arrests in the county increased to 2,307 in 2004 - a 29% increase from six years ago.

Never mind that most people probably drive impaired many times before they're actually caught. Repeat business is growing, too.

The council found that in 2002 in Waukesha County, 321 people were convicted for a second offense, a number that increased 17% during the last two years. The pattern has been worse for third offenses, increasing 28% in the last two years.

The Criminal Justice Collaborating Council is hoping it's got a start at an answer. If the Waukesha County Board agrees later this month - how could it *not* agree? - the county will use a \$450,000 grant over three years to start a "driving under the influence treatment court."

The idea is to combine justice with a heavy dose of treatment and supervision, for up to 75 people facing their third drunken driving offenses. If they do well, they earn rewards in their sentence. If they don't, they get stiffer penalties.

The grant requires that the council evaluate how the program has worked. If it works well, Waukesha County is expected to keep funding the court and the criminal justice council will work with the Wisconsin Supreme Court on finding ways to spread the use of treatment courts.

I expect to keep reading about those third-, fourth- and fifth-time drunken drivers for some time. But if this idea works, the question won't be "How come?"

It'll be "How much faster can we reduce those numbers?"

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