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SCR CHAPTER 20

RULES OF PROFESSIONAL CONDUCT FOR ATTORNEYS

This document reflects the changes approved by the court affecting SCR ch. 20. Pending changes are highlighted.¹ It remains subject to the court's further consideration of the remaining rule petitions and to review any technical correction. When the technical review is complete and the court has approved the final draft, an order will issue with an anticipated effective date of January 1, 2021.

PREAMBLE: A LAWYER'S RESPONSIBILITIES

[1] A lawyer, as a member of the legal profession, is a representative of clients, an officer of the legal system and a public citizen having special responsibility for the quality of justice.

[2] As a representative of clients, a lawyer performs various functions. As advisor, a lawyer provides a client with an informed understanding of the client's legal rights and obligations and explains their practical implications. As advocate, a lawyer zealously asserts the client's position under the rules of the adversary system. As negotiator, a lawyer seeks a result advantageous to the client but consistent with requirements of honest dealings with others. As an evaluator, a lawyer acts by examining a client's legal affairs and reporting about them to the client or to others.

[3] In addition to these representational functions, a lawyer may serve as a 3rd-party neutral, a nonrepresentational role helping the parties to resolve a dispute or other matter. Some of these rules apply directly to lawyers who are or have served as 3rd-party neutrals. See, e.g., Rule 1.12 and Rule 2.4. In addition, there are rules that apply to lawyers who are not active in the practice of law or to practicing lawyers even when they are acting in a nonprofessional capacity. For example, a lawyer who commits fraud in the conduct of a business is subject to discipline for engaging in conduct involving dishonesty, fraud, deceit or misrepresentation. See Rule 8.4.

[4] In all professional functions a lawyer should be competent, prompt and diligent. A lawyer should maintain communication with a client concerning the representation. A lawyer should keep in confidence information relating to representation of a client except so far as disclosure is required or permitted by the Rules of Professional Conduct or other law.

[5] A lawyer's conduct should conform to the requirements of the law, both in professional service to clients and in the lawyer's business and personal affairs. A lawyer should use the law's procedures only for legitimate purposes and not to harass or intimidate others. A lawyer should demonstrate respect for the legal system and for those who serve it, including judges, other lawyers and public officials. While it is a lawyer's duty, when necessary, to challenge the rectitude of official action, it is also a lawyer's duty to uphold legal process.

[6] As a public citizen, a lawyer should seek improvement of the law, access to the legal system, the administration of justice and the quality of service rendered by the legal profession. As a member of a learned profession, a lawyer should cultivate knowledge of the law beyond its use

¹ Blue: 9/16/19 conference; Green: 10/29/19 conference; Pink 12/9/19 conference; Yellow: proposed changes that remain under advisement.

1 for clients, employ that knowledge in reform of the law and work to strengthen legal education. In
2 addition, a lawyer should further the public's understanding of and confidence in the rule of law and
3 the justice system because legal institutions in a constitutional democracy depend on popular
4 participation and support to maintain their authority. A lawyer should be mindful of deficiencies in
5 the administration of justice and of the fact that the poor, and sometimes persons who are not poor,
6 cannot afford adequate legal assistance. Therefore, all lawyers should devote professional time and
7 resources and use civic influence to ensure equal access to our system of justice for all those who
8 because of economic or social barriers cannot afford or secure adequate legal counsel. A lawyer
9 should aid the legal profession in pursuing these objectives and should help the bar regulate itself in
10 the public interest.

11 [7] Many of a lawyer's professional responsibilities are prescribed in the Rules of
12 Professional Conduct, as well as substantive and procedural law. However, a lawyer is also guided
13 by personal conscience and the approbation of professional peers. A lawyer should strive to attain
14 the highest level of skill, to improve the law and the legal profession and to exemplify the legal
15 profession's ideals of public service.

16 [8] A lawyer's responsibilities as a representative of clients, an officer of the legal system
17 and a public citizen are usually harmonious. Thus, when an opposing party is well represented, a
18 lawyer can be a zealous advocate on behalf of a client and at the same time assume that justice is
19 being done. So also, a lawyer can be sure that preserving client confidences ordinarily serves the
20 public interest because people are more likely to seek legal advice, and thereby heed their legal
21 obligations, when they know their communications will be private.

22 [9] In the nature of law practice, however, conflicting responsibilities are encountered.
23 Virtually all difficult ethical problems arise from conflict between a lawyer's responsibilities to
24 clients, to the legal system and to the lawyer's own interest in remaining an ethical person while
25 earning a satisfactory living. The Rules of Professional Conduct often prescribe terms for resolving
26 such conflicts. Within the framework of these rules, however, many difficult issues of professional
27 discretion can arise. Such issues must be resolved through the exercise of sensitive professional and
28 moral judgment guided by the basic principles underlying the rules. These principles include the
29 lawyer's obligation zealously to protect and pursue a client's legitimate interests, within the bounds
30 of the law, while maintaining a professional, courteous and civil attitude toward all persons involved
31 in the legal system.

32 [10] The legal profession is largely self-governing. Although other professions also have
33 been granted powers of self-government, the legal profession is unique in this respect because of
34 the close relationship between the profession and the processes of government and law enforcement.
35 This connection is manifested in the fact that ultimate authority over the legal profession is vested
36 largely in the courts.

37 [11] To the extent that lawyers meet the obligations of their professional calling, the
38 occasion for government regulation is obviated. Self-regulation also helps maintain the legal
39 profession's independence from government domination. An independent legal profession is an
40 important force in preserving government under law, for abuse of legal authority is more readily
41 challenged by a profession whose members are not dependent on government for the right to
42 practice.

43 [12] The legal profession's relative autonomy carries with it special responsibilities of self-
44 government. The profession has a responsibility to assure that its regulations are conceived in the
45 public interest and not in furtherance of parochial or self-interested concerns of the bar. Every
46 lawyer is responsible for observance of the Rules of Professional Conduct. A lawyer should also aid
47 in securing their observance by other lawyers. Neglect of these responsibilities compromises the
48 independence of the profession and the public interest which it serves.

49 [13] Lawyers play a vital role in the preservation of society. The fulfillment of this role
50 requires an understanding by lawyers of their relationship to our legal system. The Rules of
51 Professional Conduct, when properly applied, serve to define that relationship.
52

1 **Scope**
2

3 [14] The Rules of Professional Conduct are rules of reason. They should be interpreted
4 with reference to the purposes of legal representation and of the law itself. Some of the rules are
5 imperatives, cast in the terms "shall" or "shall not." These define proper conduct for purposes of
6 professional discipline. Others, generally cast in the term "may," are permissive and define areas
7 under the rules in which the lawyer has discretion to exercise professional judgment. No disciplinary
8 action should be taken when the lawyer chooses not to act or acts within the bounds of such
9 discretion. Other rules define the nature of relationships between the lawyer and others. The rules
10 are thus partly obligatory and disciplinary and partly constitutive and descriptive in that they define
11 a lawyer's professional role. Many of the Comments use the term "should." Comments do not add
12 obligations to the rules but provide guidance for practicing in compliance with the rules.

13 [15] The rules presuppose a larger legal context shaping the lawyer's role. That context
14 includes court rules and statutes relating to matters of licensure, laws defining specific obligations
15 of lawyers and substantive and procedural law in general. The Comments are sometimes used to
16 alert lawyers to their responsibilities under such other law.

17 [16] Compliance with the rules, as with all law in an open society, depends primarily upon
18 understanding and voluntary compliance, secondarily upon reinforcement by peer and public
19 opinion and finally, when necessary, upon enforcement through disciplinary proceedings. The rules
20 do not, however, exhaust the moral and ethical considerations that should inform a lawyer, for no
21 worthwhile human activity can be completely defined by legal rules. The rules simply provide a
22 framework for the ethical practice of law.

23 [17] Furthermore, for purposes of determining the lawyer's authority and responsibility,
24 principles of substantive law external to these rules determine whether a client-lawyer relationship
25 exists. Most of the duties flowing from the client-lawyer relationship attach only after the client has
26 requested the lawyer to render legal services and the lawyer has agreed to do so. But there are some
27 duties, such as that of confidentiality under Rule 1.6, that attach when the lawyer agrees to consider
28 whether a client-lawyer relationship shall be established. See Rule 1.18. Whether a client-lawyer
29 relationship exists for any specific purpose can depend on the circumstances and may be a question
30 of fact.

31 [18] Under various legal provisions, including constitutional, statutory and common law,
32 the responsibilities of government lawyers may include authority concerning legal matters that
33 ordinarily reposes in the client in private client-lawyer relationships. For example, a lawyer for a
34 government agency may have authority on behalf of the government to decide upon settlement or
35 whether to appeal from an adverse judgment. Such authority in various respects is generally vested
36 in the attorney general and the state's attorney in state government, and their federal counterparts,
37 and the same may be true of other government law officers. Also, lawyers under the supervision of
38 these officers may be authorized to represent several government agencies in intragovernmental
39 legal controversies in circumstances where a private lawyer could not represent multiple private
40 clients. These rules do not abrogate any such authority. Similarly, there are federally recognized
41 Indian tribes with tribal governments in the State of Wisconsin and these tribes have rights of self-
42 government and self-determination. It is not the intent of these rules to abrogate any such authority
43 of tribal governments.

44 [19] Failure to comply with an obligation or prohibition imposed by a rule is a basis for
45 invoking the disciplinary process. The rules presuppose that disciplinary assessment of a lawyer's
46 conduct will be made on the basis of the facts and circumstances as they existed at the time of the
47 conduct in question and in recognition of the fact that a lawyer often has to act upon uncertain or
48 incomplete evidence of the situation. Moreover, the rules presuppose that whether or not discipline
49 should be imposed for a violation, and the severity of a sanction, depend on all the circumstances,
50 such as the willfulness and seriousness of the violation, extenuating factors and whether there have
51 been previous violations.

1 [20] Violation of a rule should not itself give rise to a cause of action against a lawyer nor
2 should it create any presumption in such a case that a legal duty has been breached. In addition,
3 violation of a rule does not necessarily warrant any other nondisciplinary remedy, such as
4 disqualification of a lawyer in pending litigation. The rules are designed to provide guidance to
5 lawyers and to provide a structure for regulating conduct through disciplinary agencies. They are
6 not designed to be a basis for civil liability. Furthermore, the purpose of the rules can be subverted
7 when they are invoked by opposing parties as procedural weapons. The fact that a rule is a just basis
8 for a lawyer's self-assessment, or for sanctioning a lawyer under the administration of a disciplinary
9 authority, does not imply that an antagonist in a collateral proceeding or transaction has standing to
10 seek enforcement of the rule. Nevertheless, since the rules do establish standards of conduct by
11 lawyers, a lawyer's violation of a rule may be evidence of breach of the applicable standard of
12 conduct.

13 [21] The comment accompanying each rule explains and illustrates the meaning and
14 purpose of the rule. The Preamble and this note on Scope provide general orientation. The
15 Comments are intended as guides to interpretation, but the text of each rule is authoritative.
16

17 18 WISCONSIN COMMENT

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20 In addition to the ABA Comments, SCR Chapter 20 includes Wisconsin Committee
21 Comments, which were proposed by the Wisconsin Ethics 2000 Committee, and
22 Wisconsin Comments added by the Wisconsin Supreme Court where the court
23 deemed additional guidance appropriate. These comments are not adopted, but will
24 be published and may be consulted for guidance in interpreting and applying the Rules
25 of Professional Conduct for Attorneys.
26

27 **SCR 20:1.0 Terminology**

28 (ag) "Advanced fee" denotes an amount paid to a lawyer in
29 contemplation of future services, which will be earned at an agreed-upon
30 basis, whether hourly, flat, or another basis. Any amount paid to a lawyer
31 in contemplation of future services whether on an hourly, flat or other
32 basis, is an advanced fee regardless of whether that fee is characterized
33 as an "advanced fee," "minimum fee," "nonrefundable fee," or any other
34 characterization. Advanced fees are subject to the requirements of SCR
35 20:1.5, including SCR 20:1.5(f) or (g) and SCR 20:1.5(h), SCR
36 20:1.15(f) (3) b.4, and SCR 20:1.16(d).

37 (ar) "Belief" or "believes" denotes that the person involved
38 actually supposed the fact in question to be true. A person's belief may be
39 inferred from circumstances.

40 (b) "Consult" or "consultation" denotes communication of
41 information reasonably sufficient to permit the client to appreciate the
42 significance of the matter in question.

43 (c) "Confirmed in writing," when used in reference to the informed

1 consent of a person, denotes informed consent that is given in writing by
2 the person or a writing that a lawyer promptly transmits to the person
3 confirming an oral informed consent. See par. (f) for the definition of
4 "informed consent." If it is not feasible to obtain or transmit the writing
5 at the time the person gives informed consent, then the lawyer must
6 obtain or transmit it within a reasonable time thereafter.

7 (d) "Firm" or "law firm" denotes a lawyer or lawyers in a law
8 partnership, professional corporation, sole proprietorship or other
9 association authorized to practice law; or lawyers employed in a legal
10 services organization or the legal department of a corporation or other
11 organization, including a government entity.

12 (dm) "Flat fee" denotes a fixed amount paid to a lawyer for
13 specific, agreed-upon services, or for a fixed, agreed-upon stage in a
14 representation, regardless of the time required of the lawyer to perform
15 the service or reach the agreed-upon stage in the representation. A flat
16 fee, sometimes referred to as "unit billing," is not an advance against the
17 lawyer's hourly rate and may not be billed against at an hourly rate. Flat
18 fees become the property of the lawyer upon receipt and are subject to the
19 requirements of SCR 20:1.5, including SCR 20:1.5(f) or (g) and SCR
20 20:1.5(h), SCR 20:1.15(f) (3) b.4., and SCR 20:1.16(d).

21 (e) "Fraud" or "fraudulent" denotes conduct that is fraudulent
22 under the substantive or procedural law of the applicable jurisdiction and
23 has a purpose to deceive.

24 (f) "Informed consent" denotes the agreement by a person to a
25 proposed course of conduct after the lawyer has communicated adequate
26 information and explanation about the material risks of and reasonably
27 available alternatives to the proposed course of conduct.

28 (g) "Knowingly," "known," or "knows" denotes actual knowledge
29 of the fact in question. A person's knowledge may be inferred from
30 circumstances.

31 (h) "Misrepresentation" denotes communication of an untruth,
32 either knowingly or with reckless disregard, whether by statement or
33 omission, which if accepted would lead another to believe a condition
34 exists that does not actually exist.

35 (i) "Partner" denotes a member of a partnership, a shareholder in a
36 law firm organized as a professional corporation, or a member of an
37 association authorized to practice law.

1 (j) A "prosecutor" includes a government attorney or special
2 prosecutor (i) in a criminal case, delinquency action, or proceeding that
3 could result in a deprivation of liberty or (ii) acting in connection with the
4 protection of a child or a termination of parental rights proceeding or (iii)
5 acting as a municipal prosecutor.

6 (k) "Reasonable" or "reasonably" when used in relation to conduct
7 by a lawyer denotes the conduct of a reasonably prudent and competent
8 lawyer.

9 (l) "Reasonable belief" or "reasonably believes" when used in
10 reference to a lawyer denotes that the lawyer believes the matter in
11 question and that the circumstances are such that the belief is reasonable.

12 (m) "Reasonably should know" when used in reference to a lawyer
13 denotes that a lawyer of reasonable prudence and competence would
14 ascertain the matter in question.

15 (mm) "Retainer" denotes an amount paid specifically and solely to
16 secure the availability of a lawyer to perform services on behalf of a
17 client, whether designated a "retainer," "general retainer," "engagement
18 retainer," "reservation fee," "availability fee," or any other
19 characterization. This amount does not constitute payment for any
20 specific legal services, whether past, present, or future and may not be
21 billed against for fees or costs at any point. A retainer becomes the
22 property of the lawyer upon receipt, but is subject to the requirements of
23 SCR 20:1.5 and SCR 20:1.16(d).

24 (n) "Screened" denotes the isolation of a lawyer from any
25 participation in a matter through the timely imposition of procedures
26 within a firm that are reasonably adequate under the circumstances to
27 protect information that the isolated lawyer is obligated to protect under
28 these rules or other law.

29 (o) "Substantial" when used in reference to degree or extent
30 denotes a material matter of clear and weighty importance.

31 (p) "Tribunal" denotes a court, an arbitrator in a binding arbitration
32 proceeding or a legislative body, administrative agency or other body
33 acting in an adjudicative capacity. A legislative body, administrative
34 agency or other body acts in an adjudicative capacity when a neutral
35 official, after the presentation of evidence or legal argument by a party or
36 parties, will render a binding legal judgment directly affecting a party's
37 interests in a particular matter.

1 (q) "Writing" or "written" denotes a tangible or electronic record
2 of a communication or representation, including handwriting,
3 typewriting, printing, photostating, photography, audio or video
4 recording, and electronic communications. A "signed" writing includes
5 an electronic sound, symbol or process attached to or logically associated
6 with a writing and executed or adopted by a person with the intent to sign
7 the writing.

8
9 **WISCONSIN COMMITTEE COMMENT**

10
11 The Committee has added definitions of "consult," "misrepresentation,"
12 and "prosecutor" that are not part of the Model Rule. In the definition of "firm," the
13 phrase "including a government entity" is added to make the coverage more explicit.
14 Because the provisions of the rule are renumbered to preserve the alphabetical
15 arrangement, caution should be used when referring to the ABA Comment.

16
17 **WISCONSIN COMMENT**

18
19 The definition of flat fee specifies that flat fees "become the property of
20 the lawyer upon receipt." Notwithstanding, the lawyer must either deposit the
21 advanced flat fee in trust until earned, or comply with the alternative in SCR 20:1.5(g).
22 In addition, as specified in the definition, flat fees are subject to the requirements of
23 all rules to which advanced fees are subject.

24
25 **ABA COMMENT**

26
27 **Confirmed in Writing**

28 [1] If it is not feasible to obtain or transmit a written confirmation at the
29 time the client gives informed consent, then the lawyer must obtain or transmit it
30 within a reasonable time thereafter. If a lawyer has obtained a client's informed
31 consent, the lawyer may act in reliance on that consent so long as it is confirmed in
32 writing within a reasonable time thereafter.

33 **Firm**

1 [2] Whether two or more lawyers constitute a firm within paragraph (c)
2 can depend on the specific facts. For example, two practitioners who share office
3 space and occasionally consult or assist each other ordinarily would not be regarded
4 as constituting a firm. However, if they present themselves to the public in a way that
5 suggests that they are a firm or conduct themselves as a firm, they should be regarded
6 as a firm for purposes of the Rules. The terms of any formal agreement between
7 associated lawyers are relevant in determining whether they are a firm, as is the fact
8 that they have mutual access to information concerning the clients they serve.
9 Furthermore, it is relevant in doubtful cases to consider the underlying purpose of the
10 Rule that is involved. A group of lawyers could be regarded as a firm for purposes of
11 the Rule that the same lawyer should not represent opposing parties in litigation, while
12 it might not be so regarded for purposes of the Rule that information acquired by one
13 lawyer is attributed to another.

14 [3] With respect to the law department of an organization, including the
15 government, there is ordinarily no question that the members of the department
16 constitute a firm within the meaning of the Rules of Professional Conduct. There can
17 be uncertainty, however, as to the identity of the client. For example, it may not be
18 clear whether the law department of a corporation represents a subsidiary or an
19 affiliated corporation, as well as the corporation by which the members of the
20 department are directly employed. A similar question can arise concerning an
21 unincorporated association and its local affiliates.

22 [4] Similar questions can also arise with respect to lawyers in legal aid and
23 legal services organizations. Depending upon the structure of the organization, the
24 entire organization or different components of it may constitute a firm or firms for
25 purposes of these Rules.

26 **Fraud**

27 [5] When used in these Rules, the terms "fraud" or "fraudulent" refer to
28 conduct that is characterized as such under the substantive or procedural law of the
29 applicable jurisdiction and has a purpose to deceive. This does not include merely
30 negligent misrepresentation or negligent failure to apprise another of relevant
31 information. For purposes of these Rules, it is not necessary that anyone has suffered
32 damages or relied on the misrepresentation or failure to inform.

33 **Informed Consent**

1 [6] Many of the Rules of Professional Conduct require the lawyer to obtain
2 the informed consent of a client or other person (e.g., a former client or, under certain
3 circumstances, a prospective client) before accepting or continuing representation or
4 pursuing a course of conduct. See, e.g., Rules 1.2(c), 1.6(a) and 1.7(b). The
5 communication necessary to obtain such consent will vary according to the Rule
6 involved and the circumstances giving rise to the need to obtain informed consent.
7 The lawyer must make reasonable efforts to ensure that the client or other person
8 possesses information reasonably adequate to make an informed decision. Ordinarily,
9 this will require communication that includes a disclosure of the facts and
10 circumstances giving rise to the situation, any explanation reasonably necessary to
11 inform the client or other person of the material advantages and disadvantages of the
12 proposed course of conduct and a discussion of the client's or other person's options
13 and alternatives. In some circumstances it may be appropriate for a lawyer to advise a
14 client or other person to seek the advice of other counsel. A lawyer need not inform a
15 client or other person of facts or implications already known to the client or other
16 person; nevertheless, a lawyer who does not personally inform the client or other
17 person assumes the risk that the client or other person is inadequately informed and
18 the consent is invalid. In determining whether the information and explanation
19 provided are reasonably adequate, relevant factors include whether the client or other
20 person is experienced in legal matters generally and in making decisions of the type
21 involved, and whether the client or other person is independently represented by other
22 counsel in giving the consent. Normally, such persons need less information and
23 explanation than others, and generally a client or other person who is independently
24 represented by other counsel in giving the consent should be assumed to have given
25 informed consent.

26 [7] Obtaining informed consent will usually require an affirmative
27 response by the client or other person. In general, a lawyer may not assume consent
28 from a client's or other person's silence. Consent may be inferred, however, from the
29 conduct of a client or other person who has reasonably adequate information about
30 the matter. A number of Rules require that a person's consent be confirmed in writing.
31 See Rules 1.7(b) and 1.9(a). For a definition of "writing" and "confirmed in writing,"
32 see paragraphs (n) and (b). Other Rules require that a client's consent be obtained in a
33 writing signed by the client. See, e.g., Rules 1.8(a) and (g). For a definition of
34 "signed," see paragraph (n).

35 **Screened**

36 [8] This definition applies to situations where screening of a personally
37 disqualified lawyer is permitted to remove imputation of a conflict of interest
38 under Rules 1.11, 1.12 or 1.18.

39

40

1 [9] The purpose of screening is to assure the affected parties that
2 confidential information known by the personally disqualified lawyer remains
3 protected. The personally disqualified lawyer should acknowledge the obligation not
4 to communicate with any of the other lawyers in the firm with respect to the matter.
5 Similarly, other lawyers in the firm who are working on the matter should be informed
6 that the screening is in place and that they may not communicate with the personally
7 disqualified lawyer with respect to the matter. Additional screening measures that are
8 appropriate for the particular matter will depend on the circumstances. To implement,
9 reinforce and remind all affected lawyers of the presence of the screening, it may be
10 appropriate for the firm to undertake such procedures as a written undertaking by the
11 screened lawyer to avoid any communication with other firm personnel and any
12 contact with any firm files or other information, including information in electronic
13 form, relating to the matter, written notice and instructions to all other firm personnel
14 forbidding any communication with the screened lawyer relating to the matter, denial
15 of access by the screened lawyer to firm files or other information, including
16 information in electronic form, relating to the matter and periodic reminders of the
17 screen to the screened lawyer and all other firm personnel.

18 [10] In order to be effective, screening measures must be implemented as
19 soon as practical after a lawyer or law firm knows or reasonably should know that
20 there is a need for screening.

21 22 **CLIENT-LAWYER RELATIONSHIP**

23 24 **SCR 20:1.1 Competence**

25 A lawyer shall provide competent representation to a client.
26 Competent representation requires the legal knowledge, skill,
27 thoroughness and preparation reasonably necessary for the
28 representation.

29 30 **Wisconsin Committee Comment**

31
32 When a lawyer is providing limited scope representation, competence means the legal knowledge,
33 skill, thoroughness, and preparation reasonably necessary for the limited scope representation.

34 35 **ABA COMMENT**

36 37 **Legal Knowledge and Skill**

1 [1] In determining whether a lawyer employs the requisite knowledge and
2 skill in a particular matter, relevant factors include the relative complexity and
3 specialized nature of the matter, the lawyer's general experience, the lawyer's training
4 and experience in the field in question, the preparation and study the lawyer is able to
5 give the matter and whether it is feasible to refer the matter to, or associate or consult
6 with, a lawyer of established competence in the field in question. In many instances,
7 the required proficiency is that of a general practitioner. Expertise in a particular field
8 of law may be required in some circumstances.

9 [2] A lawyer need not necessarily have special training or prior experience
10 to handle legal problems of a type with which the lawyer is unfamiliar. A newly
11 admitted lawyer can be as competent as a practitioner with long experience. Some
12 important legal skills, such as the analysis of precedent, the evaluation of evidence
13 and legal drafting, are required in all legal problems. Perhaps the most fundamental
14 legal skill consists of determining what kind of legal problems a situation may involve,
15 a skill that necessarily transcends any particular specialized knowledge. A lawyer can
16 provide adequate representation in a wholly novel field through necessary study.
17 Competent representation can also be provided through the association of a lawyer of
18 established competence in the field in question.

19 [3] In an emergency a lawyer may give advice or assistance in a matter in
20 which the lawyer does not have the skill ordinarily required where referral to or
21 consultation or association with another lawyer would be impractical. Even in an
22 emergency, however, assistance should be limited to that reasonably necessary in the
23 circumstances, for ill-considered action under emergency conditions can jeopardize
24 the client's interest.

25 [4] A lawyer may accept representation where the requisite level of
26 competence can be achieved by reasonable preparation. This applies as well to a
27 lawyer who is appointed as counsel for an unrepresented person. See also Rule 6.2.

28 **Thoroughness and Preparation**

29 [5] Competent handling of a particular matter includes inquiry into and
30 analysis of the factual and legal elements of the problem, and use of methods and
31 procedures meeting the standards of competent practitioners. It also includes adequate
32 preparation. The required attention and preparation are determined in part by what is
33 at stake; major litigation and complex transactions ordinarily require more extensive
34 treatment than matters of lesser complexity and consequence. An agreement between
35 the lawyer and the client regarding the scope of the representation may limit the
36 matters for which the lawyer is responsible. See Rule 1.2(c).

37 **Retaining or Contracting With Other Lawyers**

1 [6] Before a lawyer retains or contracts with other lawyers outside the
2 lawyer's own firm to provide or assist in the provision of legal services to a client, the
3 lawyer should ordinarily obtain informed consent from the client and must reasonably
4 believe that the other lawyers' services will contribute to the competent and ethical
5 representation of the client. See also Rules 1.2 (allocation of authority), 1.4
6 (communication with client), 1.5(e) (fee sharing), 1.6 (confidentiality), and 5.5(a)
7 (unauthorized practice of law). The reasonableness of the decision to retain or contract
8 with other lawyers outside the lawyer's own firm will depend upon the circumstances,
9 including the education, experience and reputation of the nonfirm lawyers; the nature
10 of the services assigned to the nonfirm lawyers; and the legal protections, professional
11 conduct rules, and ethical environments of the jurisdictions in which the services will
12 be performed, particularly relating to confidential information.

13 [7] When lawyers from more than one law firm are providing legal
14 services to the client on a particular matter, the lawyers ordinarily should consult with
15 each other and the client about the scope of their respective representations and the
16 allocation of responsibility among them. See Rule 1.2. When making allocations of
17 responsibility in a matter pending before a tribunal, lawyers and parties may have
18 additional obligations that are a matter of law beyond the scope of these Rules.

19 **Maintaining Competence**

20 [8] To maintain the requisite knowledge and skill, a lawyer should keep
21 abreast of changes in the law and its practice, including the benefits and risks
22 associated with relevant technology, engage in continuing study and education and
23 comply with all continuing legal education requirements to which the lawyer is
24 subject.

25
26 **SCR 20:1.2 Scope of representation and allocation of**
27 **authority between lawyer and client**

28 (a) Subject to pars. (c) and (d), a lawyer shall abide by a client's
29 decisions concerning the objectives of representation and, as required by
30 SCR 20:1.4, shall consult with the client as to the means by which they
31 are to be pursued. A lawyer may take such action on behalf of the client
32 as is impliedly authorized to carry out the representation. A lawyer shall
33 abide by a client's decision whether to settle a matter. In a criminal case
34 or any proceeding that could result in deprivation of liberty, the lawyer
35 shall abide by the client's decision, after consultation with the lawyer, as
36 to a plea to be entered, whether to waive jury trial and whether the client
37 will testify.

38 (b) A lawyer's representation of a client, including representation
39 by appointment, does not constitute an endorsement of the client's
40 political, economic, social or moral views or activities.

1 (c) A lawyer may limit the scope of the representation if the
2 limitation is reasonable under the circumstances and the client gives
3 informed consent. The client's informed consent must be in writing
4 except as set forth in sub. (1).

5 (1) The client's informed consent need not be given in writing if:

6 a. the representation of the client consists solely of
7 telephone consultation;

8 b. the representation is provided by a lawyer employed by
9 or participating in a program sponsored by a nonprofit organization, a bar
10 association, an accredited law school, or a court and the lawyer's
11 representation consists solely of providing information and advice or the
12 preparation of court-approved legal forms;

13 c. the court appoints the lawyer for a limited purpose that is
14 set forth in the appointment order;

15 d. the representation is provided by the state public defender
16 pursuant to Ch. 977, stats., including representation provided by a private
17 attorney pursuant to an appointment by the state public defender; or

18 e. the representation is provided to an existing client
19 pursuant to an existing lawyer-client relationship.

20 (2) If the client gives informed consent in writing signed by the
21 client, there shall be a presumption that:

22 a. the representation is limited to the lawyer and the services
23 described in the writing, and

24 b. the lawyer does not represent the client generally or in
25 matters other than those identified in the writing.

26
27 **Wisconsin Committee Comment**

28
29 With respect to subparagraph (c), a lawyer providing limited scope representation in an
30 action before a court should consult s. 802.045, stats., regarding notice and withdrawal
31 requirements.

32 The requirements of subparagraph (c) that require the client's informed consent, in writing, to the
33 limited scope representation do not supplant or replace the requirements of SCR 20:1.5(b).
34

35 (cm) A lawyer may prepare pleadings, briefs, and other
36 documents to be filed with the court so long as such filings clearly
37 indicate thereon that "This document was prepared with the assistance
38 of a lawyer." A lawyer shall advise the client to whom the lawyer
39 provides assistance in preparing pleadings, briefs, or other documents for

1 filing with the court that the pleading, brief, or other document must
2 contain a statement that it was prepared with the assistance of a lawyer.

3
4 **Wisconsin Committee Comment**

5
6 A lawyer may prepare pleadings, briefs, and other documents to be filed with the court so long as
7 such filings clearly indicate thereon that said filings are "prepared with the assistance of a lawyer."
8 Such actions by the lawyer shall not be deemed an appearance by the lawyer in the case.
9

10 (d) A lawyer shall not counsel a client to engage, or assist a client,
11 in conduct that the lawyer knows is criminal or fraudulent, but a lawyer
12 may discuss the legal consequences of any proposed course of conduct
13 with a client and may counsel or assist a client to make a good faith effort
14 to determine the validity, scope, meaning or application of the law.

15 (e) When a lawyer has been retained by an insurer to represent an
16 insured pursuant to the terms of an agreement or policy requiring the
17 insurer to retain counsel on the client's behalf, the representation may be
18 limited to matters related to the defense of claims made against the
19 insured. In such cases, the lawyer shall, within a reasonable time after
20 being retained, inform the client in writing of the terms and scope of the
21 representation the lawyer has been retained by the insurer to provide.
22

23 **WISCONSIN COMMENT**

24
25 The Model Rule does not include paragraph (e). Paragraph (e) was added
26 to clarify the obligations of counsel for an insurer, in conjunction with the decision to
27 retain Wisconsin's "insurance defense" exception in SCR 20:1.8(f).
28

29 **WISCONSIN COMMITTEE COMMENT**

30
31 The Committee has retained in paragraph (a) the application of the duties stated to
32 "any proceeding that could result in deprivation of liberty." The Model Rule does
33 not include this language.
34

35 **ABA COMMENT**

36
37 **Allocation of Authority between Client and Lawyer**

1 [1] Paragraph (a) confers upon the client the ultimate authority to
2 determine the purposes to be served by legal representation, within the limits imposed
3 by law and the lawyer's professional obligations. The decisions specified in paragraph
4 (a), such as whether to settle a civil matter, must also be made by the client. See Rule
5 1.4(a)(1) for the lawyer's duty to communicate with the client about such decisions.
6 With respect to the means by which the client's objectives are to be pursued, the lawyer
7 shall consult with the client as required by Rule 1.4(a)(2) and may take such action as
8 is impliedly authorized to carry out the representation.

9 [2] On occasion, however, a lawyer and a client may disagree about the
10 means to be used to accomplish the client's objectives. Clients normally defer to the
11 special knowledge and skill of their lawyer with respect to the means to be used to
12 accomplish their objectives, particularly with respect to technical, legal and tactical
13 matters. Conversely, lawyers usually defer to the client regarding such questions as
14 the expense to be incurred and concern for third persons who might be adversely
15 affected. Because of the varied nature of the matters about which a lawyer and client
16 might disagree and because the actions in question may implicate the interests of a
17 tribunal or other persons, this Rule does not prescribe how such disagreements are to
18 be resolved. Other law, however, may be applicable and should be consulted by the
19 lawyer. The lawyer should also consult with the client and seek a mutually acceptable
20 resolution of the disagreement. If such efforts are unavailing and the lawyer has a
21 fundamental disagreement with the client, the lawyer may withdraw from the
22 representation. See Rule 1.16(b)(4). Conversely, the client may resolve the
23 disagreement by discharging the lawyer. See Rule 1.16(a)(3).

24 [3] At the outset of a representation, the client may authorize the lawyer
25 to take specific action on the client's behalf without further consultation. Absent a
26 material change in circumstances and subject to Rule 1.4, a lawyer may rely on such
27 an advance authorization. The client may, however, revoke such authority at any time.

28 [4] In a case in which the client appears to be suffering diminished
29 capacity, the lawyer's duty to abide by the client's decisions is to be guided by
30 reference to Rule 1.14.

31 **Independence from Client's Views or Activities**

32 [5] Legal representation should not be denied to people who are unable to
33 afford legal services, or whose cause is controversial or the subject of popular
34 disapproval. By the same token, representing a client does not constitute approval of
35 the client's views or activities.

36 **Agreements Limiting Scope of Representation**

1 [6] The scope of services to be provided by a lawyer may be limited by
2 agreement with the client or by the terms under which the lawyer's services are made
3 available to the client. When a lawyer has been retained by an insurer to represent an
4 insured, for example, the representation may be limited to matters related to the
5 insurance coverage. A limited representation may be appropriate because the client
6 has limited objectives for the representation. In addition, the terms upon which
7 representation is undertaken may exclude specific means that might otherwise be used
8 to accomplish the client's objectives. Such limitations may exclude actions that the
9 client thinks are too costly or that the lawyer regards as repugnant or imprudent.

10 [7] Although this Rule affords the lawyer and client substantial latitude to
11 limit the representation, the limitation must be reasonable under the circumstances. If,
12 for example, a client's objective is limited to securing general information about the
13 law the client needs in order to handle a common and typically uncomplicated legal
14 problem, the lawyer and client may agree that the lawyer's services will be limited to
15 a brief telephone consultation. Such a limitation, however, would not be reasonable if
16 the time allotted was not sufficient to yield advice upon which the client could rely.
17 Although an agreement for a limited representation does not exempt a lawyer from
18 the duty to provide competent representation, the limitation is a factor to be considered
19 when determining the legal knowledge, skill, thoroughness and preparation
20 reasonably necessary for the representation. See Rule 1.1.

21 [8] All agreements concerning a lawyer's representation of a client must
22 accord with the Rules of Professional Conduct and other law. See, e.g., Rules 1.1, 1.8
23 and 5.6.

24 **Criminal, Fraudulent and Prohibited Transactions**

1 [9] Paragraph (d) prohibits a lawyer from knowingly counseling or
2 assisting a client to commit a crime or fraud. This prohibition, however, does not
3 preclude the lawyer from giving an honest opinion about the actual consequences that
4 appear likely to result from a client's conduct. Nor does the fact that a client uses
5 advice in a course of action that is criminal or fraudulent of itself make a lawyer a
6 party to the course of action. There is a critical distinction between presenting an
7 analysis of legal aspects of questionable conduct and recommending the means by
8 which a crime or fraud might be committed with impunity.

9 [10] When the client's course of action has already begun and is
10 continuing, the lawyer's responsibility is especially delicate. The lawyer is required to
11 avoid assisting the client, for example, by drafting or delivering documents that the
12 lawyer knows are fraudulent or by suggesting how the wrongdoing might be
13 concealed. A lawyer may not continue assisting a client in conduct that the lawyer
14 originally supposed was legally proper but then discovers is criminal or fraudulent.
15 The lawyer must, therefore, withdraw from the representation of the client in the
16 matter. See Rule 1.16(a). In some cases, withdrawal alone might be insufficient. It
17 may be necessary for the lawyer to give notice of the fact of withdrawal and to
18 disaffirm any opinion, document, affirmation or the like. See Rule 4.1.

19 [11] Where the client is a fiduciary, the lawyer may be charged with
20 special obligations in dealings with a beneficiary.

21 [12] Paragraph (d) applies whether or not the defrauded party is a party to
22 the transaction. Hence, a lawyer must not participate in a transaction to effectuate
23 criminal or fraudulent avoidance of tax liability. Paragraph (d) does not preclude
24 undertaking a criminal defense incident to a general retainer for legal services to a
25 lawful enterprise. The last clause of paragraph (d) recognizes that determining the
26 validity or interpretation of a statute or regulation may require a course of action
27 involving disobedience of the statute or regulation or of the interpretation placed upon
28 it by governmental authorities.

29 [13] If a lawyer comes to know or reasonably should know that a client
30 expects assistance not permitted by the Rules of Professional Conduct or other law or
31 if the lawyer intends to act contrary to the client's instructions, the lawyer must consult
32 with the client regarding the limitations on the lawyer's conduct. See Rule 1.4(a)(5).

33
34 **SCR 20:1.3 Diligence**

35 A lawyer shall act with reasonable diligence and promptness in
36 representing a client.

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38 ABA COMMENT

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[1] A lawyer should pursue a matter on behalf of a client despite opposition, obstruction or personal inconvenience to the lawyer, and take whatever lawful and ethical measures are required to vindicate a client's cause or endeavor. A lawyer must also act with commitment and dedication to the interests of the client and with zeal in advocacy upon the client's behalf. A lawyer is not bound, however, to press for every advantage that might be realized for a client. For example, a lawyer may have authority to exercise professional discretion in determining the means by which a matter should be pursued. See Rule 1.2. The lawyer's duty to act with reasonable diligence does not require the use of offensive tactics or preclude the treating of all persons involved in the legal process with courtesy and respect.

[2] A lawyer's work load must be controlled so that each matter can be handled competently.

[3] Perhaps no professional shortcoming is more widely resented than procrastination. A client's interests often can be adversely affected by the passage of time or the change of conditions; in extreme instances, as when a lawyer overlooks a statute of limitations, the client's legal position may be destroyed. Even when the client's interests are not affected in substance, however, unreasonable delay can cause a client needless anxiety and undermine confidence in the lawyer's trustworthiness. A lawyer's duty to act with reasonable promptness, however, does not preclude the lawyer from agreeing to a reasonable request for a postponement that will not prejudice the lawyer's client.

[4] Unless the relationship is terminated as provided in Rule 1.16, a lawyer should carry through to conclusion all matters undertaken for a client. If a lawyer's employment is limited to a specific matter, the relationship terminates when the matter has been resolved. If a lawyer has served a client over a substantial period in a variety of matters, the client sometimes may assume that the lawyer will continue to serve on a continuing basis unless the lawyer gives notice of withdrawal. Doubt about whether a client-lawyer relationship still exists should be clarified by the lawyer, preferably in writing, so that the client will not mistakenly suppose the lawyer is looking after the client's affairs when the lawyer has ceased to do so. For example, if a lawyer has handled a judicial or administrative proceeding that produced a result adverse to the client and the lawyer and the client have not agreed that the lawyer will handle the matter on appeal, the lawyer must consult with the client about the possibility of appeal before relinquishing responsibility for the matter. See Rule 1.4(a)(2). Whether the lawyer is obligated to prosecute the appeal for the client depends on the scope of the representation the lawyer has agreed to provide to the client. See Rule 1.2.

1 [5] To prevent neglect of client matters in the event of a sole practitioner's
2 death or disability, the duty of diligence may require that each sole practitioner prepare
3 a plan, in conformity with applicable rules, that designates another competent lawyer
4 to review client files, notify each client of the lawyer's death or disability, and
5 determine whether there is a need for immediate protective action. Cf. Model Rules
6 for Lawyer Disciplinary Enforcement R. 28 (2002) (providing for court appointment
7 of a lawyer to inventory files and take other protective action in absence of a plan
8 providing for another lawyer to protect the interests of the clients of a deceased or
9 disabled lawyer).

10
11 **SCR 20:1.4 Communication**

12 (a) A lawyer shall:

13 (1) Promptly inform the client of any decision or circumstance
14 with respect to which the client's informed consent, as defined in SCR
15 20:1.0(f), is required by these rules;

16 (2) reasonably consult with the client about the means by which
17 the client's objectives are to be accomplished;

18 (3) keep the client reasonably informed about the status of the
19 matter;

20 (4) promptly comply with reasonable requests by the client for
21 information; and

22 (5) consult with the client about any relevant limitation on the
23 lawyer's conduct when the lawyer knows that the client expects assistance
24 not permitted by the Rules of Professional Conduct or other law.

25 (b) A lawyer shall explain a matter to the extent reasonably
26 necessary to permit the client to make informed decisions regarding the
27 representation.

28
29 **WISCONSIN COMMITTEE COMMENT**

30
31 Paragraph (a)(4) differs from the Model Rule in that the words "by the client" are added
32 for the sake of clarity.

33
34 **ABA COMMENT**

35
36 [1] Reasonable communication between the lawyer and the client is
37 necessary for the client effectively to participate in the representation.

38 **Communicating with Client**

1 [2] If these Rules require that a particular decision about the representation
2 be made by the client, paragraph (a)(1) requires that the lawyer promptly consult with
3 and secure the client's consent prior to taking action unless prior discussions with the
4 client have resolved what action the client wants the lawyer to take. For example, a
5 lawyer who receives from opposing counsel an offer of settlement in a civil
6 controversy or a proffered plea bargain in a criminal case must promptly inform the
7 client of its substance unless the client has previously indicated that the proposal will
8 be acceptable or unacceptable or has authorized the lawyer to accept or to reject the
9 offer. See Rule 1.2(a).

10 [3] Paragraph (a)(2) requires the lawyer to reasonably consult with the
11 client about the means to be used to accomplish the client's objectives. In some
12 situations — depending on both the importance of the action under consideration and
13 the feasibility of consulting with the client — this duty will require consultation prior
14 to taking action. In other circumstances, such as during a trial when an immediate
15 decision must be made, the exigency of the situation may require the lawyer to act
16 without prior consultation. In such cases the lawyer must nonetheless act reasonably
17 to inform the client of actions the lawyer has taken on the client's behalf. Additionally,
18 paragraph (a)(3) requires that the lawyer keep the client reasonably informed about
19 the status of the matter, such as significant developments affecting the timing or the
20 substance of the representation.

21 [4] A lawyer's regular communication with clients will minimize the
22 occasions on which a client will need to request information concerning the
23 representation. When a client makes a reasonable request for information, however,
24 paragraph (a)(4) requires prompt compliance with the request, or if a prompt response
25 is not feasible, that the lawyer, or a member of the lawyer's staff, acknowledge receipt
26 of the request and advise the client when a response may be expected. A lawyer should
27 promptly respond to or acknowledge client communications.
28

29 **Explaining Matters**

1 [5] The client should have sufficient information to participate
2 intelligently in decisions concerning the objectives of the representation and the means
3 by which they are to be pursued, to the extent the client is willing and able to do so.
4 Adequacy of communication depends in part on the kind of advice or assistance that
5 is involved. For example, when there is time to explain a proposal made in a
6 negotiation, the lawyer should review all important provisions with the client before
7 proceeding to an agreement. In litigation a lawyer should explain the general strategy
8 and prospects of success and ordinarily should consult the client on tactics that are
9 likely to result in significant expense or to injure or coerce others. On the other hand,
10 a lawyer ordinarily will not be expected to describe trial or negotiation strategy in
11 detail. The guiding principle is that the lawyer should fulfill reasonable client
12 expectations for information consistent with the duty to act in the client's best interests,
13 and the client's overall requirements as to the character of representation. In certain
14 circumstances, such as when a lawyer asks a client to consent to a representation
15 affected by a conflict of interest, the client must give informed consent, as defined in
16 Rule 1.0(e).

17 [6] Ordinarily, the information to be provided is that appropriate for a
18 client who is a comprehending and responsible adult. However, fully informing the
19 client according to this standard may be impracticable, for example, where the client
20 is a child or suffers from diminished capacity. See Rule 1.14. When the client is an
21 organization or group, it is often impossible or inappropriate to inform every one of
22 its members about its legal affairs; ordinarily, the lawyer should address
23 communications to the appropriate officials of the organization. See Rule 1.13. Where
24 many routine matters are involved, a system of limited or occasional reporting may
25 be arranged with the client.

26 **Withholding Information**

27 [7] In some circumstances, a lawyer may be justified in delaying
28 transmission of information when the client would be likely to react imprudently to
29 an immediate communication. Thus, a lawyer might withhold a psychiatric diagnosis
30 of a client when the examining psychiatrist indicates that disclosure would harm the
31 client. A lawyer may not withhold information to serve the lawyer's own interest or
32 convenience or the interests or convenience of another person. Rules or court orders
33 governing litigation may provide that information supplied to a lawyer may not be
34 disclosed to the client. Rule 3.4(c) directs compliance with such rules or orders.

35 **SCR 20:1.5 Fees**

36
37 (a) A lawyer shall not make an agreement for, charge, or collect an
38 unreasonable fee or an unreasonable amount for expenses. The factors to
39 be considered in determining the reasonableness of a fee include the
40 following:

41 (1) the time and labor required, the novelty and difficulty of the
42 questions involved, and the skill requisite to perform the legal service

1 properly;

2 (2) the likelihood, if apparent to the client, that the acceptance of
3 the particular employment will preclude other employment by the lawyer;

4 (3) the fee customarily charged in the locality for similar legal
5 services;

6 (4) the amount involved and the results obtained;

7 (5) the time limitations imposed by the client or by the
8 circumstances;

9 (6) the nature and length of the professional relationship with the
10 client;

11 (7) the experience, reputation, and ability of the lawyer or lawyers
12 performing the services; and

13 (8) whether the fee is fixed or contingent.

14 (b)(1) The scope of the representation and the basis or rate of the
15 fee and expenses for which the client will be responsible shall be
16 communicated to the client in writing, before or within a reasonable time
17 after commencing the representation, except when the lawyer will charge
18 a regularly represented client on the same basis or rate as in the past. If
19 it is reasonably foreseeable that the total cost of representation to the
20 client, including attorney's fees, will be \$1000 or less, the communication
21 may be oral or in writing. Any changes in the basis or rate of the fee or
22 expenses shall also be communicated in writing to the client.

23 (2) If the total cost of representation to the client, including
24 attorney's fees, is more than \$1000, the purpose and effect of any retainer
25 or advance fee that is paid to the lawyer shall be communicated in writing.

26 (3) A lawyer shall promptly respond to a client's request for
27 information concerning fees and expenses.

28 (c) A fee may be contingent on the outcome of the matter for which
29 the service is rendered, except in a matter in which a contingent fee is
30 prohibited by par. (d) or other law. A contingent fee agreement shall be
31 in a writing signed by the client, and shall state the method by which the
32 fee is to be determined, including the percentage or percentages that shall
33 accrue to the lawyer in the event of settlement, trial or appeal; litigation
34 and other expenses to be deducted from the recovery; and whether such
35 expenses are to be deducted before or after the contingent fee is
36 calculated. The agreement must clearly notify the client of any expenses
37 for which the client will be liable whether or not the client is the

1 prevailing party. Upon conclusion of a contingent fee matter, the lawyer
2 shall provide the client with a written statement stating the outcome of
3 the matter and if there is a recovery, showing the remittance to the client
4 and the method of its determination.

5 (d) A lawyer shall not enter into an arrangement for, charge, or
6 collect a contingent fee:

7 (1) in any action affecting the family, including but not limited to
8 divorce, legal separation, annulment, determination of paternity, setting
9 of support and maintenance, setting of custody and physical placement,
10 property division, partition of marital property, termination of parental
11 rights and adoption, provided that nothing herein shall prohibit a
12 contingent fee for the collection of past due amounts of support or
13 maintenance or property division.

14 (2) for representing a defendant in a criminal case or any
15 proceeding that could result in deprivation of liberty.

16 (e) A division of a fee between lawyers who are not in the same
17 firm may be made only if the total fee is reasonable and:

18 (1) the division is based on the services performed by each lawyer,
19 and the client is advised of and does not object to the participation of all
20 the lawyers involved and is informed if the fee will increase as a result of
21 their involvement; or

22 (2) the lawyers formerly practiced together and the payment to one
23 lawyer is pursuant to a separation or retirement agreement between them;
24 or

25 (3) pursuant to the referral of a matter between the lawyers, each
26 lawyer assumes the same ethical responsibility for the representation as
27 if the lawyers were partners in the same firm, the client is informed of the
28 terms of the referral arrangement, including the share each lawyer will
29 receive and whether the overall fee will increase, and the client consents
30 in a writing signed by the client.

31 (f) Except as provided in SCR 20:1.5(g), unearned fees and funds
32 advanced by a client or 3rd party for payment of fees shall be held in trust
33 until earned by the lawyer, and withdrawn pursuant to SCR 20:1.5(h).
34 Funds advanced by a client or 3rd party for payment of costs shall be held
35 in trust until the costs are incurred.

1
2 **SCR 20:1.5(f) Advances for fees and costs.**

3 Lawyers are obligated to hold advanced fee payments in trust until earned,
4 or use the alternative protection for advanced fees as set forth in SCR 20:1.5(g).
5 Additional requirements for advanced fees are identified in SCR 20:1.0(ag).
6 Sometimes the lawyer may receive advanced fee payments from 3rd parties. In
7 such cases, the lawyer must follow the requirements of SCR 20:1.8(f). In addition,
8 the lawyer should establish, upon receipt or prior to receipt of the advanced fee
9 payment from a 3rd party, whether any potential refund of unearned fees will be
10 paid to the client or 3rd-party payor. This may be done through agreement of the
11 parties or by the lawyer informing the client and 3rd-party payor of the lawyer's
12 policy regarding such refunds. Lawyers also receive cost advances from clients or
13 3rd parties. Since January 1, 1987, the supreme court has required cost advances
14 to be held in trust. Prior to that date, the applicable trust account rule, SCR
15 20.50(1), specifically excluded such advances from the funds that the supreme court
16 required lawyers to hold in trust accounts. However, by order dated March 21,
17 1986, the supreme court amended SCR 20.50(1) as follows: "All funds of clients
18 paid to a lawyer or law firm, ~~other than advances for costs and expenses,~~ shall be
19 deposited in one or more identifiable trust accounts as provided in sub. (3)
20 maintained in the state in which the law office is situated and no funds belonging
21 to the lawyer or law firm may be deposited in such an account except as follows . .
22 . ." This requirement is specifically addressed in SCR 20:1.5(f).

23
24 (g) A lawyer who accepts advanced payments of fees may deposit
25 the funds in the lawyer's business account, provided that review of the
26 lawyer's fee by a court of competent jurisdiction is available in the
27 proceeding to which the fee relates, or provided that the lawyer complies
28 with each of the following requirements:

29 (1) Upon accepting any advanced payment of fees pursuant to this
30 subsection, the lawyer shall deliver to the client a notice in writing
31 containing all of the following information:

- 32 a. The amount of the advanced payment.
- 33 b. The basis or rate of the lawyer's fee.
- 34 c. Any expenses for which the client will be responsible.
- 35 d. The lawyer's obligation to refund any unearned advanced fee,
36 along with an accounting, at the termination of the representation.
- 37 e. The lawyer's obligation to submit any unresolved dispute about
38 the fee to binding arbitration within 30 days of receiving written notice
39 of the dispute.

1 f. The ability of the client to file a claim with the Wisconsin
2 Lawyers' Fund for Client Protection if the lawyer fails to provide a refund
3 of unearned advanced fees.

4 (2) Upon termination of the representation, the lawyer shall deliver
5 to the client in writing all of the following:

6 a. A final accounting, or an accounting from the date of the
7 lawyer's most recent statement to the end of the representation, regarding
8 the client's advanced fee payment.

9 b. A refund of any unearned advanced fees and costs.

10 c. Notice that, if the client disputes the amount of the fee and wants
11 that dispute to be submitted to binding arbitration, the client must provide
12 written notice of the dispute to the lawyer within 30 days of the mailing
13 of the accounting.

14 d. Notice that, if the lawyer is unable to resolve the dispute to the
15 satisfaction of the client within 30 days after receiving notice of the
16 dispute from the client, the lawyer shall submit the dispute to binding
17 arbitration.

18 (3) Upon timely receipt of written notice of a dispute from the
19 client, the lawyer shall attempt to resolve that dispute with the client, and
20 if the dispute is not resolved, the lawyer shall submit the dispute to
21 binding arbitration with the State Bar Fee Arbitration Program or a
22 similar local bar association program within 30 days of the lawyer's
23 receipt of the written notice of dispute from the client.

24 (4) Upon receipt of an arbitration award requiring the lawyer to
25 make a payment to the client, the lawyer shall pay the arbitration award
26 within 30 days, unless the client fails to agree to be bound by the award
27 of the arbitrator.

28
29 **WISCONSIN COMMENT**
30

31 **SCR 20:1.5(g) Alternative protection for advanced fees.**

32 SCR 20:1.5(g) allows lawyers to deposit advanced fees into the lawyer's
33 business account, as an alternative to SCR 20:1.5(f). The provision regarding court
34 review applies to a lawyer's fees in proceedings in which the lawyer's fee is subject
35 to review at the request of the parties or the court, such as bankruptcy, formal
36 probate, and proceedings in which a guardian ad litem's fee may be subject to
37 judicial review. In any proceeding in which the lawyer's fee must be challenged in
38 a separate action, the lawyer must either deposit advanced fees in trust or use the
39 alternative protections for advanced fees in this subsection. The lawyer's fee

1 remains subject to the requirement of reasonableness under SCR 20:1.5(a) as well
2 as the requirement that unearned fees be refunded upon termination of the
3 representation under SCR 20:1.16(d). A lawyer must comply either with SCR
4 20:1.5(f) or SCR 20:1.5(g), and a lawyer's failure to do so is professional
5 misconduct and grounds for discipline. The writing required under SCR
6 20:1.5(g)(1) must contain language informing the client that the lawyer is obligated
7 to refund any unearned advanced fee at the end of the representation, that the lawyer
8 will submit any dispute regarding a refund to binding arbitration, such as the
9 programs run by the State Bar of Wisconsin and the Milwaukee Bar Association,
10 within 30 days of receiving a request for refund, and that the lawyer is obligated to
11 comply with an arbitration award within 30 days of the award. The client is not
12 obligated to arbitrate the fee dispute and may elect another forum in which to
13 resolve the dispute. The writing must also inform the client of the opportunity to
14 file a claim in the event an unearned advanced fee is not refunded, and should
15 provide the address of the Wisconsin Lawyers' Fund for Client Protection.

16 If the client's fees have been paid by one other than the client, then the
17 lawyer's responsibilities are governed by SCR 20:1.8(f). If there is a dispute as to
18 the ownership of any refund of unearned advanced fees paid by one other than the
19 client, the unearned fees should be treated as trust property pursuant to SCR
20 20:1.15(e)(3).

21 SCR 20:1.5(g) applies only to advanced fees for legal services. Cost
22 advances must be deposited into the lawyer's trust account.

23 Advanced fees deposited into the lawyer's business account pursuant to this
24 subsection may be paid by credit card, debit card, prepaid or other types of payment
25 cards, or an electronic transfer of funds. A cost advance cannot be paid by credit
26 card, debit card, prepaid or other types of payment cards, or an electronic transfer
27 of funds under this section. Cost advances are subject to SCR 20:1.15(b)(1) or SCR
28 20:1.15(f)(3)b.

29
30 (h)(1) At least five business days before the date on which a
31 disbursement is made from a trust account for the purpose of paying fees,
32 with the exception of contingent fees or fees paid pursuant to court order,
33 a lawyer shall transmit to the client in writing all of the following:

34 a. An itemized bill or other accounting showing the services
35 rendered.

36 b. Notice of the amount owed and the anticipated date of the
37 withdrawal.

38 c. A statement of the balance of the client's funds in the lawyer's
39 trust account after the withdrawal.

40 (2) The lawyer may withdraw earned fees on the date that the
41 invoice is transmitted to the client, provided that the lawyer has given

1 prior notice to the client in writing that earned fees will be withdrawn on
2 the date that the invoice is transmitted. The invoice shall include each of
3 the elements required under SCR 20:1.5(h)(1).

4 (3) If a client makes a particularized and reasonable objection to
5 the disbursement described in SCR 20:1.5(h)(1), the disputed portion
6 shall remain in the trust account until the dispute is resolved. If the client
7 makes a particularized and reasonable objection to a disbursement
8 described in SCR 20:1.5(h)(1) or (2) within 30 days after the funds have
9 been withdrawn, the disputed portion shall be returned to the trust account
10 until the dispute is resolved, unless the lawyer reasonably believes that
11 the client's objections do not present a basis to hold funds in trust or return
12 funds to the trust account under SCR 20:1.5(h). The lawyer will be
13 presumed to have a reasonable basis for declining to return funds to trust
14 if the disbursement was made with the client's informed consent, in
15 writing. The lawyer shall promptly advise the client in writing of the
16 lawyer's position regarding the fee and make reasonable efforts to clarify
17 and address the client's objections.

18
19 **WISCONSIN COMMENT**

20
21 **SCR 20:1.5(h) Withdrawal of non-contingent fees from trust account.**

22 SCR 20:1.5(h) applies to attorney fees, other than contingent fees. It does not
23 apply to filing fees, expert witness fees, subpoena fees, and other costs and expenses
24 that a lawyer may incur on behalf of a client in the course of a representation. In
25 addition, this section does not require contingent fees to remain in the trust account or
26 to be returned to the trust account if a client objects to the disbursement of the
27 contingent fee, provided that the contingent fee arrangement is documented by a
28 written fee agreement, as required by SCR 20:1.5(c). While a client may dispute the
29 reasonableness of a lawyer's contingent fee, such disputes are subject to SCR
30 20:1.5(a), not to this subsection. A client's objection under SCR 20:1.5(h)(3) must
31 offer a specific and reasonable basis for the fee dispute in order to trigger the lawyer's
32 obligation to keep funds in the lawyer's trust account or return funds to the lawyer's
33 trust account. A generalized objection to the overall amount of the fees or a client's
34 unilateral desire to abrogate the terms of a fee agreement should not ordinarily be
35 considered sufficient to trigger the lawyer's obligation. A lawyer may resolve a
36 dispute over fees by offering to participate and abide by the decision of a fee
37 arbitration program. In addition, a lawyer may bring an action for declaratory
38 judgment pursuant to § 806.04, Wis. Stats. to resolve a dispute between the lawyer
39 and a client regarding funds held in trust by the lawyer. The court of appeals suggested
40 employment of that method to resolve a dispute between a client and a 3rd party over

1 Paragraph (b) differs from the Model Rule in requiring that fee and
2 expense information usually must be communicated to the client in writing, unless the
3 total cost of representation will be \$1000 or less. In instances when a lawyer has
4 regularly represented a client, any changes in the basis or rate of the fee or expenses
5 may be communicated in writing to the client by a proper reference on the periodic
6 billing statement provided to the client within a reasonable time after the basis or rate
7 of the fee or expenses has been changed. The communication to the client through
8 the billing statement should clearly indicate that a change in the basis or rate of the fee
9 or expenses has occurred along with an indication of the new basis or rate of the fee
10 or expenses. A lawyer should advise the client at the time of commencement of
11 representation of the likelihood of a periodic change in the basis or rate of the fee or
12 expenses that will be charged to the client.

13 In addition, paragraph (b) differs from the Model Rule in requiring that the purpose
14 and effect of any retainer or advance fee paid to the lawyer shall be communicated in
15 writing and that a lawyer shall promptly respond to a client's request for information
16 concerning fees and expenses. The lawyer should inform the client of the purpose and
17 effect of any retainer or advance fee. Specifically, the lawyer should identify whether
18 any portion, and if so what portion, of the fee is a retainer. A retainer is a fee that a
19 lawyer charges the client not for specific services to be performed but to ensure the
20 lawyer's availability whenever the client may need legal services. These fees become
21 the property of the lawyer when received and may not be deposited into the lawyer's
22 trust account. In addition, they are subject to SCR 20:1.15 and SCR 20:1.16.
23 Retainers are to be distinguished from an "advanced fee" which is paid for future
24 services and earned only as services are performed. Advanced fees are subject to SCR
25 20:1.5, SCR 20:1.15, and SCR 20:1.16. See also State Bar of Wis. Comm. on Prof'l
26 Ethics, Formal Op. E-93-4 (1993).

27 Paragraph (d) preserves the more explicit statement of limitations on contingent fees
28 that has been part of Wisconsin law since the original adoption of the Rules of
29 Professional Conduct in the state.

30 Paragraph (e) differs from the Model Rule in several respects. The division of a fee
31 "based on" rather than "in proportion to" the services performed clarifies that fee
32 divisions need not consist of a percentage calculation. The rule also recognizes that
33 lawyers who formerly practiced together may divide a fee pursuant to a separation or
34 retirement agreement between them. In addition, the standards governing referral
35 arrangements are made more explicit.

36 37 **Dispute Over Fees**

1 Arbitration provides an expeditious, inexpensive method for lawyers and clients to
2 resolve disputes regarding fees. It also avoids litigation that might further exacerbate
3 the relationship. If a procedure has been established for resolution of fee disputes, such
4 as an arbitration or mediation procedure established by the bar, the lawyer must
5 comply with the procedure when it is mandatory, and, even when it is voluntary, the
6 lawyer should conscientiously consider submitting to it. See also ABA Comment [9].

7 **Fee Estimates**

8 Compliance with the following guidelines is a desirable practice: (a) the lawyer
9 providing to the client, no later than a reasonable time after commencing the
10 representation, a written estimate of the fees that the lawyer will charge the client as a
11 result of the representation; (b) if, at any time and from time to time during the course
12 of the representation, the fee estimate originally provided becomes substantially
13 inaccurate, the lawyer timely providing a revised written estimate or revised written
14 estimates to the client; (c) the client accepting the representation following provision
15 of the estimate or estimates; and (d) the lawyer charging fees reasonably consistent
16 with the estimate or estimates given.

17
18 **ABA COMMENT**

19
20 **Reasonableness of Fee and Expenses**

21 [1] Paragraph (a) requires that lawyers charge fees that are reasonable under the
22 circumstances. The factors specified in (1) through (8) are not exclusive. Nor will each
23 factor be relevant in each instance. Paragraph (a) also requires that expenses for which
24 the client will be charged must be reasonable. A lawyer may seek reimbursement for
25 the cost of services performed in-house, such as copying, or for other expenses
26 incurred in-house, such as telephone charges, either by charging a reasonable amount
27 to which the client has agreed in advance or by charging an amount that reasonably
28 reflects the cost incurred by the lawyer.

29 **Basis or Rate of Fee**

1 [2] When the lawyer has regularly represented a client, they ordinarily will have
2 evolved an understanding concerning the basis or rate of the fee and the expenses for
3 which the client will be responsible. In a new client-lawyer relationship, however, an
4 understanding as to fees and expenses must be promptly established. Generally, it is
5 desirable to furnish the client with at least a simple memorandum or copy of the
6 lawyer's customary fee arrangements that states the general nature of the legal services
7 to be provided, the basis, rate or total amount of the fee and whether and to what extent
8 the client will be responsible for any costs, expenses or disbursements in the course of
9 the representation. A written statement concerning the terms of the engagement
10 reduces the possibility of misunderstanding.

11 [3] Contingent fees, like any other fees, are subject to the reasonableness standard of
12 paragraph (a) of this Rule. In determining whether a particular contingent fee is
13 reasonable, or whether it is reasonable to charge any form of contingent fee, a lawyer
14 must consider the factors that are relevant under the circumstances. Applicable law
15 may impose limitations on contingent fees, such as a ceiling on the percentage
16 allowable, or may require a lawyer to offer clients an alternative basis for the fee.
17 Applicable law also may apply to situations other than a contingent fee, for example,
18 government regulations regarding fees in certain tax matters.

19 **Terms of Payment**

20 [4] A lawyer may require advance payment of a fee, but is obliged to return any
21 unearned portion. See Rule 1.16(d). A lawyer may accept property in payment for
22 services, such as an ownership interest in an enterprise, providing this does not involve
23 acquisition of a proprietary interest in the cause of action or subject matter of the
24 litigation contrary to Rule 1.8(i). However, a fee paid in property instead of money
25 may be subject to the requirements of Rule 1.8(a) because such fees often have the
26 essential qualities of a business transaction with the client.

27 [5] An agreement may not be made whose terms might induce the lawyer improperly
28 to curtail services for the client or perform them in a way contrary to the client's
29 interest. For example, a lawyer should not enter into an agreement whereby services
30 are to be provided only up to a stated amount when it is foreseeable that more
31 extensive services probably will be required, unless the situation is adequately
32 explained to the client. Otherwise, the client might have to bargain for further
33 assistance in the midst of a proceeding or transaction. However, it is proper to define
34 the extent of services in light of the client's ability to pay. A lawyer should not exploit
35 a fee arrangement based primarily on hourly charges by using wasteful procedures.

36 **Prohibited Contingent Fees**

37 [6] Paragraph (d) prohibits a lawyer from charging a contingent fee in a domestic
38 relations matter when payment is contingent upon the securing of a divorce or upon
39 the amount of alimony or support or property settlement to be obtained. This provision
40 does not preclude a contract for a contingent fee for legal representation in connection
41 with the recovery of post-judgment balances due under support, alimony or other
42 financial orders because such contracts do not implicate the same policy concerns.

43 **Division of Fee**

1 [7] A division of fee is a single billing to a client covering the fee of two or more
2 lawyers who are not in the same firm. A division of fee facilitates association of more
3 than one lawyer in a matter in which neither alone could serve the client as well, and
4 most often is used when the fee is contingent and the division is between a referring
5 lawyer and a trial specialist. Paragraph (e) permits the lawyers to divide a fee either
6 on the basis of the proportion of services they render or if each lawyer assumes
7 responsibility for the representation as a whole. In addition, the client must agree to
8 the arrangement, including the share that each lawyer is to receive, and the agreement
9 must be confirmed in writing. Contingent fee agreements must be in a writing signed
10 by the client and must otherwise comply with paragraph (c) of this Rule. Joint
11 responsibility for the representation entails financial and ethical responsibility for the
12 representation as if the lawyers were associated in a partnership. A lawyer should only
13 refer a matter to a lawyer whom the referring lawyer reasonably believes is competent
14 to handle the matter. See Rule 1.1.

15 [8] Paragraph (e) does not prohibit or regulate division of fees to be received in the
16 future for work done when lawyers were previously associated in a law firm.

17 **Disputes over Fees**

18 [9] If a procedure has been established for resolution of fee disputes, such as an
19 arbitration or mediation procedure established by the bar, the lawyer must comply
20 with the procedure when it is mandatory, and, even when it is voluntary, the lawyer
21 should conscientiously consider submitting to it. Law may prescribe a procedure for
22 determining a lawyer's fee, for example, in representation of an executor or
23 administrator, a class or a person entitled to a reasonable fee as part of the measure of
24 damages. The lawyer entitled to such a fee and a lawyer representing another party
25 concerned with the fee should comply with the prescribed procedure.

26
27 **SCR 20:1.6 Confidentiality**

28 (a) A lawyer shall not reveal information relating to the
29 representation of a client unless the client gives informed consent, except
30 for disclosures that are impliedly authorized in order to carry out the
31 representation, and except as stated in pars. (b) and (c).

32 (b) A lawyer shall reveal information relating to the representation
33 of a client to the extent the lawyer reasonably believes necessary to
34 prevent the client from committing a criminal or fraudulent act that the
35 lawyer reasonably believes is likely to result in death or substantial bodily
36 harm or in substantial injury to the financial interest or property of
37 another.

38 (c) A lawyer may reveal information relating to the representation
39 of a client to the extent the lawyer reasonably believes necessary:

40 (1) to prevent reasonably likely death or substantial bodily harm;

1 (2) to prevent, mitigate or rectify substantial injury to the financial
2 interests or property of another that is reasonably certain to result or has
3 resulted from the client's commission of a crime or fraud in furtherance
4 of which the client has used the lawyer's services;

5 (3) to secure legal advice about the lawyer's conduct under these
6 rules;

7 (4) to establish a claim or defense on behalf of the lawyer in a
8 controversy between the lawyer and the client, to establish a defense to a
9 criminal charge or civil claim against the lawyer based upon conduct in
10 which the client was involved, or to respond to allegations in any
11 proceeding concerning the lawyer's representation of the client;

12 (5) to comply with other law or a court order; or

13 (6) to detect and resolve conflicts of interest, but only if the
14 revealed information would not compromise the attorney-client privilege
15 or otherwise prejudice the client.

16 (d) A lawyer shall make reasonable efforts to prevent the
17 inadvertent or unauthorized disclosure of, or unauthorized access to,
18 information relating to the representation of a client.
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22 **WISCONSIN COMMITTEE COMMENT**

23
24 The rule retains in paragraph (b) the mandatory disclosure requirements that have been
25 a part of the Wisconsin Supreme Court Rules since their initial adoption. Paragraph
26 (c) differs from its counterpart, Model Rule 1.6(b), as necessary to take account of the
27 mandatory disclosure requirements in Wisconsin. The language in paragraph (c)(1)
28 was changed from "reasonably certain" to "reasonably likely" to comport with sub.
29 (b). Due to substantive and numbering differences, special care should be taken in
30 consulting the ABA Comment.
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32 **WISCONSIN COMMITTEE COMMENT**

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Paragraph (c)(6) differs from its counterpart, Model Rule 1.6(b)(7). Unlike its counterpart, paragraph (c)(6) is not limited to detecting and resolving conflicts arising from the lawyer's change in employment or from changes in the composition or ownership of a firm. Paragraph (c)(6), like its counterpart, recognizes that in certain circumstances, lawyers in different firms may need to disclose limited information to each other to detect and resolve conflicts of interest. ABA Comment [13] provides examples of those circumstances. Paragraph (c)(6), unlike its counterpart, also recognizes that in certain circumstances, lawyers may need to disclose limited information to clients and former clients to detect and resolve conflict of interests. Under those circumstances, any such disclosure should ordinarily include no more than the identity of the clients or former clients. The disclosure of any information, to either lawyers in different firms or to other clients or former clients, is prohibited if it would compromise the attorney-client privilege or otherwise prejudice the client. ABA Comment [13] provides examples of when the disclosure of any information would prejudice the client. Lawyers should err on the side of protecting confidentiality.

ABA COMMENT

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1 [1] This Rule governs the disclosure by a lawyer of information relating to the
2 representation of a client during the lawyer's representation of the client. See Rule
3 1.18 for the lawyer's duties with respect to information provided to the lawyer by a
4 prospective client, Rule 1.9(c)(2) for the lawyer's duty not to reveal information
5 relating to the lawyer's prior representation of a former client and Rules 1.8(b) and
6 1.9(c)(1) for the lawyer's duties with respect to the use of such information to the
7 disadvantage of clients and former clients.

8 [2] A fundamental principle in the client-lawyer relationship is that, in the absence of
9 the client's informed consent, the lawyer must not reveal information relating to the
10 representation. See Rule 1.0(e) for the definition of informed consent. This contributes
11 to the trust that is the hallmark of the client-lawyer relationship. The client is thereby
12 encouraged to seek legal assistance and to communicate fully and frankly with the
13 lawyer even as to embarrassing or legally damaging subject matter. The lawyer needs
14 this information to represent the client effectively and, if necessary, to advise the client
15 to refrain from wrongful conduct. Almost without exception, clients come to lawyers
16 in order to determine their rights and what is, in the complex of laws and regulations,
17 deemed to be legal and correct. Based upon experience, lawyers know that almost all
18 clients follow the advice given, and the law is upheld.

19 [3] The principle of client-lawyer confidentiality is given effect by related bodies of
20 law: the attorney-client privilege, the work product doctrine and the rule of
21 confidentiality established in professional ethics. The attorney-client privilege and
22 work-product doctrine apply in judicial and other proceedings in which a lawyer may
23 be called as a witness or otherwise required to produce evidence concerning a client.
24 The rule of client-lawyer confidentiality applies in situations other than those where
25 evidence is sought from the lawyer through compulsion of law. The confidentiality
26 rule, for example, applies not only to matters communicated in confidence by the
27 client but also to all information relating to the representation, whatever its source. A
28 lawyer may not disclose such information except as authorized or required by the
29 Rules of Professional Conduct or other law. See also Scope.

30 [4] Paragraph (a) prohibits a lawyer from revealing information relating to the
31 representation of a client. This prohibition also applies to disclosures by a lawyer that
32 do not in themselves reveal protected information but could reasonably lead to the
33 discovery of such information by a third person. A lawyer's use of a hypothetical to
34 discuss issues relating to the representation is permissible so long as there is no
35 reasonable likelihood that the listener will be able to ascertain the identity of the client
36 or the situation involved.

37 **Authorized Disclosure**

1 [5] Except to the extent that the client's instructions or special circumstances limit that
2 authority, a lawyer is impliedly authorized to make disclosures about a client when
3 appropriate in carrying out the representation. In some situations, for example, a
4 lawyer may be impliedly authorized to admit a fact that cannot properly be disputed
5 or to make a disclosure that facilitates a satisfactory conclusion to a matter. Lawyers
6 in a firm may, in the course of the firm's practice, disclose to each other information
7 relating to a client of the firm, unless the client has instructed that particular
8 information be confined to specified lawyers.

9 **Disclosure Adverse to Client**

10 [6] Although the public interest is usually best served by a strict rule requiring lawyers
11 to preserve the confidentiality of information relating to the representation of their
12 clients, the confidentiality rule is subject to limited exceptions. Paragraph (b)(1)
13 recognizes the overriding value of life and physical integrity and permits disclosure
14 reasonably necessary to prevent reasonably certain death or substantial bodily harm.
15 Such harm is reasonably certain to occur if it will be suffered imminently or if there
16 is a present and substantial threat that a person will suffer such harm at a later date if
17 the lawyer fails to take action necessary to eliminate the threat. Thus, a lawyer who
18 knows that a client has accidentally discharged toxic waste into a town's water supply
19 may reveal this information to the authorities if there is a present and substantial risk
20 that a person who drinks the water will contract a life-threatening or debilitating
21 disease and the lawyer's disclosure is necessary to eliminate the threat or reduce the
22 number of victims.

23 [7] Paragraph (b)(2) is a limited exception to the rule of confidentiality that permits
24 the lawyer to reveal information to the extent necessary to enable affected persons or
25 appropriate authorities to prevent the client from committing a crime or fraud, as
26 defined in Rule 1.0(d), that is reasonably certain to result in substantial injury to the
27 financial or property interests of another and in furtherance of which the client has
28 used or is using the lawyer's services. Such a serious abuse of the client-lawyer
29 relationship by the client forfeits the protection of this Rule. The client can, of course,
30 prevent such disclosure by refraining from the wrongful conduct. Although paragraph
31 (b)(2) does not require the lawyer to reveal the client's misconduct, the lawyer may
32 not counsel or assist the client in conduct the lawyer knows is criminal or fraudulent.
33 See Rule 1.2(d). See also Rule 1.16 with respect to the lawyer's obligation or right to
34 withdraw from the representation of the client in such circumstances, and Rule
35 1.13(c), which permits the lawyer, where the client is an organization, to reveal
36 information relating to the representation in limited circumstances.

1 [8] Paragraph (b)(3) addresses the situation in which the lawyer does not learn of the
2 client's crime or fraud until after it has been consummated. Although the client no
3 longer has the option of preventing disclosure by refraining from the wrongful
4 conduct, there will be situations in which the loss suffered by the affected person can
5 be prevented, rectified or mitigated. In such situations, the lawyer may disclose
6 information relating to the representation to the extent necessary to enable the affected
7 persons to prevent or mitigate reasonably certain losses or to attempt to recoup their
8 losses. Paragraph (b)(3) does not apply when a person who has committed a crime or
9 fraud thereafter employs a lawyer for representation concerning that offense.

10 [9] A lawyer's confidentiality obligations do not preclude a lawyer from securing
11 confidential legal advice about the lawyer's personal responsibility to comply with
12 these Rules. In most situations, disclosing information to secure such advice will be
13 impliedly authorized for the lawyer to carry out the representation. Even when the
14 disclosure is not impliedly authorized, paragraph (b)(4) permits such disclosure
15 because of the importance of a lawyer's compliance with the Rules of Professional
16 Conduct.

17 [10] Where a legal claim or disciplinary charge alleges complicity of the lawyer in a
18 client's conduct or other misconduct of the lawyer involving representation of the
19 client, the lawyer may respond to the extent the lawyer reasonably believes necessary
20 to establish a defense. The same is true with respect to a claim involving the conduct
21 or representation of a former client. Such a charge can arise in a civil, criminal,
22 disciplinary or other proceeding and can be based on a wrong allegedly committed by
23 the lawyer against the client or on a wrong alleged by a third person, for example, a
24 person claiming to have been defrauded by the lawyer and client acting together. The
25 lawyer's right to respond arises when an assertion of such complicity has been made.
26 Paragraph (b)(5) does not require the lawyer to await the commencement of an action
27 or proceeding that charges such complicity, so that the defense may be established by
28 responding directly to a third party who has made such an assertion. The right to
29 defend also applies, of course, where a proceeding has been commenced.

30 [11] A lawyer entitled to a fee is permitted by paragraph (b)(5) to prove the services
31 rendered in an action to collect it. This aspect of the Rule expresses the principle that
32 the beneficiary of a fiduciary relationship may not exploit it to the detriment of the
33 fiduciary.

34 [12] Other law may require that a lawyer disclose information about a client. Whether
35 such a law supersedes Rule 1.6 is a question of law beyond the scope of these Rules.
36 When disclosure of information relating to the representation appears to be required
37 by other law, the lawyer must discuss the matter with the client to the extent required
38 by Rule 1.4. If, however, the other law supersedes this Rule and requires disclosure,
39 paragraph (b)(6) permits the lawyer to make such disclosures as are necessary to
40 comply with the law.

1 [13] Paragraph (b)(7) recognizes that lawyers in different firms may need to disclose
2 limited information to each other to detect and resolve conflicts of interest, such as
3 when a lawyer is considering an association with another firm, two or more firms are
4 considering a merger, or a lawyer is considering the purchase of a law practice. See
5 Rule 1.17, Comment [7]. Under these circumstances, lawyers and law firms are
6 permitted to disclose limited information, but only once substantive discussions
7 regarding the new relationship have occurred. Any such disclosure should ordinarily
8 include no more than the identity of the persons and entities involved in a matter, a
9 brief summary of the general issues involved, and information about whether the
10 matter has terminated. Even this limited information, however, should be disclosed
11 only to the extent reasonably necessary to detect and resolve conflicts of interest that
12 might arise from the possible new relationship. Moreover, the disclosure of any
13 information is prohibited if it would compromise the attorney-client privilege or
14 otherwise prejudice the client (e.g., the fact that a corporate client is seeking advice
15 on a corporate takeover that has not been publicly announced; that a person has
16 consulted a lawyer about the possibility of divorce before the person's intentions are
17 known to the person's spouse; or that a person has consulted a lawyer about a criminal
18 investigation that has not led to a public charge). Under those circumstances,
19 paragraph (a) prohibits disclosure unless the client or former client gives informed
20 consent. A lawyer's fiduciary duty to the lawyer's firm may also govern a lawyer's
21 conduct when exploring an association with another firm and is beyond the scope of
22 these Rules.

23 [14] Any information disclosed pursuant to paragraph (b)(7) may be used or further
24 disclosed only to the extent necessary to detect and resolve conflicts of interest.
25 Paragraph (b)(7) does not restrict the use of information acquired by means
26 independent of any disclosure pursuant to paragraph (b)(7). Paragraph (b)(7) also
27 does not affect the disclosure of information within a law firm when the disclosure is
28 otherwise authorized, see Comment [5], such as when a lawyer in a firm discloses
29 information to another lawyer in the same firm to detect and resolve conflicts of
30 interest that could arise in connection with undertaking a new representation.

31 [15] A lawyer may be ordered to reveal information relating to the representation of a
32 client by a court or by another tribunal or governmental entity claiming authority
33 pursuant to other law to compel the disclosure. Absent informed consent of the client
34 to do otherwise, the lawyer should assert on behalf of the client all nonfrivolous claims
35 that the order is not authorized by other law or that the information sought is protected
36 against disclosure by the attorney-client privilege or other applicable law. In the event
37 of an adverse ruling, the lawyer must consult with the client about the possibility of
38 appeal to the extent required by Rule 1.4. Unless review is sought, however, paragraph
39 (b)(6) permits the lawyer to comply with the court's order.

1 [16] Paragraph (b) permits disclosure only to the extent the lawyer reasonably believes
2 the disclosure is necessary to accomplish one of the purposes specified. Where
3 practicable, the lawyer should first seek to persuade the client to take suitable action
4 to obviate the need for disclosure. In any case, a disclosure adverse to the client's
5 interest should be no greater than the lawyer reasonably believes necessary to
6 accomplish the purpose. If the disclosure will be made in connection with a judicial
7 proceeding, the disclosure should be made in a manner that limits access to the
8 information to the tribunal or other persons having a need to know it and appropriate
9 protective orders or other arrangements should be sought by the lawyer to the fullest
10 extent practicable.

11 [17] Paragraph (b) permits but does not require the disclosure of information relating
12 to a client's representation to accomplish the purposes specified in paragraphs (b)(1)
13 through (b)(6). In exercising the discretion conferred by this Rule, the lawyer may
14 consider such factors as the nature of the lawyer's relationship with the client and with
15 those who might be injured by the client, the lawyer's own involvement in the
16 transaction and factors that may extenuate the conduct in question. A lawyer's decision
17 not to disclose as permitted by paragraph (b) does not violate this Rule. Disclosure
18 may be required, however, by other Rules. Some Rules require disclosure only if such
19 disclosure would be permitted by paragraph (b). See Rules 1.2(d), 4.1(b), 8.1, and 8.3.
20 Rule 3.3, on the other hand, requires disclosure in some circumstances regardless of
21 whether such disclosure is permitted by this Rule. See Rule 3.3(c).

22 **Acting Competently to Preserve Confidentiality**

1 [18] Paragraph (c) requires a lawyer to act competently to safeguard information
2 relating to the representation of a client against unauthorized access by third parties
3 and against inadvertent or unauthorized disclosure by the lawyer or other persons who
4 are participating in the representation of the client or who are subject to the lawyer's
5 supervision. See Rules 1.1, 5.1, and 5.3. The unauthorized access to, or the inadvertent
6 or unauthorized disclosure of, information relating to the representation of a client
7 does not constitute a violation of paragraph (c) if the lawyer has made reasonable
8 efforts to prevent the access or disclosure. Factors to be considered in determining the
9 reasonableness of the lawyer's efforts include, but are not limited to, the sensitivity of
10 the information, the likelihood of disclosure if additional safeguards are not employed,
11 the cost of employing additional safeguards, the difficulty of implementing the
12 safeguards, and the extent to which the safeguards adversely affect the lawyer's ability
13 to represent clients (e.g., by making a device or important piece of software
14 excessively difficult to use). A client may require the lawyer to implement special
15 security measures not required by this Rule or may give informed consent to forgo
16 security measures that would otherwise be required by this Rule. Whether a lawyer
17 may be required to take additional steps to safeguard a client's information in order to
18 comply with other law, such as state and federal laws that govern data privacy or that
19 impose notification requirements upon the loss of, or unauthorized access to,
20 electronic information, is beyond the scope of these Rules. For a lawyer's duties when
21 sharing information with nonlawyers outside the lawyer's own firm, see Rule 5.3,
22 Comments [3]-[4].

23 [19] When transmitting a communication that includes information relating to the
24 representation of a client, the lawyer must take reasonable precautions to prevent the
25 information from coming into the hands of unintended recipients. This duty, however,
26 does not require that the lawyer use special security measures if the method of
27 communication affords a reasonable expectation of privacy. Special circumstances,
28 however, may warrant special precautions. Factors to be considered in determining
29 the reasonableness of the lawyer's expectation of confidentiality include the sensitivity
30 of the information and the extent to which the privacy of the communication is
31 protected by law or by a confidentiality agreement. A client may require the lawyer to
32 implement special security measures not required by this Rule or may give informed
33 consent to the use of a means of communication that would otherwise be prohibited
34 by this Rule. Whether a lawyer may be required to take additional steps in order to
35 comply with other law, such as state and federal laws that govern data privacy, is
36 beyond the scope of these Rules.

37 **Former Client**

38 [20] The duty of confidentiality continues after the client-lawyer relationship has
39 terminated. See Rule 1.9(c)(2). See Rule 1.9(c)(1) for the prohibition against using
40 such information to the disadvantage of the former client.

41
42 **SCR 20:1.7 Conflicts of interest current clients**

43 (a) Except as provided in par. (b), a lawyer shall not represent a

1 client if the representation involves a concurrent conflict of interest. A
2 concurrent conflict of interest exists if:

3 (1) the representation of one client will be directly adverse to
4 another client; or

5 (2) there is a significant risk that the representation of one or more
6 clients will be materially limited by the lawyer's responsibilities to
7 another client, a former client or a third person or by a personal interest
8 of the lawyer.

9 (b) Notwithstanding the existence of a concurrent conflict of
10 interest under par. (a), a lawyer may represent a client if:

11 (1) the lawyer reasonably believes that the lawyer will be able to
12 provide competent and diligent representation to each affected client;

13 (2) the representation is not prohibited by law;

14 (3) the representation does not involve the assertion of a claim by
15 one client against another client represented by the lawyer in the same
16 litigation or other proceeding before a tribunal; and

17 (4) each affected client gives informed consent, confirmed in a
18 writing signed by the client.

19
20 **WISCONSIN COMMENT**

21
22 The Wisconsin Supreme Court Rule differs from the Model Rule in requiring
23 informed consent to be confirmed in a writing "signed by the client."
24

25 **ABA COMMENT**

26
27 **General Principles**

28 [1] Loyalty and independent judgment are essential elements in the lawyer's relationship
29 to a client. Concurrent conflicts of interest can arise from the lawyer's responsibilities to another
30 client, a former client or a third person or from the lawyer's own interests. For specific Rules
31 regarding certain concurrent conflicts of interest, see Rule 1.8. For former client conflicts of interest,
32 see Rule 1.9. For conflicts of interest involving prospective clients, see Rule 1.18. For definitions
33 of "informed consent" and "confirmed in writing," see Rule 1.0(e) and (b).

34 [2] Resolution of a conflict of interest problem under this Rule requires the lawyer to: (1)
35 clearly identify the client or clients; (2) determine whether a conflict of interest exists; (3) decide
36 whether the representation may be undertaken despite the existence of a conflict, i.e., whether the
37 conflict is consentable; and (4) if so, consult with the clients affected under paragraph (a) and obtain
38 their informed consent, confirmed in writing. The clients affected under paragraph (a) include both
39 of the clients referred to in paragraph (a)(1) and the one or more clients whose representation might
40 be materially limited under paragraph (a)(2).

41 [3] A conflict of interest may exist before representation is undertaken, in which event the

1 representation must be declined, unless the lawyer obtains the informed consent of each client under
2 the conditions of paragraph (b). To determine whether a conflict of interest exists, a lawyer should
3 adopt reasonable procedures, appropriate for the size and type of firm and practice, to determine in
4 both litigation and non-litigation matters the persons and issues involved. See also Comment to Rule
5 5.1. Ignorance caused by a failure to institute such procedures will not excuse a lawyer's violation
6 of this Rule. As to whether a client-lawyer relationship exists or, having once been established, is
7 continuing, see Comment to Rule 1.3 and Scope.

8 [4] If a conflict arises after representation has been undertaken, the lawyer ordinarily must
9 withdraw from the representation, unless the lawyer has obtained the informed consent of the client
10 under the conditions of paragraph (b). See Rule 1.16. Where more than one client is involved,
11 whether the lawyer may continue to represent any of the clients is determined both by the lawyer's
12 ability to comply with duties owed to the former client and by the lawyer's ability to represent
13 adequately the remaining client or clients, given the lawyer's duties to the former client. See Rule
14 1.9. See also Comments [5] and [29].

15 [5] Unforeseeable developments, such as changes in corporate and other organizational
16 affiliations or the addition or realignment of parties in litigation, might create conflicts in the midst
17 of a representation, as when a company sued by the lawyer on behalf of one client is bought by
18 another client represented by the lawyer in an unrelated matter. Depending on the circumstances,
19 the lawyer may have the option to withdraw from one of the representations in order to avoid the
20 conflict. The lawyer must seek court approval where necessary and take steps to minimize harm to
21 the clients. See Rule 1.16. The lawyer must continue to protect the confidences of the client from
22 whose representation the lawyer has withdrawn. See Rule 1.9(c).

23 **Identifying Conflicts of Interest: Directly Adverse**

1 [6] Loyalty to a current client prohibits undertaking representation directly adverse to
2 that client without that client's informed consent. Thus, absent consent, a lawyer may
3 not act as an advocate in one matter against a person the lawyer represents in some
4 other matter, even when the matters are wholly unrelated. The client as to whom the
5 representation is directly adverse is likely to feel betrayed, and the resulting damage
6 to the client-lawyer relationship is likely to impair the lawyer's ability to represent the
7 client effectively. In addition, the client on whose behalf the adverse representation is
8 undertaken reasonably may fear that the lawyer will pursue that client's case less
9 effectively out of deference to the other client, i.e., that the representation may be
10 materially limited by the lawyer's interest in retaining the current client. Similarly, a
11 directly adverse conflict may arise when a lawyer is required to cross-examine a client
12 who appears as a witness in a lawsuit involving another client, as when the testimony
13 will be damaging to the client who is represented in the lawsuit. On the other hand,
14 simultaneous representation in unrelated matters of clients whose interests are only
15 economically adverse, such as representation of competing economic enterprises in
16 unrelated litigation, does not ordinarily constitute a conflict of interest and thus may
17 not require consent of the respective clients.

18 [7] Directly adverse conflicts can also arise in transactional matters. For example, if a
19 lawyer is asked to represent the seller of a business in negotiations with a buyer
20 represented by the lawyer, not in the same transaction but in another, unrelated matter,
21 the lawyer could not undertake the representation without the informed consent of
22 each client.

23 **Identifying Conflicts of Interest: Material Limitation**

24 [8] Even where there is no direct adverseness, a conflict of interest exists if there is a
25 significant risk that a lawyer's ability to consider, recommend or carry out an
26 appropriate course of action for the client will be materially limited as a result of the
27 lawyer's other responsibilities or interests. For example, a lawyer asked to represent
28 several individuals seeking to form a joint venture is likely to be materially limited in
29 the lawyer's ability to recommend or advocate all possible positions that each might
30 take because of the lawyer's duty of loyalty to the others. The conflict in effect
31 forecloses alternatives that would otherwise be available to the client. The mere
32 possibility of subsequent harm does not itself require disclosure and consent. The
33 critical questions are the likelihood that a difference in interests will eventuate and, if
34 it does, whether it will materially interfere with the lawyer's independent professional
35 judgment in considering alternatives or foreclose courses of action that reasonably
36 should be pursued on behalf of the client.

37 **Lawyer's Responsibilities to Former Clients and Other Third Persons**

38 [9] In addition to conflicts with other current clients, a lawyer's duties of loyalty and
39 independence may be materially limited by responsibilities to former clients under
40 Rule 1.9 or by the lawyer's responsibilities to other persons, such as fiduciary duties
41 arising from a lawyer's service as a trustee, executor or corporate director.

42 **Personal Interest Conflicts**

1 [10] The lawyer's own interests should not be permitted to have an adverse effect on
2 representation of a client. For example, if the probity of a lawyer's own conduct in a
3 transaction is in serious question, it may be difficult or impossible for the lawyer to
4 give a client detached advice. Similarly, when a lawyer has discussions concerning
5 possible employment with an opponent of the lawyer's client, or with a law firm
6 representing the opponent, such discussions could materially limit the lawyer's
7 representation of the client. In addition, a lawyer may not allow related business
8 interests to affect representation, for example, by referring clients to an enterprise in
9 which the lawyer has an undisclosed financial interest. See Rule 1.8 for specific Rules
10 pertaining to a number of personal interest conflicts, including business transactions
11 with clients. See also Rule 1.10 (personal interest conflicts under Rule 1.7 ordinarily
12 are not imputed to other lawyers in a law firm).

13 [11] When lawyers representing different clients in the same matter or in substantially
14 related matters are closely related by blood or marriage, there may be a significant risk
15 that client confidences will be revealed and that the lawyer's family relationship will
16 interfere with both loyalty and independent professional judgment. As a result, each
17 client is entitled to know of the existence and implications of the relationship between
18 the lawyers before the lawyer agrees to undertake the representation. Thus, a lawyer
19 related to another lawyer, e.g., as parent, child, sibling or spouse, ordinarily may not
20 represent a client in a matter where that lawyer is representing another party, unless
21 each client gives informed consent. The disqualification arising from a close family
22 relationship is personal and ordinarily is not imputed to members of firms with whom
23 the lawyers are associated. See Rule 1.10.

24 [12] A lawyer is prohibited from engaging in sexual relationships with a client unless
25 the sexual relationship predates the formation of the client-lawyer relationship. See
26 Rule 1.8(j).

27 **Interest of Person Paying for a Lawyer's Service**

28 [13] A lawyer may be paid from a source other than the client, including a co-client,
29 if the client is informed of that fact and consents and the arrangement does not
30 compromise the lawyer's duty of loyalty or independent judgment to the client. See
31 Rule 1.8(f). If acceptance of the payment from any other source presents a significant
32 risk that the lawyer's representation of the client will be materially limited by the
33 lawyer's own interest in accommodating the person paying the lawyer's fee or by the
34 lawyer's responsibilities to a payer who is also a co-client, then the lawyer must
35 comply with the requirements of paragraph (b) before accepting the representation,
36 including determining whether the conflict is consentable and, if so, that the client has
37 adequate information about the material risks of the representation.

38
39 **Prohibited Representations**

1 [14] Ordinarily, clients may consent to representation notwithstanding a conflict.
2 However, as indicated in paragraph (b), some conflicts are nonconsentable, meaning
3 that the lawyer involved cannot properly ask for such agreement or provide
4 representation on the basis of the client's consent. When the lawyer is representing
5 more than one client, the question of consentability must be resolved as to each client.

6 [15] Consentability is typically determined by considering whether the interests of the
7 clients will be adequately protected if the clients are permitted to give their informed
8 consent to representation burdened by a conflict of interest. Thus, under paragraph
9 (b)(1), representation is prohibited if in the circumstances the lawyer cannot
10 reasonably conclude that the lawyer will be able to provide competent and diligent
11 representation. See Rule 1.1 (competence) and Rule 1.3 (diligence).

12 [16] Paragraph (b)(2) describes conflicts that are nonconsentable because the
13 representation is prohibited by applicable law. For example, in some states substantive
14 law provides that the same lawyer may not represent more than one defendant in a
15 capital case, even with the consent of the clients, and under federal criminal statutes
16 certain representations by a former government lawyer are prohibited, despite the
17 informed consent of the former client. In addition, decisional law in some states limits
18 the ability of a governmental client, such as a municipality, to consent to a conflict of
19 interest.

20 [17] Paragraph (b)(3) describes conflicts that are nonconsentable because of the
21 institutional interest in vigorous development of each client's position when the clients
22 are aligned directly against each other in the same litigation or other proceeding before
23 a tribunal. Whether clients are aligned directly against each other within the meaning
24 of this paragraph requires examination of the context of the proceeding. Although this
25 paragraph does not preclude a lawyer's multiple representation of adverse parties to a
26 mediation (because mediation is not a proceeding before a "tribunal" under Rule
27 1.0(m)), such representation may be precluded by paragraph (b)(1).

28 **Informed Consent**

1 [18] Informed consent requires that each affected client be aware of the relevant
2 circumstances and of the material and reasonably foreseeable ways that the conflict
3 could have adverse effects on the interests of that client. See Rule 1.0(e) (informed
4 consent). The information required depends on the nature of the conflict and the nature
5 of the risks involved. When representation of multiple clients in a single matter is
6 undertaken, the information must include the implications of the common
7 representation, including possible effects on loyalty, confidentiality and the attorney-
8 client privilege and the advantages and risks involved. See Comments [30] and [31]
9 (effect of common representation on confidentiality).

10 [19] Under some circumstances it may be impossible to make the disclosure necessary
11 to obtain consent. For example, when the lawyer represents different clients in related
12 matters and one of the clients refuses to consent to the disclosure necessary to permit
13 the other client to make an informed decision, the lawyer cannot properly ask the latter
14 to consent. In some cases the alternative to common representation can be that each
15 party may have to obtain separate representation with the possibility of incurring
16 additional costs. These costs, along with the benefits of securing separate
17 representation, are factors that may be considered by the affected client in determining
18 whether common representation is in the client's interests.

19 **Consent Confirmed in Writing**

20 [20] Paragraph (b) requires the lawyer to obtain the informed consent of the client,
21 confirmed in writing. Such a writing may consist of a document executed by the client
22 or one that the lawyer promptly records and transmits to the client following an oral
23 consent. See Rule 1.0(b). See also Rule 1.0(n) (writing includes electronic
24 transmission). If it is not feasible to obtain or transmit the writing at the time the client
25 gives informed consent, then the lawyer must obtain or transmit it within a reasonable
26 time thereafter. See Rule 1.0(b). The requirement of a writing does not supplant the
27 need in most cases for the lawyer to talk with the client, to explain the risks and
28 advantages, if any, of representation burdened with a conflict of interest, as well as
29 reasonably available alternatives, and to afford the client a reasonable opportunity to
30 consider the risks and alternatives and to raise questions and concerns. Rather, the
31 writing is required in order to impress upon clients the seriousness of the decision the
32 client is being asked to make and to avoid disputes or ambiguities that might later
33 occur in the absence of a writing.

34 **Revoking Consent**

35 [21] A client who has given consent to a conflict may revoke the consent and, like any
36 other client, may terminate the lawyer's representation at any time. Whether revoking
37 consent to the client's own representation precludes the lawyer from continuing to
38 represent other clients depends on the circumstances, including the nature of the
39 conflict, whether the client revoked consent because of a material change in
40 circumstances, the reasonable expectations of the other client and whether material
41 detriment to the other clients or the lawyer would result.

42 **Consent to Future Conflict**

06/29/2020

1 [22] Whether a lawyer may properly request a client to waive conflicts that might arise
2 in the future is subject to the test of paragraph (b). The effectiveness of such waivers
3 is generally determined by the extent to which the client reasonably understands the
4 material risks that the waiver entails. The more comprehensive the explanation of the
5 types of future representations that might arise and the actual and reasonably
6 foreseeable adverse consequences of those representations, the greater the likelihood
7 that the client will have the requisite understanding. Thus, if the client agrees to
8 consent to a particular type of conflict with which the client is already familiar, then
9 the consent ordinarily will be effective with regard to that type of conflict. If the
10 consent is general and open-ended, then the consent ordinarily will be ineffective,
11 because it is not reasonably likely that the client will have understood the material
12 risks involved. On the other hand, if the client is an experienced user of the legal
13 services involved and is reasonably informed regarding the risk that a conflict may
14 arise, such consent is more likely to be effective, particularly if, e.g., the client is
15 independently represented by other counsel in giving consent and the consent is
16 limited to future conflicts unrelated to the subject of the representation. In any case,
17 advance consent cannot be effective if the circumstances that materialize in the future
18 are such as would make the conflict nonconsentable under paragraph (b).

19 **Conflicts in Litigation**

DRAFT

1 [23] Paragraph (b)(3) prohibits representation of opposing parties in the same
2 litigation, regardless of the clients' consent. On the other hand, simultaneous
3 representation of parties whose interests in litigation may conflict, such as co-plaintiffs
4 or co-defendants, is governed by paragraph (a)(2). A conflict may exist by reason of
5 substantial discrepancy in the parties' testimony, incompatibility in positions in
6 relation to an opposing party or the fact that there are substantially different
7 possibilities of settlement of the claims or liabilities in question. Such conflicts can
8 arise in criminal cases as well as civil. The potential for conflict of interest in
9 representing multiple defendants in a criminal case is so grave that ordinarily a lawyer
10 should decline to represent more than one codefendant. On the other hand, common
11 representation of persons having similar interests in civil litigation is proper if the
12 requirements of paragraph (b) are met.

13 [24] Ordinarily a lawyer may take inconsistent legal positions in different tribunals at
14 different times on behalf of different clients. The mere fact that advocating a legal
15 position on behalf of one client might create precedent adverse to the interests of a
16 client represented by the lawyer in an unrelated matter does not create a conflict of
17 interest. A conflict of interest exists, however, if there is a significant risk that a
18 lawyer's action on behalf of one client will materially limit the lawyer's effectiveness
19 in representing another client in a different case; for example, when a decision
20 favoring one client will create a precedent likely to seriously weaken the position
21 taken on behalf of the other client. Factors relevant in determining whether the clients
22 need to be advised of the risk include: where the cases are pending, whether the issue
23 is substantive or procedural, the temporal relationship between the matters, the
24 significance of the issue to the immediate and long-term interests of the clients
25 involved and the clients' reasonable expectations in retaining the lawyer. If there is
26 significant risk of material limitation, then absent informed consent of the affected
27 clients, the lawyer must refuse one of the representations or withdraw from one or
28 both matters.

29 [25] When a lawyer represents or seeks to represent a class of plaintiffs or defendants
30 in a class-action lawsuit, unnamed members of the class are ordinarily not considered
31 to be clients of the lawyer for purposes of applying paragraph (a)(1) of this Rule. Thus,
32 the lawyer does not typically need to get the consent of such a person before
33 representing a client suing the person in an unrelated matter. Similarly, a lawyer
34 seeking to represent an opponent in a class action does not typically need the consent
35 of an unnamed member of the class whom the lawyer represents in an unrelated
36 matter.

37 **Nonlitigation Conflicts**

1 [26] Conflicts of interest under paragraphs (a)(1) and (a)(2) arise in contexts other than
2 litigation. For a discussion of directly adverse conflicts in transactional matters, see
3 Comment [7]. Relevant factors in determining whether there is significant potential
4 for material limitation include the duration and intimacy of the lawyer's relationship
5 with the client or clients involved, the functions being performed by the lawyer, the
6 likelihood that disagreements will arise and the likely prejudice to the client from the
7 conflict. The question is often one of proximity and degree. See Comment [8].

8 [27] For example, conflict questions may arise in estate planning and estate
9 administration. A lawyer may be called upon to prepare wills for several family
10 members, such as husband and wife, and, depending upon the circumstances, a
11 conflict of interest may be present. In estate administration the identity of the client
12 may be unclear under the law of a particular jurisdiction. Under one view, the client
13 is the fiduciary; under another view the client is the estate or trust, including its
14 beneficiaries. In order to comply with conflict of interest rules, the lawyer should
15 make clear the lawyer's relationship to the parties involved.

16 [28] Whether a conflict is consentable depends on the circumstances. For example, a
17 lawyer may not represent multiple parties to a negotiation whose interests are
18 fundamentally antagonistic to each other, but common representation is permissible
19 where the clients are generally aligned in interest even though there is some difference
20 in interest among them. Thus, a lawyer may seek to establish or adjust a relationship
21 between clients on an amicable and mutually advantageous basis; for example, in
22 helping to organize a business in which two or more clients are entrepreneurs, working
23 out the financial reorganization of an enterprise in which two or more clients have an
24 interest or arranging a property distribution in settlement of an estate. The lawyer
25 seeks to resolve potentially adverse interests by developing the parties' mutual
26 interests. Otherwise, each party might have to obtain separate representation, with the
27 possibility of incurring additional cost, complication or even litigation. Given these
28 and other relevant factors, the clients may prefer that the lawyer act for all of them.

29 **Special Considerations in Common Representation**

1 [29] In considering whether to represent multiple clients in the same matter, a lawyer
2 should be mindful that if the common representation fails because the potentially
3 adverse interests cannot be reconciled, the result can be additional cost,
4 embarrassment and recrimination. Ordinarily, the lawyer will be forced to withdraw
5 from representing all of the clients if the common representation fails. In some
6 situations, the risk of failure is so great that multiple representation is plainly
7 impossible. For example, a lawyer cannot undertake common representation of clients
8 where contentious litigation or negotiations between them are imminent or
9 contemplated. Moreover, because the lawyer is required to be impartial between
10 commonly represented clients, representation of multiple clients is improper when it
11 is unlikely that impartiality can be maintained. Generally, if the relationship between
12 the parties has already assumed antagonism, the possibility that the clients' interests
13 can be adequately served by common representation is not very good. Other relevant
14 factors are whether the lawyer subsequently will represent both parties on a continuing
15 basis and whether the situation involves creating or terminating a relationship between
16 the parties.

17 [30] A particularly important factor in determining the appropriateness of common
18 representation is the effect on client-lawyer confidentiality and the attorney-client
19 privilege. With regard to the attorney-client privilege, the prevailing Rule is that, as
20 between commonly represented clients, the privilege does not attach. Hence, it must
21 be assumed that if litigation eventuates between the clients, the privilege will not
22 protect any such communications, and the clients should be so advised.

23 [31] As to the duty of confidentiality, continued common representation will almost
24 certainly be inadequate if one client asks the lawyer not to disclose to the other client
25 information relevant to the common representation. This is so because the lawyer has
26 an equal duty of loyalty to each client, and each client has the right to be informed of
27 anything bearing on the representation that might affect that client's interests and the
28 right to expect that the lawyer will use that information to that client's benefit. See
29 Rule 1.4. The lawyer should, at the outset of the common representation and as part
30 of the process of obtaining each client's informed consent, advise each client that
31 information will be shared and that the lawyer will have to withdraw if one client
32 decides that some matter material to the representation should be kept from the other.
33 In limited circumstances, it may be appropriate for the lawyer to proceed with the
34 representation when the clients have agreed, after being properly informed, that the
35 lawyer will keep certain information confidential. For example, the lawyer may
36 reasonably conclude that failure to disclose one client's trade secrets to another client
37 will not adversely affect representation involving a joint venture between the clients
38 and agree to keep that information confidential with the informed consent of both
39 clients.

1 [32] When seeking to establish or adjust a relationship between clients, the lawyer
2 should make clear that the lawyer's role is not that of partisanship normally expected
3 in other circumstances and, thus, that the clients may be required to assume greater
4 responsibility for decisions than when each client is separately represented. Any
5 limitations on the scope of the representation made necessary as a result of the
6 common representation should be fully explained to the clients at the outset of the
7 representation. See Rule 1.2(c).

8 [33] Subject to the above limitations, each client in the common representation has
9 the right to loyal and diligent representation and the protection of Rule 1.9 concerning
10 the obligations to a former client. The client also has the right to discharge the lawyer
11 as stated in Rule 1.16.

12 **Organizational Clients**

13 [34] A lawyer who represents a corporation or other organization does not, by virtue
14 of that representation, necessarily represent any constituent or affiliated organization,
15 such as a parent or subsidiary. See Rule 1.13(a). Thus, the lawyer for an organization
16 is not barred from accepting representation adverse to an affiliate in an unrelated
17 matter, unless the circumstances are such that the affiliate should also be considered a
18 client of the lawyer, there is an understanding between the lawyer and the
19 organizational client that the lawyer will avoid representation adverse to the client's
20 affiliates, or the lawyer's obligations to either the organizational client or the new
21 client are likely to limit materially the lawyer's representation of the other client.

22 [35] A lawyer for a corporation or other organization who is also a member of its
23 board of directors should determine whether the responsibilities of the two roles may
24 conflict. The lawyer may be called on to advise the corporation in matters involving
25 actions of the directors. Consideration should be given to the frequency with which
26 such situations may arise, the potential intensity of the conflict, the effect of the
27 lawyer's resignation from the board and the possibility of the corporation's obtaining
28 legal advice from another lawyer in such situations. If there is material risk that the
29 dual role will compromise the lawyer's independence of professional judgment, the
30 lawyer should not serve as a director or should cease to act as the corporation's lawyer
31 when conflicts of interest arise. The lawyer should advise the other members of the
32 board that in some circumstances matters discussed at board meetings while the
33 lawyer is present in the capacity of director might not be protected by the attorney-
34 client privilege and that conflict of interest considerations might require the lawyer's
35 recusal as a director or might require the lawyer and the lawyer's firm to decline
36 representation of the corporation in a matter.

37
38 **SCR 20:1.8 Conflict of interest: prohibited transactions**

39 (a) A lawyer shall not enter into a business transaction with a client
40 or knowingly acquire an ownership, possessory, security or other
41 pecuniary interest adverse to a client unless:

42 (1) the transaction and terms on which the lawyer acquires the

1 interest are fair and reasonable to the client and are fully disclosed and
2 transmitted in writing in a manner that can be reasonably understood by
3 the client;

4 (2) the client is advised in writing of the desirability of seeking and
5 is given a reasonable opportunity to seek the advice of independent legal
6 counsel on the transaction; and

7 (3) the client gives informed consent, in a writing signed by the
8 client, to the essential terms of the transaction and the lawyer's role in the
9 transaction, including whether the lawyer is representing the client in the
10 transaction.

11 (b) A lawyer shall not use information relating to representation of
12 a client to the disadvantage of the client unless the client gives informed
13 consent, except as permitted or required by these rules.

14 (c) A lawyer shall not solicit any substantial gift from a client,
15 including a testamentary gift, nor prepare an instrument giving the lawyer
16 or a person related to the lawyer any substantial gift from a client,
17 including a testamentary gift, except where (1) the client is related to the
18 donee, (2) the donee is a natural object of the bounty of the client, (3)
19 there is no reasonable ground to anticipate a contest, or a claim of undue
20 influence or for the public to lose confidence in the integrity of the bar,
21 and (4) the amount of the gift or bequest is reasonable and natural under
22 the circumstances. For purposes of this paragraph, related persons
23 include a spouse, child, grandchild, parent, grandparent or other relative
24 or individual with whom the lawyer or the client maintains a close,
25 familial relationship.

26 (d) Prior to the conclusion of representation of a client, a lawyer
27 shall not make or negotiate an agreement giving the lawyer literary or
28 media rights to a portrayal or account based in substantial part on
29 information relating to the representation.

30 (e) A lawyer shall not provide financial assistance to a client in
31 connection with pending or contemplated litigation, except that:

32 (1) a lawyer may advance court costs and expenses of litigation,
33 the repayment of which may be contingent on the outcome of the matter;
34 and

35 (2) a lawyer representing an indigent client may pay court costs
36 and expenses of litigation on behalf of the client.

37 (f) A lawyer shall not accept compensation for representing a

1 client from one other than the client unless:

2 (1) the client gives informed consent or the attorney is appointed
3 at government expense; provided that no further consent or consultation
4 need be given if the client has given consent pursuant to the terms of an
5 agreement or policy requiring an organization or insurer to retain counsel
6 on the client's behalf;

7 (2) there is no interference with the lawyer's independence of
8 professional judgment or with the client-lawyer relationship; and

9 (3) information relating to representation of a client is protected as
10 required by SCR 20:1.6.

11 (g) A lawyer who represents two or more clients shall not
12 participate in making an aggregate settlement of the claims of or against
13 the clients, or in a criminal case an aggregated agreement as to guilty or
14 nolo contendere pleas, unless each client gives informed consent, in a
15 writing signed by the client. The lawyer's disclosure shall include the
16 existence and nature of all the claims or pleas involved and of the
17 participation of each person in the settlement.

18 (h) A lawyer shall not:

19 (1) make an agreement prospectively limiting the lawyer's liability
20 to a client for malpractice unless the client is independently represented
21 in making the agreement; or

22 (2) settle a claim or potential claim for such liability with an
23 unrepresented client or former client unless that person is advised in
24 writing of the desirability of seeking and is given a reasonable
25 opportunity to seek the advice of independent legal counsel in connection
26 therewith; or

27 (3) make an agreement limiting the client's a person's right to
28 report the lawyer's conduct to disciplinary authorities.²

29 (i) A lawyer shall not acquire a proprietary interest in the cause of
30 action or subject matter of litigation the lawyer is conducting for a client,
31 except that the lawyer may:

32 (1) acquire a lien authorized by law to secure the lawyer's fee or
33 expenses; and

34 (2) contract with a client for a reasonable contingent fee in a civil
35 case.

36 (j) A lawyer shall not have sexual relations with a current client

² Adopted 12/9/19 (Petition 19-12, Section 1).

1 unless a consensual sexual relationship existed between them when the
2 client-lawyer relationship commenced.

3 (1) In this paragraph, "sexual relations" means sexual intercourse
4 or any other intentional touching of the intimate parts of a person or
5 causing the person to touch the intimate parts of the lawyer.

6 (2) When the client is an organization, a lawyer for the
7 organization (whether inside counsel or outside counsel) shall not have
8 sexual relations with a constituent of the organization who supervises,
9 directs or regularly consults with that lawyer concerning the
10 organization's legal matters.

11 (k) While lawyers are associated in a firm, a prohibition in the
12 foregoing pars. (a) through (i) that applies to any one of them shall apply
13 to all of them.

14
15 WISCONSIN COMMENT

16
17 This rule differs from the Model Rule in four respects. Paragraph (c) incorporates the
18 decisions in *State v. Collentine*, 39 Wis. 2d 325, 159 N.W.2d 50 (1968), and *State v.*
19 *Beaudry*, 53 Wis. 2d 148, 191 N.W.2d 842 (1971). Paragraph (f) adds a reference to
20 an attorney retained at government expense and retains the "insurance defense"
21 exception from prior Wisconsin law. But see SCR 20:1.2(e). Paragraph (h) prohibits
22 a lawyer from making an agreement limiting the client's a person's right to report the
23 lawyer's conduct to disciplinary authorities. Paragraph (j)(2) includes language from
24 ABA Comment [19].³

25
26 WISCONSIN COMMENT

27
28 ABA Comment [8] states that Model Rule 1.8 "does not prohibit a lawyer from
29 seeking to have the lawyer or partner or associate of the lawyer named as executor of
30 the client's estate or to another potentially lucrative fiduciary position." This language
31 is inconsistent with SCR 20:7.3(e), which prohibits a lawyer, at his or her instance,
32 from drafting legal documents, such as wills or trust instruments, which require or
33 imply that the lawyer's services be used in relation to that document. For this reason,
34 ABA Comment [8] is inapplicable.

35
36 ABA COMMENT

37
38 **Business Transactions Between Client and Lawyer**

³ Adopted 12/9/19 (Petition 19-12, Section 1).

1 [1] A lawyer's legal skill and training, together with the relationship of
2 trust and confidence between lawyer and client, create the possibility of overreaching
3 when the lawyer participates in a business, property or financial transaction with a
4 client, for example, a loan or sales transaction or a lawyer investment on behalf of a
5 client. The requirements of paragraph (a) must be met even when the transaction is
6 not closely related to the subject matter of the representation, as when a lawyer
7 drafting a will for a client learns that the client needs money for unrelated expenses
8 and offers to make a loan to the client. The Rule applies to lawyers engaged in the sale
9 of goods or services related to the practice of law, for example, the sale of title
10 insurance or investment services to existing clients of the lawyer's legal practice. See
11 Rule 5.7. It also applies to lawyers purchasing property from estates they represent. It
12 does not apply to ordinary fee arrangements between client and lawyer, which are
13 governed by Rule 1.5, although its requirements must be met when the lawyer accepts
14 an interest in the client's business or other nonmonetary property as payment of all or
15 part of a fee. In addition, the Rule does not apply to standard commercial transactions
16 between the lawyer and the client for products or services that the client generally
17 markets to others, for example, banking or brokerage services, medical services,
18 products manufactured or distributed by the client, and utilities' services. In such
19 transactions, the lawyer has no advantage in dealing with the client, and the
20 restrictions in paragraph (a) are unnecessary and impracticable.

21 [2] Paragraph (a)(1) requires that the transaction itself be fair to the client
22 and that its essential terms be communicated to the client, in writing, in a manner that
23 can be reasonably understood. Paragraph (a)(2) requires that the client also be advised,
24 in writing, of the desirability of seeking the advice of independent legal counsel. It
25 also requires that the client be given a reasonable opportunity to obtain such advice.
26 Paragraph (a)(3) requires that the lawyer obtain the client's informed consent, in a
27 writing signed by the client, both to the essential terms of the transaction and to the
28 lawyer's role. When necessary, the lawyer should discuss both the material risks of
29 the proposed transaction, including any risk presented by the lawyer's involvement,
30 and the existence of reasonably available alternatives and should explain why the
31 advice of independent legal counsel is desirable. See Rule 1.0(e) (definition of
32 informed consent).

33 [3] The risk to a client is greatest when the client expects the lawyer to
34 represent the client in the transaction itself or when the lawyer's financial interest
35 otherwise poses a significant risk that the lawyer's representation of the client will be
36 materially limited by the lawyer's financial interest in the transaction. Here the
37 lawyer's role requires that the lawyer must comply, not only with the requirements of
38 paragraph (a), but also with the requirements of Rule 1.7. Under that Rule, the lawyer
39 must disclose the risks associated with the lawyer's dual role as both legal adviser and
40 participant in the transaction, such as the risk that the lawyer will structure the
41 transaction or give legal advice in a way that favors the lawyer's interests at the
42 expense of the client. Moreover, the lawyer must obtain the client's informed consent.
43 In some cases, the lawyer's interest may be such that Rule 1.7 will preclude the lawyer
44 from seeking the client's consent to the transaction.

1 [4] If the client is independently represented in the transaction, paragraph
2 (a)(2) of this Rule is inapplicable, and the paragraph (a)(1) requirement for full
3 disclosure is satisfied either by a written disclosure by the lawyer involved in the
4 transaction or by the client's independent counsel. The fact that the client was
5 independently represented in the transaction is relevant in determining whether the
6 agreement was fair and reasonable to the client as paragraph (a)(1) further requires.

7 **Use of Information Related to Representation**

8 [5] Use of information relating to the representation to the disadvantage of
9 the client violates the lawyer's duty of loyalty. Paragraph (b) applies when the
10 information is used to benefit either the lawyer or a third person, such as another client
11 or business associate of the lawyer. For example, if a lawyer learns that a client intends
12 to purchase and develop several parcels of land, the lawyer may not use that
13 information to purchase one of the parcels in competition with the client or to
14 recommend that another client make such a purchase. The Rule does not prohibit uses
15 that do not disadvantage the client. For example, a lawyer who learns a government
16 agency's interpretation of trade legislation during the representation of one client may
17 properly use that information to benefit other clients. Paragraph (b) prohibits
18 disadvantageous use of client information unless the client gives informed consent,
19 except as permitted or required by these Rules. See Rules 1.2(d), 1.6, 1.9(c), 3.3,
20 4.1(b), 8.1, and 8.3.

21 **Gifts to Lawyers**

1 [6] A lawyer may accept a gift from a client, if the transaction meets
2 general standards of fairness. For example, a simple gift such as a present given at a
3 holiday or as a token of appreciation is permitted. If a client offers the lawyer a more
4 substantial gift, paragraph (c) does not prohibit the lawyer from accepting it, although
5 such a gift may be voidable by the client under the doctrine of undue influence, which
6 treats client gifts as presumptively fraudulent. In any event, due to concerns about
7 overreaching and imposition on clients, a lawyer may not suggest that a substantial
8 gift be made to the lawyer or for the lawyer's benefit, except where the lawyer is
9 related to the client as set forth in paragraph (c).

10 [7] If effectuation of a substantial gift requires preparing a legal instrument
11 such as a will or conveyance the client should have the detached advice that another
12 lawyer can provide. The sole exception to this Rule is where the client is a relative of
13 the donee.

14 [8] This Rule does not prohibit a lawyer from seeking to have the lawyer
15 or a partner or associate of the lawyer named as executor of the client's estate or to
16 another potentially lucrative fiduciary position. Nevertheless, such appointments will
17 be subject to the general conflict of interest provision in Rule 1.7 when there is a
18 significant risk that the lawyer's interest in obtaining the appointment will materially
19 limit the lawyer's independent professional judgment in advising the client concerning
20 the choice of an executor or other fiduciary. In obtaining the client's informed consent
21 to the conflict, the lawyer should advise the client concerning the nature and extent of
22 the lawyer's financial interest in the appointment, as well as the availability of
23 alternative candidates for the position.

24 **Literary Rights**

25 [9] An agreement by which a lawyer acquires literary or media rights
26 concerning the conduct of the representation creates a conflict between the interests
27 of the client and the personal interests of the lawyer. Measures suitable in the
28 representation of the client may detract from the publication value of an account of
29 the representation. Paragraph (d) does not prohibit a lawyer representing a client in a
30 transaction concerning literary property from agreeing that the lawyer's fee shall
31 consist of a share in ownership in the property, if the arrangement conforms to Rule
32 1.5 and paragraphs (a) and (i).

33
34 **Financial Assistance**

1 [10] Lawyers may not subsidize lawsuits or administrative proceedings
2 brought on behalf of their clients, including making or guaranteeing loans to their
3 clients for living expenses, because to do so would encourage clients to pursue
4 lawsuits that might not otherwise be brought and because such assistance gives
5 lawyers too great a financial stake in the litigation. These dangers do not warrant a
6 prohibition on a lawyer lending a client court costs and litigation expenses, including
7 the expenses of medical examination and the costs of obtaining and presenting
8 evidence, because these advances are virtually indistinguishable from contingent fees
9 and help ensure access to the courts. Similarly, an exception allowing lawyers
10 representing indigent clients to pay court costs and litigation expenses regardless of
11 whether these funds will be repaid is warranted.

12 **Person Paying for a Lawyer's Services**

13 [11] Lawyers are frequently asked to represent a client under
14 circumstances in which a third person will compensate the lawyer, in whole or in part.
15 The third person might be a relative or friend, an indemnitor (such as a liability
16 insurance company) or a co-client (such as a corporation sued along with one or more
17 of its employees). Because third-party payers frequently have interests that differ from
18 those of the client, including interests in minimizing the amount spent on the
19 representation and in learning how the representation is progressing, lawyers are
20 prohibited from accepting or continuing such representations unless the lawyer
21 determines that there will be no interference with the lawyer's independent
22 professional judgment and there is informed consent from the client. See also Rule
23 5.4(c) (prohibiting interference with a lawyer's professional judgment by one who
24 recommends, employs or pays the lawyer to render legal services for another).

25 [12] Sometimes, it will be sufficient for the lawyer to obtain the client's
26 informed consent regarding the fact of the payment and the identity of the third-party
27 payer. If, however, the fee arrangement creates a conflict of interest for the lawyer,
28 then the lawyer must comply with Rule 1.7. The lawyer must also conform to the
29 requirements of Rule 1.6 concerning confidentiality. Under Rule 1.7(a), a conflict of
30 interest exists if there is significant risk that the lawyer's representation of the client
31 will be materially limited by the lawyer's own interest in the fee arrangement or by the
32 lawyer's responsibilities to the third-party payer (for example, when the third-party
33 payer is a co-client). Under Rule 1.7(b), the lawyer may accept or continue the
34 representation with the informed consent of each affected client, unless the conflict is
35 nonconsentable under that paragraph. Under Rule 1.7(b), the informed consent must
36 be confirmed in writing.

37 **Aggregate Settlements**

1 [13] Differences in willingness to make or accept an offer of settlement
2 are among the risks of common representation of multiple clients by a single lawyer.
3 Under Rule 1.7, this is one of the risks that should be discussed before undertaking
4 the representation, as part of the process of obtaining the clients' informed consent. In
5 addition, Rule 1.2(a) protects each client's right to have the final say in deciding
6 whether to accept or reject an offer of settlement and in deciding whether to enter a
7 guilty or nolo contendere plea in a criminal case. The Rule stated in this paragraph is
8 a corollary of both these Rules and provides that, before any settlement offer or plea
9 bargain is made or accepted on behalf of multiple clients, the lawyer must inform each
10 of them about all the material terms of the settlement, including what the other clients
11 will receive or pay if the settlement or plea offer is accepted. See also Rule 1.0(e)
12 (definition of informed consent). Lawyers representing a class of plaintiffs or
13 defendants, or those proceeding derivatively, may not have a full client-lawyer
14 relationship with each member of the class; nevertheless, such lawyers must comply
15 with applicable rules regulating notification of class members and other procedural
16 requirements designed to ensure adequate protection of the entire class.

17 **Limiting Liability and Settling Malpractice Claims**

18 [14] Agreements prospectively limiting a lawyer's liability for malpractice
19 are prohibited unless the client is independently represented in making the agreement
20 because they are likely to undermine competent and diligent representation. Also,
21 many clients are unable to evaluate the desirability of making such an agreement
22 before a dispute has arisen, particularly if they are then represented by the lawyer
23 seeking the agreement. This paragraph does not, however, prohibit a lawyer from
24 entering into an agreement with the client to arbitrate legal malpractice claims,
25 provided such agreements are enforceable and the client is fully informed of the scope
26 and effect of the agreement. Nor does this paragraph limit the ability of lawyers to
27 practice in the form of a limited-liability entity, where permitted by law, provided that
28 each lawyer remains personally liable to the client for his or her own conduct and the
29 firm complies with any conditions required by law, such as provisions requiring client
30 notification or maintenance of adequate liability insurance. Nor does it prohibit an
31 agreement in accordance with Rule 1.2 that defines the scope of the representation,
32 although a definition of scope that makes the obligations of representation illusory
33 will amount to an attempt to limit liability.

34 [15] Agreements settling a claim or a potential claim for malpractice are
35 not prohibited by this Rule. Nevertheless, in view of the danger that a lawyer will take
36 unfair advantage of an unrepresented client or former client, the lawyer must first
37 advise such a person in writing of the appropriateness of independent representation
38 in connection with such a settlement. In addition, the lawyer must give the client or
39 former client a reasonable opportunity to find and consult independent counsel.

40 **Acquiring Proprietary Interest in Litigation**

1 [16] Paragraph (i) states the traditional general rule that lawyers are
2 prohibited from acquiring a proprietary interest in litigation. Like paragraph (e), the
3 general rule has its basis in common law champerty and maintenance and is designed
4 to avoid giving the lawyer too great an interest in the representation. In addition, when
5 the lawyer acquires an ownership interest in the subject of the representation, it will
6 be more difficult for a client to discharge the lawyer if the client so desires. The Rule
7 is subject to specific exceptions developed in decisional law and continued in these
8 Rules. The exception for certain advances of the costs of litigation is set forth in
9 paragraph (e). In addition, paragraph (i) sets forth exceptions for liens authorized by
10 law to secure the lawyer's fees or expenses and contracts for reasonable contingent
11 fees. The law of each jurisdiction determines which liens are authorized by law. These
12 may include liens granted by statute, liens originating in common law and liens
13 acquired by contract with the client. When a lawyer acquires by contract a security
14 interest in property other than that recovered through the lawyer's efforts in the
15 litigation, such an acquisition is a business or financial transaction with a client and is
16 governed by the requirements of paragraph (a). Contracts for contingent fees in civil
17 cases are governed by Rule 1.5.

18 **Client-Lawyer Sexual Relationships**

DRAFT

1 [17] The relationship between lawyer and client is a fiduciary one in which
2 the lawyer occupies the highest position of trust and confidence. The relationship is
3 almost always unequal; thus, a sexual relationship between lawyer and client can
4 involve unfair exploitation of the lawyer's fiduciary role, in violation of the lawyer's
5 basic ethical obligation not to use the trust of the client to the client's disadvantage. In
6 addition, such a relationship presents a significant danger that, because of the lawyer's
7 emotional involvement, the lawyer will be unable to represent the client without
8 impairment of the exercise of independent professional judgment. Moreover, a blurred
9 line between the professional and personal relationships may make it difficult to
10 predict to what extent client confidences will be protected by the attorney-client
11 evidentiary privilege, since client confidences are protected by privilege only when
12 they are imparted in the context of the client-lawyer relationship. Because of the
13 significant danger of harm to client interests and because the client's own emotional
14 involvement renders it unlikely that the client could give adequate informed consent,
15 this Rule prohibits the lawyer from having sexual relations with a client regardless of
16 whether the relationship is consensual and regardless of the absence of prejudice to
17 the client.

18 [18] Sexual relationships that predate the client-lawyer relationship are not
19 prohibited. Issues relating to the exploitation of the fiduciary relationship and client
20 dependency are diminished when the sexual relationship existed prior to the
21 commencement of the client-lawyer relationship. However, before proceeding with
22 the representation in these circumstances, the lawyer should consider whether the
23 lawyer's ability to represent the client will be materially limited by the relationship.
24 See Rule 1.7(a)(2).

25 [19] When the client is an organization, paragraph (j) of this Rule prohibits
26 a lawyer for the organization (whether inside counsel or outside counsel) from having
27 a sexual relationship with a constituent of the organization who supervises, directs or
28 regularly consults with that lawyer concerning the organization's legal matters.

29 **Imputation of Prohibitions**

30 [20] Under paragraph (k), a prohibition on conduct by an individual
31 lawyer in paragraphs (a) through (i) also applies to all lawyers associated in a firm
32 with the personally prohibited lawyer. For example, one lawyer in a firm may not
33 enter into a business transaction with a client of another member of the firm without
34 complying with paragraph (a), even if the first lawyer is not personally involved in the
35 representation of the client. The prohibition set forth in paragraph (j) is personal and
36 is not applied to associated lawyers.

37 38 **SCR 20:1.9 Duties to former clients**

39 (a) A lawyer who has formerly represented a client in a matter shall
40 not thereafter represent another person in the same or a substantially
41 related matter in which that person's interests are materially adverse to
42 the interests of the former client unless the former client gives informed

1 consent, confirmed in a writing signed by the client.

2 (b) A lawyer shall not knowingly represent a person in the same or
3 a substantially related matter in which a firm with which the lawyer
4 formerly was associated had previously represented a client:

5 (1) whose interests are materially adverse to that person; and

6 (2) about whom the lawyer had acquired information protected by
7 sub. (c) and SCR 20:1.6 that is material to the matter; unless the former
8 client gives informed consent, confirmed in a writing signed by the client.

9 (c) A lawyer who has formerly represented a client in a matter or
10 whose present or former firm has formerly represented a client in a matter
11 shall not thereafter:

12 (1) use information relating to the representation to the
13 disadvantage of the former client except as these rules would permit or
14 require with respect to a client, or when the information has become
15 generally known; or

16 (2) reveal information relating to the representation except as these
17 rules would permit or require with respect to a client.

18
19 **WISCONSIN COMMENT**

20
21 The Wisconsin Supreme Court Rule differs from the Model Rule in requiring
22 informed consent to be confirmed in a writing "signed by the client."
23

24 **ABA COMMENT**

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[1] After termination of a client-lawyer relationship, a lawyer has certain continuing duties with respect to confidentiality and conflicts of interest and thus may not represent another client except in conformity with this Rule. Under this Rule, for example, a lawyer could not properly seek to rescind on behalf of a new client a contract drafted on behalf of the former client. So also a lawyer who has prosecuted an accused person could not properly represent the accused in a subsequent civil action against the government concerning the same transaction. Nor could a lawyer who has represented multiple clients in a matter represent one of the clients against the others in the same or a substantially related matter after a dispute arose among the clients in that matter, unless all affected clients give informed consent. See Comment [9]. Current and former government lawyers must comply with this Rule to the extent required by Rule 1.11.

[2] The scope of a "matter" for purposes of this Rule depends on the facts of a particular situation or transaction. The lawyer's involvement in a matter can also be a question of degree. When a lawyer has been directly involved in a specific transaction, subsequent representation of other clients with materially adverse interests in that transaction clearly is prohibited. On the other hand, a lawyer who recurrently handled a type of problem for a former client is not precluded from later representing another client in a factually distinct problem of that type even though the subsequent representation involves a position adverse to the prior client. Similar considerations can apply to the reassignment of military lawyers between defense and prosecution functions within the same military jurisdictions. The underlying question is whether the lawyer was so involved in the matter that the subsequent representation can be justly regarded as a changing of sides in the matter in question.

1 [3] Matters are "substantially related" for purposes of this Rule if they
2 involve the same transaction or legal dispute or if there otherwise is a substantial risk
3 that confidential factual information as would normally have been obtained in the
4 prior representation would materially advance the client's position in the subsequent
5 matter. For example, a lawyer who has represented a businessperson and learned
6 extensive private financial information about that person may not then represent that
7 person's spouse in seeking a divorce. Similarly, a lawyer who has previously
8 represented a client in securing environmental permits to build a shopping center
9 would be precluded from representing neighbors seeking to oppose rezoning of the
10 property on the basis of environmental considerations; however, the lawyer would not
11 be precluded, on the grounds of substantial relationship, from defending a tenant of
12 the completed shopping center in resisting eviction for nonpayment of rent.
13 Information that has been disclosed to the public or to other parties adverse to the
14 former client ordinarily will not be disqualifying. Information acquired in a prior
15 representation may have been rendered obsolete by the passage of time, a
16 circumstance that may be relevant in determining whether two representations are
17 substantially related. In the case of an organizational client, general knowledge of the
18 client's policies and practices ordinarily will not preclude a subsequent representation;
19 on the other hand, knowledge of specific facts gained in a prior representation that are
20 relevant to the matter in question ordinarily will preclude such a representation. A
21 former client is not required to reveal the confidential information learned by the
22 lawyer in order to establish a substantial risk that the lawyer has confidential
23 information to use in the subsequent matter. A conclusion about the possession of such
24 information may be based on the nature of the services the lawyer provided the former
25 client and information that would in ordinary practice be learned by a lawyer
26 providing such services.

27 **Lawyers Moving Between Firms**

1 [4] When lawyers have been associated within a firm but then end their
2 association, the question of whether a lawyer should undertake representation is more
3 complicated. There are several competing considerations. First, the client previously
4 represented by the former firm must be reasonably assured that the principle of loyalty
5 to the client is not compromised. Second, the Rule should not be so broadly cast as to
6 preclude other persons from having reasonable choice of legal counsel. Third, the Rule
7 should not unreasonably hamper lawyers from forming new associations and taking
8 on new clients after having left a previous association. In this connection, it should be
9 recognized that today many lawyers practice in firms, that many lawyers to some
10 degree limit their practice to one field or another, and that many move from one
11 association to another several times in their careers. If the concept of imputation were
12 applied with unqualified rigor, the result would be radical curtailment of the
13 opportunity of lawyers to move from one practice setting to another and of the
14 opportunity of clients to change counsel.

15 [5] Paragraph (b) operates to disqualify the lawyer only when the lawyer
16 involved has actual knowledge of information protected by Rules 1.6 and 1.9(c). Thus,
17 if a lawyer while with one firm acquired no knowledge or information relating to a
18 particular client of the firm, and that lawyer later joined another firm, neither the
19 lawyer individually nor the second firm is disqualified from representing another
20 client in the same or a related matter even though the interests of the two clients
21 conflict. See Rule 1.10(b) for the restrictions on a firm once a lawyer has terminated
22 association with the firm.

23 [6] Application of paragraph (b) depends on a situation's particular facts,
24 aided by inferences, deductions or working presumptions that reasonably may be
25 made about the way in which lawyers work together. A lawyer may have general
26 access to files of all clients of a law firm and may regularly participate in discussions
27 of their affairs; it should be inferred that such a lawyer in fact is privy to all information
28 about all the firm's clients. In contrast, another lawyer may have access to the files of
29 only a limited number of clients and participate in discussions of the affairs of no other
30 clients; in the absence of information to the contrary, it should be inferred that such a
31 lawyer in fact is privy to information about the clients actually served but not those of
32 other clients. In such an inquiry, the burden of proof should rest upon the firm whose
33 disqualification is sought.

34 [7] Independent of the question of disqualification of a firm, a lawyer
35 changing professional association has a continuing duty to preserve confidentiality of
36 information about a client formerly represented. See Rules 1.6 and 1.9(c).

37 [8] Paragraph (c) provides that information acquired by the lawyer in the
38 course of representing a client may not subsequently be used or revealed by the lawyer
39 to the disadvantage of the client. However, the fact that a lawyer has once served a
40 client does not preclude the lawyer from using generally known information about
41 that client when later representing another client.

1 [9] The provisions of this Rule are for the protection of former clients and
2 can be waived if the client gives informed consent, which consent must be confirmed
3 in writing under paragraphs (a) and (b). See Rule 1.0(e). With regard to the
4 effectiveness of an advance waiver, see Comment [22] to Rule 1.7. With regard to
5 disqualification of a firm with which a lawyer is or was formerly associated, see Rule
6 1.10.
7

8 **SCR 20:1.10 Imputed disqualification: general rule**

9 (a) While lawyers are associated in a firm, none of them shall
10 knowingly represent a client when any one of them practicing alone
11 would be prohibited from doing so by SCR 20:1.7 or SCR 20:1.9 unless:

12 (1) the prohibition is based on a personal interest of the prohibited
13 lawyer and does not present a significant risk of materially limiting the
14 representation of the client by the remaining lawyers in the firm; or

15 (2) the prohibition arises under SCR 20:1.9, and

16 (i) the personally disqualified lawyer performed no more
17 than minor and isolated services in the disqualifying representation and
18 did so only at a firm with which the lawyer is no longer associated;

19 (ii) the personally disqualified lawyer is timely screened
20 from any participation in the matter and is apportioned no part of the fee
21 therefrom; and

22 (iii) written notice is promptly given to any affected former
23 client to enable the affected client to ascertain compliance with the
24 provisions of this rule.

25 (b) When a lawyer has terminated an association with a firm, the
26 firm is not prohibited from thereafter representing a person with interests
27 materially adverse to those of a client represented by the formerly
28 associated lawyer and not currently represented by the firm, unless:

29 (1) the matter is the same or substantially related to that in which
30 the formerly associated lawyer represented the client; and

31 (2) any lawyer remaining in the firm has information protected by
32 SCR 20:1.6 and SCR 20:1.9(c) that is material to the matter.

33 (c) A disqualification prescribed by this rule may be waived by the
34 affected client under the conditions stated in SCR 20:1.7.

35 (d) The disqualification of lawyers associated in a firm with former
36 or current government lawyers is governed by SCR 20:1.11.
37

06/29/2020

1 Paragraph (a) differs from the Model Rule in not imputing conflicts of interest in
2 limited circumstances where the personally disqualified lawyer is timely screened
3 from the matter.

4
5 **ABA COMMENT**

6 **Definition of "Firm"**

7 [1] For purposes of the Rules of Professional Conduct, the term "firm"
8 denotes lawyers in a law partnership, professional corporation, sole proprietorship or
9 other association authorized to practice law; or lawyers employed in a legal services
10 organization or the legal department of a corporation or other organization. See Rule
11 1.0(c). Whether two or more lawyers constitute a firm within this definition can
12 depend on the specific facts. See Rule 1.0, Comments [2]—[4].

13 **Principles of Imputed Disqualification**

DRAFT

1 [2] The Rule of imputed disqualification stated in paragraph (a) gives
2 effect to the principle of loyalty to the client as it applies to lawyers who practice in a
3 law firm. Such situations can be considered from the premise that a firm of lawyers is
4 essentially one lawyer for purposes of the rules governing loyalty to the client, or from
5 the premise that each lawyer is vicariously bound by the obligation of loyalty owed
6 by each lawyer with whom the lawyer is associated. Paragraph (a) operates only
7 among the lawyers currently associated in a firm. When a lawyer moves from one
8 firm to another, the situation is governed by Rules 1.9(b) and 1.10(b).

9 [3] The Rule in paragraph (a) does not prohibit representation where
10 neither questions of client loyalty nor protection of confidential information are
11 presented. Where one lawyer in a firm could not effectively represent a given client
12 because of strong political beliefs, for example, but that lawyer will do no work on the
13 case and the personal beliefs of the lawyer will not materially limit the representation
14 by others in the firm, the firm should not be disqualified. On the other hand, if an
15 opposing party in a case was owned by a lawyer in the law firm, and others in the firm
16 would be materially limited in pursuing the matter because of loyalty to that lawyer,
17 the personal disqualification of the lawyer would be imputed to all others in the firm.

18 [4] The Rule in paragraph (a) also does not prohibit representation by
19 others in the law firm where the person prohibited from involvement in a matter is a
20 nonlawyer, such as a paralegal or legal secretary. Nor does paragraph (a) prohibit
21 representation if the lawyer is prohibited from acting because of events before the
22 person became a lawyer, for example, work that the person did while a law student.
23 Such persons, however, ordinarily must be screened from any personal participation
24 in the matter to avoid communication to others in the firm of confidential information
25 that both the nonlawyers and the firm have a legal duty to protect. See Rules 1.0(k)
26 and 5.3.

27 [5] Rule 1.10(b) operates to permit a law firm, under certain
28 circumstances, to represent a person with interests directly adverse to those of a client
29 represented by a lawyer who formerly was associated with the firm. The Rule applies
30 regardless of when the formerly associated lawyer represented the client. However,
31 the law firm may not represent a person with interests adverse to those of a present
32 client of the firm, which would violate Rule 1.7. Moreover, the firm may not represent
33 the person where the matter is the same or substantially related to that in which the
34 formerly associated lawyer represented the client and any other lawyer currently in
35 the firm has material information protected by Rules 1.6 and 1.9(c).

36 [6] Rule 1.10(c) removes imputation with the informed consent of the
37 affected client or former client under the conditions stated in Rule 1.7. The conditions
38 stated in Rule 1.7 require the lawyer to determine that the representation is not
39 prohibited by Rule 1.7(b) and that each affected client or former client has given
40 informed consent to the representation, confirmed in writing. In some cases, the risk
41 may be so severe that the conflict may not be cured by client consent. For a discussion
42 of the effectiveness of client waivers of conflicts that might arise in the future, see
43 Rule 1.7, Comment [22]. For a definition of informed consent, see Rule 1.0(e).

1 [7] Where a lawyer has joined a private firm after having represented the
2 government, imputation is governed by Rule 1.11(b) and (c), not this Rule. Under
3 Rule 1.11(d), where a lawyer represents the government after having served clients in
4 private practice, nongovernmental employment or in another government agency,
5 former-client conflicts are not imputed to government lawyers associated with the
6 individually disqualified lawyer.

7 [8] Where a lawyer is prohibited from engaging in certain transactions
8 under Rule 1.8, paragraph (k) of that Rule, and not this Rule, determines whether that
9 prohibition also applies to other lawyers associated in a firm with the personally
10 prohibited lawyer.

11
12 **SCR 20:1.11 Special conflicts of interest for former and**
13 **current government officers and employees**

14 (a) Except as law may otherwise expressly permit, a lawyer who
15 has formerly served as a public officer or employee of the government:

16 (1) is subject to SCR 20:1.9(c); and

17 (2) shall not otherwise represent a client in connection with a
18 matter in which the lawyer participated personally and substantially as a
19 public officer or employee, unless the appropriate government agency
20 gives its informed consent, confirmed in writing, to the representation.

21 (b) When a lawyer is disqualified from representation under par.
22 (a), no lawyer in a firm with which that lawyer is associated may
23 knowingly undertake or continue representation in such a matter unless:

24 (1) the disqualified lawyer is timely screened from any
25 participation in the matter and is apportioned no part of the fee therefrom;
26 and

27 (2) written notice is promptly given to the appropriate government
28 agency to enable it to ascertain compliance with the provisions of this
29 rule.

30 (c) Except as law may otherwise expressly permit, a lawyer having
31 information that the lawyer knows is confidential government
32 information about a person acquired when the lawyer was a public officer
33 or employee, may not represent a private client whose interests are
34 adverse to that person in a matter in which the information could be used
35 to the material disadvantage of that person. As used in this rule, the term
36 "confidential government information" means information that has been
37 obtained under governmental authority and which, at the time this rule is
38 applied, the government is prohibited by law from disclosing to the public

1 or has a legal privilege not to disclose and which is not otherwise
2 available to the public. A firm with which that lawyer is associated may
3 undertake or continue representation in the matter only if the disqualified
4 lawyer is timely screened from any participation in the matter and is
5 apportioned no part of the fee therefrom.

6 (d) Except as law may otherwise expressly permit, a lawyer
7 currently serving as a public officer or employee:

8 (1) is subject to SCR 20:1.7 and SCR 20:1.9; and

9 (2) shall not:

10 (i) participate in a matter in which the lawyer participated
11 personally and substantially while in private practice or nongovernmental
12 employment, unless the appropriate government agency gives its
13 informed consent, confirmed in writing; or

14 (ii) negotiate for private employment with any person who
15 is involved as a party or as attorney for a party in a matter in which the
16 lawyer is participating personally and substantially, except that a lawyer
17 serving as a law clerk to a judge, other adjudicative officer or arbitrator
18 may negotiate for private employment as permitted by SCR 20:1.12(b)
19 and subject to the conditions stated in SCR 20:1.12(b).

20 (e) As used in this rule, the term "matter" includes:

21 (1) any judicial or other proceeding, application, request for a
22 ruling or other determination, contract, claim, controversy, investigation,
23 charge, accusation, arrest or other particular matter involving a specific
24 party or parties, and

25 (2) any other matter covered by the conflict of interest rules of the
26 appropriate government agency.

27 (f) The conflicts of a lawyer currently serving as an officer or
28 employee of the government are not imputed to the other lawyers in the
29 agency. However, where such a lawyer has a conflict that would lead to
30 imputation in a nongovernment setting, the lawyer shall be timely
31 screened from any participation in the matter to which the conflict
32 applies.

33
34 **WISCONSIN COMMITTEE COMMENT**

35 Paragraph (f) has no counterpart in the Model Rules, although it is based on statements
36 made in paragraph [2] of the ABA Comment.

37
38 **ABA COMMENT**

1 [1] A lawyer who has served or is currently serving as a public officer or
2 employee is personally subject to the Rules of Professional Conduct, including the
3 prohibition against concurrent conflicts of interest stated in Rule 1.7. In addition, such
4 a lawyer may be subject to statutes and government regulations regarding conflict of
5 interest. Such statutes and regulations may circumscribe the extent to which the
6 government agency may give consent under this Rule. See Rule 1.0(e) for the
7 definition of informed consent.

8 [2] Paragraphs (a)(1), (a)(2), and (d)(1) restate the obligations of an
9 individual lawyer who has served or is currently serving as an officer or employee of
10 the government toward a former government or private client. Rule 1.10 is not
11 applicable to the conflicts of interest addressed by this Rule. Rather, paragraph (b) sets
12 forth a special imputation rule for former government lawyers that provides for
13 screening and notice. Because of the special problems raised by imputation within a
14 government agency, paragraph (d) does not impute the conflicts of a lawyer currently
15 serving as an officer or employee of the government to other associated government
16 officers or employees, although ordinarily it will be prudent to screen such lawyers.

17 [3] Paragraphs (a)(2) and (d)(2) apply regardless of whether a lawyer is
18 adverse to a former client and are thus designed not only to protect the former client,
19 but also to prevent a lawyer from exploiting public office for the advantage of another
20 client. For example, a lawyer who has pursued a claim on behalf of the government
21 may not pursue the same claim on behalf of a later private client after the lawyer has
22 left government service, except when authorized to do so by the government agency
23 under paragraph (a). Similarly, a lawyer who has pursued a claim on behalf of a private
24 client may not pursue the claim on behalf of the government, except when authorized
25 to do so by paragraph (d). As with paragraphs (a)(1) and (d)(1), Rule 1.10 is not
26 applicable to the conflicts of interest addressed by these paragraphs.

27 [4] This Rule represents a balancing of interests. On the one hand, where
28 the successive clients are a government agency and another client, public or private,
29 the risk exists that power or discretion vested in that agency might be used for the
30 special benefit of the other client. A lawyer should not be in a position where benefit
31 to the other client might affect performance of the lawyer's professional functions on
32 behalf of the government. Also, unfair advantage could accrue to the other client by
33 reason of access to confidential government information about the client's adversary
34 obtainable only through the lawyer's government service. On the other hand, the rules
35 governing lawyers presently or formerly employed by a government agency should
36 not be so restrictive as to inhibit transfer of employment to and from the government.
37 The government has a legitimate need to attract qualified lawyers as well as to
38 maintain high ethical standards. Thus a former government lawyer is disqualified only
39 from particular matters in which the lawyer participated personally and substantially.
40 The provisions for screening and waiver in paragraph (b) are necessary to prevent the
41 disqualification rule from imposing too severe a deterrent against entering public
42 service. The limitation of disqualification in paragraphs (a)(2) and (d)(2) to matters
43 involving a specific party or parties, rather than extending disqualification to all
44 substantive issues on which the lawyer worked, serves a similar function.

1 [5] When a lawyer has been employed by one government agency and
2 then moves to a second government agency, it may be appropriate to treat that second
3 agency as another client for purposes of this Rule, as when a lawyer is employed by a
4 city and subsequently is employed by a federal agency. However, because the conflict
5 of interest is governed by paragraph (d), the latter agency is not required to screen the
6 lawyer as paragraph (b) requires a law firm to do. The question of whether two
7 government agencies should be regarded as the same or different clients for conflict
8 of interest purposes is beyond the scope of these Rules. See Rule 1.13 Comment [9].

9 [6] Paragraphs (b) and (c) contemplate a screening arrangement. See Rule
10 1.0(k) (requirements for screening procedures). These paragraphs do not prohibit a
11 lawyer from receiving a salary or partnership share established by prior independent
12 agreement, but that lawyer may not receive compensation directly relating the lawyer's
13 compensation to the fee in the matter in which the lawyer is disqualified.

14 [7] Notice, including a description of the screened lawyer's prior
15 representation and of the screening procedures employed, generally should be given
16 as soon as practicable after the need for screening becomes apparent.

17 [8] Paragraph (c) operates only when the lawyer in question has
18 knowledge of the information, which means actual knowledge; it does not operate
19 with respect to information that merely could be imputed to the lawyer.

20 [9] Paragraphs (a) and (d) do not prohibit a lawyer from jointly
21 representing a private party and a government agency when doing so is permitted by
22 Rule 1.7 and is not otherwise prohibited by law.

23 [10] For purposes of paragraph (e) of this Rule, a "matter" may continue in another
24 form. In determining whether two particular matters are the same, the lawyer should
25 consider the extent to which the matters involve the same basic facts, the same or
26 related parties, and the time elapsed.

27
28 **SCR 20:1.12 Former judge, arbitrator, mediator or other 3rd-**
29 **party neutral**

30 (a) Except as stated in par. (d), a lawyer shall not represent anyone
31 in connection with a matter in which the lawyer participated personally
32 and substantially as a judge or other adjudicative officer or law clerk to
33 such a person or as an arbitrator, mediator or other 3rd-party neutral.

34 (b) A lawyer shall not negotiate for employment with any person
35 who is involved as a party or as lawyer for a party in a matter in which
36 the lawyer is participating personally and substantially as a judge or other
37 adjudicative officer or as an arbitrator, mediator or other 3rd-party
38 neutral. A lawyer serving as a law clerk to a judge or other adjudicative
39 officer may negotiate for employment with a party or lawyer involved in
40 a matter in which the clerk is participating personally and substantially,

1 but only after the lawyer has notified the judge or other adjudicative
2 officer.

3 (c) If a lawyer is disqualified by par. (a), no lawyer in a firm with
4 which that lawyer is associated may knowingly undertake or continue
5 representation in the matter unless:

6 (1) the disqualified lawyer is timely screened from any
7 participation in the matter and is apportioned no part of the fee therefrom;
8 and

9 (2) written notice is promptly given to the parties and any
10 appropriate tribunal to enable them to ascertain compliance with the
11 provisions of this rule.

12 (d) An arbitrator selected as a partisan of a party in a multimember
13 arbitration panel is not prohibited from subsequently representing that
14 party in the matter, provided that all parties to the proceeding give
15 informed consent, confirmed in writing.

16
17 **WISCONSIN COMMITTEE COMMENT**

18 Paragraph (a) differs from the Model Rule in that the conflict identified is not subject
19 to waiver by consent of the parties involved. As such, paragraph [2] of the ABA
20 Comment should be read with caution. Paragraph (d) differs in that written consent of
21 the parties is required.

22
23 **ABA COMMENT**
24

1 [1] This Rule generally parallels Rule 1.11. The term "personally and
2 substantially" signifies that a judge who was a member of a multimember court, and
3 thereafter left judicial office to practice law, is not prohibited from representing a
4 client in a matter pending in the court, but in which the former judge did not
5 participate. So also the fact that a former judge exercised administrative responsibility
6 in a court does not prevent the former judge from acting as a lawyer in a matter where
7 the judge had previously exercised remote or incidental administrative responsibility
8 that did not affect the merits. Compare the Comment to Rule 1.11. The term
9 "adjudicative officer" includes such officials as judges pro tempore, referees, special
10 masters, hearing officers and other parajudicial officers, and also lawyers who serve
11 as part-time judges. Compliance Canons A(2), B(2), and C of the Model Code of
12 Judicial Conduct provide that a part-time judge, judge pro tempore or retired judge
13 recalled to active service, may not "act as a lawyer in any proceeding in which he
14 served as a judge or in any other proceeding related thereto." Although phrased
15 differently from this Rule, those Rules correspond in meaning.

16 [2] Like former judges, lawyers who have served as arbitrators, mediators
17 or other third-party neutrals may be asked to represent a client in a matter in which the
18 lawyer participated personally and substantially. This Rule forbids such representation
19 unless all of the parties to the proceedings give their informed consent, confirmed in
20 writing. See Rule 1.0(e) and (b). Other law or codes of ethics governing third-party
21 neutrals may impose more stringent standards of personal or imputed disqualification.
22 See Rule 2.4.

23 [3] Although lawyers who serve as third-party neutrals do not have
24 information concerning the parties that is protected under Rule 1.6, they typically owe
25 the parties an obligation of confidentiality under law or codes of ethics governing
26 third-party neutrals. Thus, paragraph (c) provides that conflicts of the personally
27 disqualified lawyer will be imputed to other lawyers in a law firm unless the
28 conditions of this paragraph are met.

29 [4] Requirements for screening procedures are stated in Rule 1.0(k).
30 Paragraph (c)(1) does not prohibit the screened lawyer from receiving a salary or
31 partnership share established by prior independent agreement, but that lawyer may not
32 receive compensation directly related to the matter in which the lawyer is disqualified.

33 [5] Notice, including a description of the screened lawyer's prior
34 representation and of the screening procedures employed, generally should be given
35 as soon as practicable after the need for screening becomes apparent.

36 **SCR 20:1.13 Organization as client**

38 (a) A lawyer employed or retained by an organization represents
39 the organization acting through its duly authorized constituents.

40 (b) If a lawyer for an organization knows that an officer, employee
41 or other person associated with the organization is engaged in action,
42 intends to act or refuses to act in a matter related to the representation that

1 is a violation of a legal obligation to the organization, or a violation of
2 law which reasonably might be imputed to the organization, and that is
3 likely to result in substantial injury to the organization, then the lawyer
4 shall proceed as is reasonably necessary in the best interest of the
5 organization.

6 Unless the lawyer reasonably believes that it is not necessary in the best
7 interest of the organization to do so, the lawyer shall refer the matter to
8 higher authority in the organization, including, if warranted by the
9 circumstances, to the highest authority that can act in behalf of the
10 organization as determined by applicable law.

11 (c) Except as provided in par. (d), if,

12 (1) despite the lawyer's efforts in accordance with par. (b) the
13 highest authority that can act on behalf of the organization insists upon or
14 fails to address in a timely and appropriate manner an action or a refusal
15 to act, that is clearly a violation of law, and

16 (2) the lawyer reasonably believes that the violation is reasonably
17 certain to result in substantial injury to the organization,
18 then the lawyer may reveal information relating to the representation
19 whether or not SCR 20:1.6 permits such disclosure, but only if and to the
20 extent the lawyer reasonably believes necessary to prevent substantial
21 injury to the organization.

22 (d) Paragraph (c) shall not apply with respect to information
23 relating to a lawyer's representation of an organization to investigate an
24 alleged violation of law, or to defend the organization or an officer,
25 employee or other constituent associated with the organization against a
26 claim arising out of an alleged violation of law.

27 (e) A lawyer who reasonably believes that he or she has been
28 discharged because of the lawyer's actions taken pursuant to pars. (b) or
29 (c), or who withdraws under circumstances that require or permit the
30 lawyer to take action under either of those paragraphs, shall proceed as
31 the lawyer reasonably believes necessary to assure that the organization's
32 highest authority is informed of the lawyer's discharge or withdrawal.

33 (f) In dealing with an organization's directors, officers, employees,
34 members, shareholders or other constituents, a lawyer shall explain the
35 identity of the client when it is apparent that the organization's interests
36 are adverse to those of the constituents with whom the lawyer is dealing.

37 (g) A lawyer representing an organization may also represent any

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1 of its directors, officers, employees, members, shareholders or other
2 constituents, subject to the provisions of SCR 20:1.7. If the organization's
3 consent to the dual representation is required by SCR 20:1.7, the consent
4 shall be given by an appropriate official of the organization other than the
5 individual who is to be represented, or by the shareholders.

6 (h) Notwithstanding other provisions of this rule, a lawyer shall
7 comply with the disclosure requirements of SCR 20:1.6(b).
8

9 **WISCONSIN COMMITTEE COMMENT**

10
11 Paragraph (h) differs from the Model Rule and calls attention to the mandatory
12 disclosure provisions contained in Wisconsin Supreme Court Rule 20:1.6(b).
13

14 **ABA COMMENT**

15
16 **The Entity as the Client**

DRAFT

1 [1] An organizational client is a legal entity, but it cannot act except
2 through its officers, directors, employees, shareholders and other constituents.
3 Officers, directors, employees and shareholders are the constituents of the corporate
4 organizational client. The duties defined in this Comment apply equally to
5 unincorporated associations. "Other constituents" as used in this Comment means the
6 positions equivalent to officers, directors, employees and shareholders held by persons
7 acting for organizational clients that are not corporations.

8 [2] When one of the constituents of an organizational client communicates
9 with the organization's lawyer in that person's organizational capacity, the
10 communication is protected by Rule 1.6. Thus, by way of example, if an
11 organizational client requests its lawyer to investigate allegations of wrongdoing,
12 interviews made in the course of that investigation between the lawyer and the client's
13 employees or other constituents are covered by Rule 1.6. This does not mean,
14 however, that constituents of an organizational client are the clients of the lawyer. The
15 lawyer may not disclose to such constituents information relating to the representation
16 except for disclosures explicitly or impliedly authorized by the organizational client
17 in order to carry out the representation or as otherwise permitted by Rule 1.6.

18 [3] When constituents of the organization make decisions for it, the
19 decisions ordinarily must be accepted by the lawyer even if their utility or prudence is
20 doubtful. Decisions concerning policy and operations, including ones entailing serious
21 risk, are not as such in the lawyer's province. Paragraph (b) makes clear, however, that
22 when the lawyer knows that the organization is likely to be substantially injured by
23 action of an officer or other constituent that violates a legal obligation to the
24 organization or is in violation of law that might be imputed to the organization, the
25 lawyer must proceed as is reasonably necessary in the best interest of the organization.
26 As defined in Rule 1.0(f), knowledge can be inferred from circumstances, and a
27 lawyer cannot ignore the obvious.

1 [4] In determining how to proceed under paragraph (b), the lawyer should
2 give due consideration to the seriousness of the violation and its consequences, the
3 responsibility in the organization and the apparent motivation of the person involved,
4 the policies of the organization concerning such matters, and any other relevant
5 considerations. Ordinarily, referral to a higher authority would be necessary. In some
6 circumstances, however, it may be appropriate for the lawyer to ask the constituent to
7 reconsider the matter; for example, if the circumstances involve a constituent's
8 innocent misunderstanding of law and subsequent acceptance of the lawyer's advice,
9 the lawyer may reasonably conclude that the best interest of the organization does not
10 require that the matter be referred to higher authority. If a constituent persists in
11 conduct contrary to the lawyer's advice, it will be necessary for the lawyer to take
12 steps to have the matter reviewed by a higher authority in the organization. If the
13 matter is of sufficient seriousness and importance or urgency to the organization,
14 referral to higher authority in the organization may be necessary even if the lawyer
15 has not communicated with the constituent. Any measures taken should, to the extent
16 practicable, minimize the risk of revealing information relating to the representation
17 to persons outside the organization. Even in circumstances where a lawyer is not
18 obligated by Rule 1.13 to proceed, a lawyer may bring to the attention of an
19 organizational client, including its highest authority, matters that the lawyer
20 reasonably believes to be of sufficient importance to warrant doing so in the best
21 interest of the organization.

22 [5] Paragraph (b) also makes clear that when it is reasonably necessary to
23 enable the organization to address the matter in a timely and appropriate manner, the
24 lawyer must refer the matter to higher authority, including, if warranted by the
25 circumstances, the highest authority that can act on behalf of the organization under
26 applicable law. The organization's highest authority to whom a matter may be referred
27 ordinarily will be the board of directors or similar governing body. However,
28 applicable law may prescribe that under certain conditions the highest authority
29 reposes elsewhere, for example, in the independent directors of a corporation.

30 **Relation to Other Rules**

1 [6] The authority and responsibility provided in this Rule are concurrent
2 with the authority and responsibility provided in other Rules. In particular, this Rule
3 does not limit or expand the lawyer's responsibility under Rules 1.8, 1.16, 3.3 or 4.1.
4 Paragraph (c) of this Rule supplements Rule 1.6(b) by providing an additional basis
5 upon which the lawyer may reveal information relating to the representation, but does
6 not modify, restrict, or limit the provisions of Rule 1.6(b)(1)—(6). Under paragraph
7 (c) the lawyer may reveal such information only when the organization's highest
8 authority insists upon or fails to address threatened or ongoing action that is clearly a
9 violation of law, and then only to the extent the lawyer reasonably believes necessary
10 to prevent reasonably certain substantial injury to the organization. It is not necessary
11 that the lawyer's services be used in furtherance of the violation, but it is required that
12 the matter be related to the lawyer's representation of the organization. If the lawyer's
13 services are being used by an organization to further a crime or fraud by the
14 organization, Rules 1.6(b)(2) and 1.6(b)(3) may permit the lawyer to disclose
15 confidential information. In such circumstances Rule 1.2(d) may also be applicable,
16 in which event, withdrawal from the representation under Rule 1.16(a)(1) may be
17 required.

18 [7] Paragraph (d) makes clear that the authority of a lawyer to disclose
19 information relating to a representation in circumstances described in paragraph (c)
20 does not apply with respect to information relating to a lawyer's engagement by an
21 organization to investigate an alleged violation of law or to defend the organization or
22 an officer, employee or other person associated with the organization against a claim
23 arising out of an alleged violation of law. This is necessary in order to enable
24 organizational clients to enjoy the full benefits of legal counsel in conducting an
25 investigation or defending against a claim.

26 [8] A lawyer who reasonably believes that he or she has been discharged
27 because of the lawyer's actions taken pursuant to paragraph (b) or (c), or who
28 withdraws in circumstances that require or permit the lawyer to take action under
29 either of these paragraphs, must proceed as the lawyer reasonably believes necessary
30 to assure that the organization's highest authority is informed of the lawyer's discharge
31 or withdrawal.

32 **Government Agency**

1 [9] The duty defined in this Rule applies to governmental organizations.
2 Defining precisely the identity of the client and prescribing the resulting obligations
3 of such lawyers may be more difficult in the government context and is a matter
4 beyond the scope of these Rules. See Scope [18]. Although in some circumstances the
5 client may be a specific agency, it may also be a branch of government, such as the
6 executive branch, or the government as a whole. For example, if the action or failure
7 to act involves the head of a bureau, either the department of which the bureau is a
8 part or the relevant branch of government may be the client for purposes of this Rule.
9 Moreover, in a matter involving the conduct of government officials, a government
10 lawyer may have authority under applicable law to question such conduct more
11 extensively than that of a lawyer for a private organization in similar circumstances.
12 Thus, when the client is a governmental organization, a different balance may be
13 appropriate between maintaining confidentiality and assuring that the wrongful act is
14 prevented or rectified, for public business is involved. In addition, duties of lawyers
15 employed by the government or lawyers in military service may be defined by statutes
16 and regulation. This Rule does not limit that authority. See Scope.

17 **Clarifying the Lawyer's Role**

18 [10] There are times when the organization's interest may be or become
19 adverse to those of one or more of its constituents. In such circumstances the lawyer
20 should advise any constituent, whose interest the lawyer finds adverse to that of the
21 organization of the conflict or potential conflict of interest, that the lawyer cannot
22 represent such constituent, and that such person may wish to obtain independent
23 representation. Care must be taken to assure that the individual understands that, when
24 there is such adversity of interest, the lawyer for the organization cannot provide legal
25 representation for that constituent individual, and that discussions between the lawyer
26 for the organization and the individual may not be privileged.

27 [11] Whether such a warning should be given by the lawyer for the
28 organization to any constituent individual may turn on the facts of each case.

29 **Dual Representation**

30 [12] Paragraph (g) recognizes that a lawyer for an organization may also
31 represent a principal officer or major shareholder.

32 **Derivative Actions**

1 [13] Under generally prevailing law, the shareholders or members of a
2 corporation may bring suit to compel the directors to perform their legal obligations
3 in the supervision of the organization. Members of unincorporated associations have
4 essentially the same right. Such an action may be brought nominally by the
5 organization, but usually is, in fact, a legal controversy over management of the
6 organization.

7 [14] The question can arise whether counsel for the organization may
8 defend such an action. The proposition that the organization is the lawyer's client does
9 not alone resolve the issue. Most derivative actions are a normal incident of an
10 organization's affairs, to be defended by the organization's lawyer like any other suit.
11 However, if the claim involves serious charges of wrongdoing by those in control of
12 the organization, a conflict may arise between the lawyer's duty to the organization
13 and the lawyer's relationship with the board. In those circumstances, Rule 1.7 governs
14 who should represent the directors and the organization.

15
16 **SCR 20:1.14 Client with diminished capacity**

17 (a) When a client's capacity to make adequately considered
18 decisions in connection with a representation is diminished, whether
19 because of minority, mental impairment or for some other reason, the
20 lawyer shall, as far as reasonably possible, maintain a normal client-
21 lawyer relationship with the client.

22 (b) When the lawyer reasonably believes that the client has
23 diminished capacity, is at risk of substantial physical, financial or other
24 harm unless action is taken and cannot adequately act in the client's own
25 interest, the lawyer may take reasonably necessary protective action,
26 including consulting with individuals or entities that have the ability to
27 take action to protect the client and, in appropriate cases, seeking the
28 appointment of a guardian ad litem, conservator or guardian.

29 (c) Information relating to the representation of a client with
30 diminished capacity is protected by SCR 20:1.6. When taking protective
31 action pursuant to par. (b), the lawyer is impliedly authorized under SCR
32 20:1.6(a) to reveal information about the client, but only to the extent
33 reasonably necessary to protect the client's interests.
34

ABA COMMENT

1
2
3 [1] The normal client-lawyer relationship is based on the assumption that
4 the client, when properly advised and assisted, is capable of making decisions about
5 important matters. When the client is a minor or suffers from a diminished mental
6 capacity, however, maintaining the ordinary client-lawyer relationship may not be
7 possible in all respects. In particular, a severely incapacitated person may have no
8 power to make legally binding decisions. Nevertheless, a client with diminished
9 capacity often has the ability to understand, deliberate upon, and reach conclusions
10 about matters affecting the client's own well-being. For example, children as young
11 as five or six years of age, and certainly those of ten or twelve, are regarded as having
12 opinions that are entitled to weight in legal proceedings concerning their custody. So
13 also, it is recognized that some persons of advanced age can be quite capable of
14 handling routine financial matters while needing special legal protection concerning
15 major transactions.

16 [2] The fact that a client suffers a disability does not diminish the lawyer's
17 obligation to treat the client with attention and respect. Even if the person has a legal
18 representative, the lawyer should as far as possible accord the represented person the
19 status of client, particularly in maintaining communication.

20 [3] The client may wish to have family members or other persons
21 participate in discussions with the lawyer. When necessary to assist in the
22 representation, the presence of such persons generally does not affect the applicability
23 of the attorney-client evidentiary privilege. Nevertheless, the lawyer must keep the
24 client's interests foremost and, except for protective action authorized under paragraph
25 (b), must look to the client, and not family members, to make decisions on the client's
26 behalf.

27 [4] If a legal representative has already been appointed for the client, the
28 lawyer should ordinarily look to the representative for decisions on behalf of the client.
29 In matters involving a minor, whether the lawyer should look to the parents as natural
30 guardians may depend on the type of proceeding or matter in which the lawyer is
31 representing the minor. If the lawyer represents the guardian as distinct from the ward,
32 and is aware that the guardian is acting adversely to the ward's interest, the lawyer
33 may have an obligation to prevent or rectify the guardian's misconduct. See Rule
34 1.2(d).

35 **Taking Protective Action**

1 [5] If a lawyer reasonably believes that a client is at risk of substantial
2 physical, financial or other harm unless action is taken, and that a normal client-lawyer
3 relationship cannot be maintained as provided in paragraph (a) because the client lacks
4 sufficient capacity to communicate or to make adequately considered decisions in
5 connection with the representation, then paragraph (b) permits the lawyer to take
6 protective measures deemed necessary. Such measures could include: consulting with
7 family members, using a reconsideration period to permit clarification or
8 improvement of circumstances, using voluntary surrogate decision-making tools such
9 as durable powers of attorney or consulting with support groups, professional services,
10 adult-protective agencies or other individuals or entities that have the ability to protect
11 the client. In taking any protective action, the lawyer should be guided by such factors
12 as the wishes and values of the client to the extent known, the client's best interests
13 and the goals of intruding into the client's decision-making autonomy to the least
14 extent feasible, maximizing client capacities and respecting the client's family and
15 social connections.

16 [6] In determining the extent of the client's diminished capacity, the lawyer
17 should consider and balance such factors as: the client's ability to articulate reasoning
18 leading to a decision, variability of state of mind and ability to appreciate
19 consequences of a decision; the substantive fairness of a decision; and the consistency
20 of a decision with the known long-term commitments and values of the client. In
21 appropriate circumstances, the lawyer may seek guidance from an appropriate
22 diagnostician.

23 [7] If a legal representative has not been appointed, the lawyer should
24 consider whether appointment of a guardian ad litem, conservator or guardian is
25 necessary to protect the client's interests. Thus, if a client with diminished capacity
26 has substantial property that should be sold for the client's benefit, effective
27 completion of the transaction may require appointment of a legal representative. In
28 addition, rules of procedure in litigation sometimes provide that minors or persons
29 with diminished capacity must be represented by a guardian or next friend if they do
30 not have a general guardian. In many circumstances, however, appointment of a legal
31 representative may be more expensive or traumatic for the client than circumstances
32 in fact require. Evaluation of such circumstances is a matter entrusted to the
33 professional judgment of the lawyer. In considering alternatives, however, the lawyer
34 should be aware of any law that requires the lawyer to advocate the least restrictive
35 action on behalf of the client.

36 **Disclosure of the Client's Condition**

1 [8] Disclosure of the client's diminished capacity could adversely affect
2 the client's interests. For example, raising the question of diminished capacity could,
3 in some circumstances, lead to proceedings for involuntary commitment. Information
4 relating to the representation is protected by Rule 1.6. Therefore, unless authorized to
5 do so, the lawyer may not disclose such information. When taking protective action
6 pursuant to paragraph (b), the lawyer is impliedly authorized to make the necessary
7 disclosures, even when the client directs the lawyer to the contrary. Nevertheless,
8 given the risks of disclosure, paragraph (c) limits what the lawyer may disclose in
9 consulting with other individuals or entities or seeking the appointment of a legal
10 representative. At the very least, the lawyer should determine whether it is likely that
11 the person or entity consulted with will act adversely to the client's interests before
12 discussing matters related to the client. The lawyer's position in such cases is an
13 unavoidably difficult one.

14 **Emergency Legal Assistance**

15 [9] In an emergency where the health, safety or a financial interest of a
16 person with seriously diminished capacity is threatened with imminent and irreparable
17 harm, a lawyer may take legal action on behalf of such a person even though the
18 person is unable to establish a client-lawyer relationship or to make or express
19 considered judgments about the matter, when the person or another acting in good
20 faith on that person's behalf has consulted with the lawyer. Even in such an
21 emergency, however, the lawyer should not act unless the lawyer reasonably believes
22 that the person has no other lawyer, agent or other representative available. The lawyer
23 should take legal action on behalf of the person only to the extent reasonably necessary
24 to maintain the status quo or otherwise avoid imminent and irreparable harm. A lawyer
25 who undertakes to represent a person in such an exigent situation has the same duties
26 under these Rules as the lawyer would with respect to a client.

27 [10] A lawyer who acts on behalf of a person with seriously diminished
28 capacity in an emergency should keep the confidences of the person as if dealing with
29 a client, disclosing them only to the extent necessary to accomplish the intended
30 protective action. The lawyer should disclose to any tribunal involved and to any other
31 counsel involved the nature of his or her relationship with the person. The lawyer
32 should take steps to regularize the relationship or implement other protective solutions
33 as soon as possible. Normally, a lawyer would not seek compensation for such
34 emergency actions taken.

35 **SCR 20:1.15 Safekeeping property; trust accounts and**
36 **fiduciary accounts.**

37
38 **(a) Definitions.**

39 **In this section:**

40 (1) "Draft account" means an account upon which funds are
41 withdrawn through a properly payable instrument or an electronic
42 transaction.

1 (2) "Electronic transaction" means a paperless transfer of funds
2 to or from a trust or fiduciary account. Electronic transactions do not
3 include transfers initiated by voice or automated teller or cash dispensing
4 machines.

5 (3) "Fiduciary" means an agent, attorney-in-fact, conservator,
6 guardian, personal representative, special administrator, trustee, or other
7 position requiring the lawyer to safeguard the property of a client or 3rd
8 party.

9 (4) "Fiduciary account" means an account in which the lawyer
10 deposits fiduciary property.

11 (5) "Fiduciary property" means funds or property of a client or
12 3rd party that is in a lawyer's possession in a fiduciary capacity. Fiduciary
13 property includes, but is not limited to, property held as agent, attorney-
14 in-fact, conservator, guardian, personal representative, special
15 administrator, or trustee, subject to the exceptions identified in sub. (m).

16 (6) "Financial institution" means a bank, savings bank, trust
17 company, credit union, savings and loan association, or investment
18 institution, including a brokerage house.

19 (7) "Immediate family member" means the lawyer's spouse,
20 registered domestic partner, child, stepchild, grandchild, sibling, parent,
21 stepparent, grandparent, aunt, uncle, niece, or nephew.

22 (8) "Interest on Lawyer Trust Account or 'IOLTA account'"
23 means a pooled interest-bearing or dividend-paying draft trust account,
24 separate from the lawyer's business and personal accounts, which is
25 maintained at an IOLTA participating institution. Typical funds that
26 would be placed in an IOLTA account include earnest monies, loan
27 proceeds, settlement proceeds, collection proceeds, cost advances, and
28 advanced payment of fees that have not yet been earned. An IOLTA
29 account is subject to the provisions of the SCR Chapter 13 and the trust
30 account provisions of subs. (a) to (i), including the IOLTA account
31 provisions of subs. (c) and (d).

32 (9) "IOLTA participating institution" means a financial institution
33 that voluntarily offers IOLTA accounts and certifies to WisTAF annually
34 that it meets the IOLTA account requirements of sub. (d).

35 (10) "Properly payable instrument" means an instrument that, if
36 presented in the normal course of business, is in a form requiring payment
37 pursuant to the laws of this state.

1 (11) "Trust account" means an account in which the lawyer
2 deposits trust property.

3 (12) "Trust property" means funds or property of clients or 3rd
4 parties, which is not fiduciary property, that is in the lawyer's possession
5 in connection with a representation.

6 (13) "WisTAF" means the Wisconsin Trust Account
7 Foundation, Inc.
8

9 (b) **Segregation and safekeeping of trust property.**

10 (1) **Separate account.** A lawyer shall hold in trust, separate
11 from the lawyer's own property, that property of clients and 3rd parties
12 that is in the lawyer's possession in connection with a representation. All
13 funds of clients and 3rd parties paid to a lawyer or law firm in connection
14 with a representation shall be deposited in one or more identifiable trust
15 accounts.

16 (2) **Identification and location of account.** Each trust account
17 shall be clearly designated as a "Client Account," a "Trust Account," or
18 words of similar import. The account shall be identified as such on all
19 account records, including signature cards, monthly statements, checks,
20 and deposit slips. An acronym, such as "IOLTA," "IOTA," or "LTAB,"
21 without further elaboration, does not clearly designate the account as a
22 client account or trust account. Each trust account shall be maintained in
23 a financial institution that is authorized by federal or state law to do
24 business in Wisconsin and that is located in Wisconsin or has a branch
25 office located in Wisconsin and which agrees to comply with the
26 overdraft notice requirements of sub. (h). A trust account may be
27 maintained at a financial institution located in the jurisdiction where the
28 lawyer principally practices law if that jurisdiction has an overdraft
29 notification requirement.

30 (3) **Lawyer funds.** No funds belonging to a lawyer or law firm,
31 except funds reasonably sufficient to pay monthly account service
32 charges, may be deposited or retained in a trust account. Each lawyer or
33 law firm that receives trust funds shall maintain at least one draft account,
34 other than the trust account, for funds received and disbursed other than
35 in a trust capacity, which shall be entitled "Business Account," "Office
36 Account," "Operating Account," or words of similar import.

1 **(4) Trust property other than funds.** Unless a client otherwise
2 directs in writing, a lawyer shall keep securities in bearer form in a safe
3 deposit box at a financial institution authorized to do business in
4 Wisconsin. The safe deposit box shall be clearly designated as a "Client
5 Account" or "Trust Account." The lawyer shall clearly identify and
6 appropriately safeguard other property of a client or 3rd party.

7 **(5) Insurance and safekeeping requirements.** Each trust
8 account shall be maintained at a financial institution that is insured by the
9 Federal Deposit Insurance Corporation (FDIC), the National Credit
10 Union Share Insurance Fund (NCUSIF), the Securities Investor
11 Protection Corporation (SIPC), or any other investment institution
12 financial guaranty insurance. IOLTA accounts shall also comply with
13 the requirements of sub. (d)(3). Lawyers using the alternative to the E-
14 Banking Trust Account shall comply with the requirements of sub.
15 (f)(3)c. Except as provided in subs. (b)(4) and (d)(3)b. and c., trust
16 property shall be held in an account in which each individual owner's
17 funds are eligible for insurance.

18 **(c) Types of trust accounts.**

19 **(1) IOLTA accounts.** A lawyer or law firm who receives client
20 or 3rd-party funds that the lawyer or law firm determines to be nominal
21 in amount or that are expected to be held for a short period of time such
22 that the funds cannot earn income for the benefit of the client or 3rd party
23 in excess of the costs to secure that income, shall maintain a pooled
24 interest-bearing or dividend-paying draft trust account in an IOLTA
25 participating institution.

26 **(2) Non-IOLTA accounts.** A lawyer or law firm who receives
27 client or 3rd-party funds that the lawyer or law firm determines to be
28 capable of earning income for the benefit of the client or 3rd party shall
29 maintain an interest-bearing or dividend-paying non-IOLTA trust
30 account. A non-IOLTA trust account shall be established as any of the
31 following:

32 a. A separate interest-bearing or dividend-paying trust account
33 maintained for the particular client or 3rd party, the interest or dividends
34 on which shall be paid to the client or 3rd party, less any transaction costs.

35 b. A pooled interest-bearing or dividend-paying trust account with
36 sub-accounting by the financial institution, the lawyer, or the law firm
37 that will provide for computation of interest or dividends earned by each

1 client's or 3rd party's funds and the payment of the interest or dividends
2 to the client or 3rd party, less any transaction costs.

3 c. An income-generating investment vehicle selected by the client
4 and designated in specific written instructions from the client or
5 authorized by a court or other tribunal, on which income shall be paid to
6 the client or 3rd party or as directed by the court or other tribunal, less
7 any transaction costs.

8 d. An income-generating investment vehicle selected by the
9 lawyer to protect and maximize the return on funds in a bankruptcy estate,
10 which investment vehicle is approved by the bankruptcy trustee or by a
11 bankruptcy court order, or otherwise consistent with 11 U.S.C. § 345.

12 e. A draft account or other account that does not bear interest or
13 pay dividends because it holds funds the lawyer has determined are not
14 eligible for deposit in an IOLTA account because they are neither
15 nominal in amount nor expected to be held for a short term such that the
16 funds cannot earn income for the client or 3rd party in excess of the costs
17 to secure the income, provided that the account has been designated in
18 specific written instructions from the client or 3rd party.

19 **(3) Selection of account.** In deciding whether to use the account
20 specified in par. (1) or an account or investment vehicle specified in par.
21 (2), a lawyer shall determine, at the time of the deposit, whether the client
22 or 3rd-party funds could be utilized to provide a positive net return to the
23 client or 3rd party by taking into consideration all of the following:

24 a. The amount of interest, dividends, or other income that the funds
25 would earn or pay during the period the funds are expected to be on
26 deposit.

27 b. The cost of establishing and administering a non-IOLTA trust
28 account, including the cost of the lawyer's services and the cost of
29 preparing any tax reports required for income accruing to a client's or 3rd
30 party's benefit.

31 c. The capability of the financial institution, lawyer, or law firm to
32 calculate and pay interest, dividends, or other income to individual clients
33 or 3rd parties.

34 d. Any other circumstance that affects the ability of the client's or
35 3rd party's funds to earn income in excess of the costs to secure that
36 income for the client or 3rd party.

1 **(4) Professional judgment.** The determination whether funds to
2 be invested could be utilized to provide a positive net return to the client
3 or 3rd party rests in the sound judgment of the lawyer or law firm. If a
4 lawyer acts in good faith in making this determination, the lawyer is not
5 subject to any charge of ethical impropriety or other breach of the Rules
6 of Professional Conduct.

7 **(d) Interest on Lawyer Trust Account (IOLTA) requirements.**

8 **(1) Location.** An IOLTA account shall be maintained only at an
9 IOLTA participating institution.

10 **(2) Certification by IOLTA participating institutions.**

11 a. Each IOLTA participating institution shall certify to WisTAF
12 annually that the financial institution meets the requirements of sub.
13 (d)(3) to (6) for IOLTA accounts and that it reports overdrafts on draft
14 trust accounts and draft fiduciary accounts of lawyers and law firms to
15 the office of lawyer regulation, pursuant to the institution's agreements
16 with those lawyers and law firms. WisTAF shall by rule adopted under
17 SCR 13.03(1) establish the date by which IOLTA participating
18 institutions shall certify their compliance.

19 b. WisTAF shall confirm annually, by a date established by
20 WisTAF by rule adopted under SCR 13.03(1), the accuracy of a financial
21 institution's certification under sub. (d)(2)a. by reviewing one or more of
22 the following:

23 1. The IOLTA comparability rate information form submitted by
24 the financial institution to WisTAF.

25 2. Rate and product information published by the financial
26 institution.

27 3. Other publicly or commercially available information regarding
28 products and interest rates available at the financial institution.

29 c. WisTAF shall publish annually, no later than the date on which
30 the state bar mails annual dues statements to members of the bar, a list of
31 all financial institutions that have certified, and have been confirmed by
32 WisTAF as IOLTA participating institutions. WisTAF shall update the
33 published list located on its website to add newly confirmed IOLTA
34 participating institutions and to remove financial institutions that
35 WisTAF cannot confirm as IOLTA participating institutions.

36 d. Prior to removing any financial institution from the list of
37 IOLTA participating institutions or failing to include any financial

1 institution on the list of IOLTA participating institutions, WisTAF shall
2 first provide the financial institution with notice and sufficient time to
3 respond. In the event a financial institution is removed from the list of
4 IOLTA participating institutions, WisTAF shall notify the office of
5 lawyer regulation and provide that office with a list of the lawyers and
6 law firms maintaining IOLTA accounts at that financial institution. The
7 office of lawyer regulation shall notify those lawyers and law firms of the
8 removal of the financial institution from the list, and provide time for
9 those lawyers and law firms to move their IOLTA accounts to an IOLTA
10 participating institution.

11 e. Lawyers and law firms may rely on the most recently published
12 list of IOLTA participating institutions for purposes of compliance with
13 sub. (c)(1), except when the office of lawyer regulation notifies the
14 lawyer or law firm of removal, in accordance with sub. (d)(2)d.

15 **(3) Safekeeping requirements.**

16 a. An IOLTA participating institution shall comply with the
17 insurance and safety requirements of sub. (b)(5).

18 b. A repurchase agreement utilized for an IOLTA account may be
19 established only at an IOLTA participating institution deemed to be
20 "well-capitalized" or "adequately capitalized" as defined by applicable
21 federal statutes and regulations.

22 c. An open-end money market fund utilized for an IOLTA account
23 may be established only at an IOLTA participating institution in a fund
24 that holds itself out as a money market fund as defined under the
25 Investment Act of 1940 and, at the time of investment, has total assets of
26 at least \$250,000,000.

27 **(4) Income requirements.**

28 a. **Beneficial owner.** The interest or dividends accruing on an
29 IOLTA account, less any allowable reasonable fees, as allowed under par.
30 (5), shall be paid to WisTAF, which shall be considered the beneficial
31 owner of the earned interest or dividends, pursuant to SCR Chapter 13.

32 b. **Interest and dividend requirements.** An IOLTA account
33 shall bear the highest non-promotional interest rate or dividend that is
34 generally available to non-IOLTA customers at the same branch or main
35 office location when the IOLTA account meets or exceeds the same
36 eligibility qualifications, if any, including a minimum balance, required
37 at that same branch or main office location. In determining the highest

1 rate or dividend available, the IOLTA participating institution may
2 consider factors in addition to the IOLTA account balance that are
3 customarily considered by the institution at that branch or main office
4 location when setting interest rates or dividends for its customers,
5 provided the institution does not discriminate between IOLTA accounts
6 and accounts of non-IOLTA customers and that these factors do not
7 include that the account is an IOLTA account. However, IOLTA
8 participating institutions may voluntarily choose to pay higher rates.

9 **c. IOLTA account.** An IOLTA participating institution may
10 establish an IOLTA account as, or convert an IOLTA account to, any of
11 the following types of accounts, assuming the particular financial
12 institution at that branch or main office location offers these account types
13 to its non-IOLTA customers, and the particular IOLTA account meets the
14 eligibility qualifications to be established as this type of account at the
15 particular branch or main office location:

16 1. A business checking account with an automated or other
17 automatic investment sweep feature into a daily financial institution
18 repurchase agreement or open-end money market fund. A daily financial
19 institution repurchase agreement must be invested in United States
20 government securities. An open-end money market fund must consist
21 solely of United States government securities or repurchase agreements
22 fully collateralized by United States government securities, or both. In
23 this par. c.1., "United States government securities" include securities of
24 government-sponsored entities, such as, but not limited to, securities of,
25 or backed by, the Federal National Mortgage Association, the
26 Government National Mortgage Association, and the Federal Home Loan
27 Mortgage Corporation;

28 2. A checking account paying preferred interest rates, such as
29 money market or indexed rates;

30 3. An interest-bearing checking account such as a negotiable order
31 of withdrawal (NOW) account or business checking account with
32 interest; and

33 4. Any other suitable interest-bearing or dividend-paying account
34 offered by the institution to its non-IOLTA customers.

35 **d. Options for compliance.** An IOLTA participating institution
36 may:

1 1. Establish the comparable product for qualifying IOLTA
2 accounts, subject to the direction of the lawyer or law firm; or,

3 2. Pay the highest non-promotional interest rate or dividend, as
4 defined in sub. (d)(4)b., less any allowable reasonable fees charged in
5 connection with the comparable highest interest rate or dividend product,
6 on the IOLTA checking account in lieu of actually establishing the
7 comparable highest interest rate or dividend product.

8 **e. Paying rates above comparable rates.** An IOLTA
9 participating institution may pay a set rate above its comparable rates on
10 the IOLTA checking account negotiated with WisTAF that is fixed over
11 a period of time set by WisTAF, such as 12 months.

12 **(5) Allowable reasonable fees on IOLTA accounts.**

13 a. Allowable reasonable fees on an IOLTA account are as follows:

14 1. Per check charges.

15 2. Per deposit charges.

16 3. Fees in lieu of minimum balance.

17 4. Sweep fees.

18 5. An IOLTA administrative fee approved by WisTAF.

19 6. Federal deposit insurance fees.

20 b. Allowable reasonable fees may be deducted from interest earned
21 or dividends paid on an IOLTA account, provided that the fees are
22 calculated in accordance with an IOLTA participating institution's
23 standard practice for non-IOLTA customers. Fees in excess of the
24 interest earned or dividends paid on the IOLTA account for any month or
25 quarter shall not be taken from interest or dividends of any other IOLTA
26 accounts. No fees that are authorized under SCR 20:1.15(d)(5) shall be
27 assessed against or deducted from the principal of any IOLTA account.
28 All other fees are the responsibility of, and may be charged to, the lawyer
29 or law firm maintaining the IOLTA account. IOLTA participating
30 institutions may elect to waive any or all fees on IOLTA accounts.

31 **(6) Remittance and reporting requirements.** A lawyer or law
32 firm shall direct the IOLTA participating institution at which the lawyer
33 or law firm's IOLTA account is located to do all of the following, on at
34 least a quarterly basis:

35 a. Remit to WisTAF the interest or dividends, less allowable
36 reasonable fees as allowed under par. (5), if any, on the average monthly

1 balance in the account or as otherwise computed in accordance with the
2 IOLTA participating institution's standard accounting practice.

3 b. Provide to WisTAF a remittance report showing for each
4 IOLTA account the name of the lawyer or law firm for whose IOLTA
5 account the remittance is sent, the rate and type of interest or dividend
6 applied, the amount of allowable reasonable fees deducted, if any, the
7 average account balance for the period for which the report is made, and
8 the amount of remittance attributable to each IOLTA account.

9 c. Provide to the depositing lawyer or law firm a remittance report
10 in accordance with the participating institution's normal procedures for
11 reporting account activity to depositors.

12 d. Respond to reasonable requests from WisTAF for information
13 needed for purposes of confirming the accuracy of an IOLTA
14 participating institution's certification.

15 (e) **Prompt notice and delivery of property.**

16 (1) **Notice and delivery.** Upon receiving funds or other property
17 in which a client has an interest, or in which a lawyer has received notice
18 that a 3rd party has an interest identified by a lien, court order, judgment,
19 or contract, the lawyer shall promptly notify the client or 3rd party in
20 writing. Except as stated in this rule or otherwise permitted by law or by
21 agreement with the client, the lawyer shall promptly deliver to the client
22 or 3rd party any funds or other property that the client or 3rd party is
23 entitled to receive.

24 (2) **Accounting.** Upon final distribution of any trust property or
25 upon request by the client or a 3rd party having an ownership interest in
26 the property, a lawyer shall promptly render a full written accounting
27 regarding the property.

28 (3) **Disputes regarding trust property.** When a lawyer and
29 another person or a client and another person claim an ownership interest
30 in trust property identified by a lien, court order, judgment, or contract,
31 the lawyer shall hold that property in trust until there is an accounting and
32 severance of the interests. If a dispute arises regarding the division of the
33 property, the lawyer shall hold the disputed portion in trust until the
34 dispute is resolved. Disputes between the lawyer and a client are subject
35 to the provisions of SCR 20:1.5(h).

36 (4) **Burden of proof.** A lawyer's failure to promptly deliver trust
37 property to a client or 3rd party entitled to the trust property, promptly

1 submit trust account records to the office of lawyer regulation or promptly
2 provide an accounting of trust property to the office of lawyer regulation
3 shall result in a presumption that the lawyer has failed to hold trust
4 property in trust, contrary to SCR 20:1.15(b)(1). This presumption may
5 be rebutted by the lawyer's production of records or an accounting that
6 overcomes this presumption by clear, satisfactory, and convincing
7 evidence.

8 **(f) Security requirements and restricted transactions.**

9 **(1) Security of transactions.** A lawyer is responsible for the
10 security of each transaction in the lawyer's trust account and shall not
11 conduct or authorize transactions for which the lawyer does not have
12 commercially reasonable security measures in place. A lawyer shall
13 establish and maintain safeguards to assure that each disbursement from
14 a trust account has been authorized by the lawyer and that each
15 disbursement is made to the appropriate payee. Only a lawyer admitted
16 to practice law in this jurisdiction or a person under the supervision of a
17 lawyer having responsibility under SCR 20:5.3 shall have signatory and
18 transfer authority for a trust account.

19 **(2) Prohibited transactions.**

20 a. **Cash.** No withdrawal of cash shall be made from a trust account
21 or from a deposit to a trust account. No check shall be made payable to
22 "Cash." No withdrawal shall be made from a trust account by automated
23 teller or cash dispensing machine.

24 b. **Telephone transfers.** 1. Except as provided in SCR
25 20:1.15(f)(2)b.2., no deposits or disbursements shall be made to or from
26 a pooled trust account by a telephone transfer of funds.

27 2. Wire transfers may be initiated by telephone, and telephone
28 transfers may be made between non-pooled trust accounts that a lawyer
29 maintains for a particular client.

30 c. **Electronic transfers by 3rd parties.** A lawyer shall not
31 authorize a 3rd party to electronically withdraw funds from a trust
32 account. A lawyer shall not authorize a 3rd party to deposit funds into
33 the lawyer's trust account through a form of electronic deposit that allows
34 the 3rd party making the deposit to withdraw the funds without the
35 permission of the lawyer.

1 (3) **Electronic transactions.** A lawyer shall not make deposits to
2 or disbursements from a trust account by way of an electronic transaction,
3 except as provided in SCR 20:1.15(f)(3)a. through c.

4 a. **Remote Deposit.** A lawyer may make remote deposits to a trust
5 account, provided that the lawyer keeps a record of the client or matter to
6 which each remote deposit relates, and that the lawyer's financial
7 institution maintains an image of the front and reverse of each remote
8 deposit for a period of at least six years.

9 b. **E-Banking Trust Account.** A lawyer may accept funds paid
10 by credit card, debit card, prepaid or other types of payment cards, and
11 other electronic deposits, and may disburse funds by electronic
12 transactions that are not prohibited by sub. (f)(2)c., provided that the
13 lawyer does all of the following:

14 1. Maintains an IOLTA account, which shall be the primary
15 IOLTA account, in which no electronic transactions shall be conducted
16 other than those transferring funds from the primary IOLTA to the E-
17 Banking Trust Account for purposes of making an electronic
18 disbursement, or those transactions authorized by SCR 20:1.15(f)(3)a.,
19 (3)b.4.a., and (3)b.4.d.

20 2. Maintains a separate IOLTA account with commercially
21 reasonable account security for electronic transactions, which shall be
22 entitled: "E-Banking Trust Account."

23 3. Holds lawyer or law firm funds in the E-Banking Trust Account
24 reasonably sufficient to cover monthly account fees and fees deducted
25 from deposits and maintains a ledger for those account fees.

26 4. Transfers the gross amount of each deposit within three business
27 days after the deposit is available for disbursement, and if necessary, adds
28 funds belonging to the lawyer or law firm to cover any deduction of fees
29 and surcharges relating to the deposit, in accordance with all of the
30 following:

31 a. All advanced costs and advanced fees held in trust under SCR
32 20:1.5(f) shall be transferred to the primary IOLTA account by check or
33 by electronic transaction.

34 b. Earned fees, cost reimbursements, and advanced fees that are
35 subject to the requirements of SCR 20:1.5(g) shall be transferred to the
36 business account by check or by electronic transaction.

1 c. Any funds that the client has directed be disbursed by electronic
2 transfer shall be promptly disbursed from the E-Banking Trust Account
3 by electronic transaction.

4 d. All funds received in trust other than funds identified in SCR
5 20:1.15(f)(3)b.4.a., b., and c. shall be transferred to the primary IOLTA
6 account by check or by electronic transaction.

7 e. Except for funds identified in SCR 20:1.15(f)(3)b.4.a. and b., a
8 lawyer or law firm shall not be prohibited from deducting electronic
9 transfer fees or surcharges from the client's funds, provided the client has
10 agreed in writing to accept the electronic payment after being advised of
11 the anticipated fees and surcharges.

12 5. Identifies the client matter and the reason for disbursement on
13 the memo line of each check used to disburse funds; records in the
14 financial institution's electronic payment system the date, amount, payee,
15 client matter, and reason for the disbursement for each electronic
16 transaction; and makes no disbursements by credit card, debit card,
17 prepaid or other types of payment cards, or any other electronic payment
18 system that does not generate a record of the date, amount, payee, client
19 matter, and reason for the disbursement in the financial institution's
20 electronic payment system.

21 6. Replaces any and all funds that have been withdrawn from the
22 E-Banking Trust Account by the financial institution or card issuer, and
23 reimburses the account for any shortfall or negative balance caused by a
24 chargeback, surcharge, or ACH reversal within three business days of
25 receiving actual notice that a chargeback, surcharge, or ACH reversal has
26 been made against the E-Banking Trust Account; and reimburses the E-
27 Banking Trust Account for any chargeback, surcharge, or ACH reversal
28 prior to accepting a new electronic deposit or transferring funds from the
29 primary IOLTA to the E-Banking Trust Account for purposes of making
30 an electronic disbursement.

31 **c. Alternative to E-Banking Trust Account.** A lawyer may
32 deposit funds paid by credit card, debit card, prepaid or other types of
33 payment cards, and other electronic deposits into a trust account, and may
34 disburse funds from that trust account by electronic transactions that are
35 not prohibited by sub. (f)(2)c., without establishing a separate E-Banking
36 Trust Account, provided that all of the following conditions are met:

1 1. The lawyer or law firm maintains commercially reasonable
2 account security for electronic transactions.

3 2. The lawyer or law firm maintains a bond or crime insurance
4 policy in an amount sufficient to cover the maximum daily account
5 balance during the prior calendar year.

6 3. The lawyer or law firm arranges for all chargebacks, ACH
7 reversals, monthly account fees, and fees deducted from deposits to be
8 deducted from the lawyer's or law firm's business account; or the lawyer
9 or law firm replaces any and all funds that have been withdrawn from the
10 trust account by the financial institution or card issuer within three
11 business days of receiving actual notice that a chargeback, surcharge, or
12 ACH reversal has been made against the trust account; and the lawyer or
13 law firm reimburses the account for any shortfall or negative balance
14 caused by a chargeback, surcharge, or ACH reversal. The lawyer shall
15 reimburse the trust account for any chargeback, surcharge, or ACH
16 reversal prior to disbursing funds from the trust account.

17 4. The lawyer or law firm identifies the client matter and the reason
18 for disbursement on the memo line of each check used to disburse funds;
19 records in the financial institution's electronic payment system the date,
20 amount, payee, client matter, and reason for the disbursement for each
21 electronic transaction; and makes no disbursements by credit card, debit
22 card, prepaid or other types of payment cards, or any other electronic
23 payment system that does not generate a record of the date, amount,
24 payee, client matter, and reason for the disbursement in the financial
25 institution's electronic payment system.

26 **(4) Availability of funds for disbursement.**

27 **a. Standard for trust account transactions.** A lawyer shall not
28 disburse funds from any trust account unless the deposit from which those
29 funds will be disbursed has cleared, and the funds are available for
30 disbursement.

31 **b. Exception: Real estate transactions.** In closing a real estate
32 transaction, a lawyer's disbursement of closing proceeds from funds that
33 are received on the date of the closing, but that have not yet cleared, shall
34 not violate sub. (f)(4)a. provided that the lawyer complies with sub.
35 (f)(4)c., and that the closing proceeds are deposited no later than the first
36 business day following the closing and are comprised of any of the
37 following types of funds:

1 1. A cashier's check, teller's check, money order, official check or
2 electronic transfer of funds, issued or transferred by a financial institution
3 insured by the FDIC or a comparable agency of the federal or state
4 government.

5 2. A check drawn on the trust account of any lawyer or real estate
6 broker licensed under the laws of any state.

7 3. A check issued by the state of Wisconsin, the United States, or
8 a political subdivision of the state of Wisconsin or the United States.

9 4. A check drawn on the account of or issued by a lender approved
10 by the Federal Department of Housing and Urban Development as either
11 a supervised or a nonsupervised mortgagee as defined in 24 C.F.R.
12 § 202.2.

13 5. A check from a title insurance company licensed in Wisconsin,
14 or from a title insurance agent of the title insurance company, if the title
15 insurance company has guaranteed the funds of that title insurance agent.

16 6. A non-profit organization check in an amount not exceeding
17 \$5000 per closing if the lawyer has reasonable and prudent grounds to
18 believe that the deposit will be irrevocably credited to the trust account.

19 7. A personal check or checks in an aggregate amount not
20 exceeding \$5000 per closing if the lawyer has reasonable and prudent
21 grounds to believe that the deposit will be irrevocably credited to the trust
22 account.

23 **c. Uncollected funds.** Without limiting the rights of the lawyer
24 against any person, it is the responsibility of the disbursing lawyer to
25 reimburse the trust account for any funds described in sub. (f)(4)b. that
26 are not collected and for any fees, charges, and interest assessed by the
27 financial institution on account of the funds being disbursed before the
28 related deposit has cleared and the funds are available for disbursement.
29 The lawyer shall maintain a subsidiary ledger for funds of the lawyer that
30 are deposited in the trust account to reimburse the account for uncollected
31 funds and to accommodate any fees, charges, and interest.

32 **d. Exception: Collection trust accounts.** When handling
33 collection work for a client and maintaining a separate trust account to
34 hold funds collected on behalf of that client, a lawyer's disbursement to
35 the client of collection proceeds that have not yet cleared does not violate
36 sub. (f)(4)a. so long as those collection proceeds have been deposited
37 prior to the disbursement.

1 **(g) Record keeping requirements for all trust accounts.**

2 **(1) Record retention.** A lawyer shall maintain and preserve
3 complete records of trust account funds, all deposits and disbursements,
4 and other trust property and shall preserve those records for at least six
5 years after the date of termination of the representation. Electronic
6 records shall be backed up by an appropriate storage device. The office
7 of lawyer regulation shall publish guidelines for trust account record
8 keeping.

9 **(2) Record production.** All trust account records have public
10 aspects related to a lawyer's fitness to practice. Upon request of the office
11 of lawyer regulation, or upon direction of the supreme court, the records
12 shall be submitted to the office of lawyer regulation for its inspection,
13 audit, use, and evidence under any conditions to protect the privilege of
14 clients that the court may provide. The records, or an audit of the records,
15 shall be produced at any disciplinary proceeding involving the lawyer,
16 whenever material.

17 **(3) Burden of proof.** A lawyer's failure to promptly deliver trust
18 property to a client or 3rd party entitled to that trust property, promptly
19 submit trust account records to the office of lawyer regulation, or
20 promptly provide an accounting of trust property to the office of lawyer
21 regulation shall result in a presumption that the lawyer has failed to hold
22 trust property in trust, contrary to SCR 20:1.15(b)(1). This presumption
23 may be rebutted by the lawyer's production of records or an accounting
24 that overcomes this presumption by clear, satisfactory, and convincing
25 evidence.

26 **(h) Dishonored payment notification (Overdraft notices).** All
27 draft trust accounts, and any draft fiduciary account that is not subject to
28 an alternative protection under sub. (k)(10), are subject to the following
29 provisions on dishonored payment notification:

30 **(1) Overdraft reporting agreement.** A lawyer shall maintain
31 draft trust and fiduciary accounts only in a financial institution that has
32 agreed to provide an overdraft report to the office of lawyer regulation
33 under par. (2). A lawyer or law firm shall notify the financial institution
34 at the time a trust account or fiduciary account is established that the
35 account is subject to this subsection.

36 **(2) Overdraft report.** In the event any properly payable
37 instrument or electronic transaction is presented against or made from a

1 lawyer trust or fiduciary account containing insufficient funds, whether
2 or not the instrument or electronic transaction is honored, the financial
3 institution shall report the overdraft to the office of lawyer regulation.

4 (3) **Content of report.** All reports made by a financial institution
5 under this subsection shall be substantially in the following form:

6 a. In the case of a dishonored instrument or electronic transaction,
7 the report shall be identical to an overdraft notice customarily forwarded
8 to the depositor or investor, accompanied by the dishonored instrument
9 or electronic transaction, if a copy is normally provided to the depositor
10 or investor.

11 b. In the case of instruments or electronic transactions that are
12 presented against insufficient funds and are honored, the report shall
13 identify the financial institution involved, the lawyer or law firm, the
14 account, the date on which the instrument or electronic transaction is paid,
15 and the amount of overdraft created by the payment.

16 (4) **Timing of report.** A report made under this subsection shall
17 be made simultaneously with the overdraft notice given to the depositor
18 or investor.

19 (5) **Confidentiality of report.** A report made by a financial
20 institution under this subsection shall be subject to SCR 22.40,
21 Confidentiality.

22 (6) **Withdrawal of report by financial institution.** The office of
23 lawyer regulation shall hold each overdraft report for 10 business days to
24 enable the financial institution to withdraw a report provided by
25 inadvertence or mistake. The deposit of additional funds by the lawyer
26 or law firm shall not constitute reason for withdrawing an overdraft
27 report.

28 (7) **Lawyer compliance.** Every lawyer shall comply with the
29 reporting and production requirements of this subsection, including filing
30 of an overdraft notification agreement for each IOLTA account, each
31 draft-type trust account and each draft-type fiduciary account that is not
32 subject to an alternative protection under sub. (k)(10).

33 (8) **Service charges.** A financial institution may charge a lawyer
34 or law firm for the reasonable costs of producing the reports and records
35 required by this rule.

36 (9) **Immunity of financial institution.** This subsection does not
37 create a claim against a financial institution or its officers, directors,

1 employees, or agents for failure to provide a trust account overdraft report
2 or for compliance with this subsection.

3 **(i) Trust account certificate and acknowledgements.**

4 **(1) Annual requirement.** A member of the state bar of Wisconsin
5 shall file with the state bar of Wisconsin annually, with payment of the
6 member's state bar dues or upon any other date approved by the supreme
7 court, a certificate as to whether the member is engaged in the practice of
8 law in Wisconsin. If the member is practicing law, the member shall
9 certify the name, address, and telephone number of each financial
10 institution in which the member maintains a trust account, a fiduciary
11 account, or a safe deposit box. The state bar shall supply to each member,
12 with the annual dues statement, or at any other time directed by the
13 supreme court, a form on which this certification shall be made.

14 **(2) Certification by law firm.** A law firm shall file one certificate
15 of accounts on behalf of the lawyers in the firm who are required to file a
16 certificate under par. (1).

17 **(3) Compliance with SCR 20:1.15.** Each state bar member shall
18 acknowledge on the annual dues statement, or another form approved by
19 the supreme court, that the member is aware of all of the following
20 requirements of this rule:

21 a. That SCR 20:1.15 establishes fiduciary obligations for trust and
22 fiduciary property that comes into the member's possession, including the
23 duty to hold that property in trust separate from the member's own
24 property, to safeguard that property, to maintain complete records of that
25 property, to account fully for that property, and to promptly deliver that
26 property to the owner.

27 b. That SCR 20:1.15 requires a member to maintain each IOLTA
28 account in an IOLTA participating institution, to file an overdraft
29 agreement with the office of lawyer regulation for each account that is
30 subject to SCR 20:1.15(h) and (k)(10), and to annually report all trust and
31 fiduciary accounts to the state bar of Wisconsin that are not subject to an
32 exception under SCR 20:1.15(m).

33 **(4) Suspension for non-compliance.** A state bar member who
34 fails to file the acknowledgements required by sub. (i)(3) or a trust
35 account certificate, unless a certificate of accounts is filed by the law firm,
36 is subject to the automatic suspension of the member's membership in the

1 state bar in the same manner provided in SCR 10.03(6) for nonpayment
2 of dues.

3 (j) **Multi-jurisdictional practice.** If a lawyer also licensed in
4 another state is entrusted with funds or property in connection with a
5 representation in the other state, the provisions of this rule shall not
6 supersede the applicable rules of the other state.

7 (k) **Fiduciary property.**

8 (1) **Segregation of fiduciary property.** A lawyer shall hold in
9 trust, separate from the lawyer's own funds or property, those funds or
10 that property of clients or 3rd parties that are in the lawyer's possession
11 when acting in a fiduciary capacity.

12 (2) **Accounting.** Upon final distribution of any fiduciary property
13 or upon request by a client or a 3rd party having an ownership interest in
14 the property, a lawyer shall promptly render a full written accounting
15 regarding the property.

16 (3) **Fiduciary accounts.** A lawyer shall deposit all fiduciary funds
17 specified in par. (1) in any of the following:

18 a. A separate interest-bearing or dividend-paying fiduciary
19 account on which interest or dividends shall be paid to the fiduciary entity
20 or its beneficiary or beneficiaries, less any taxes and expenses of the
21 fiduciary entity.

22 b. A pooled interest-bearing or dividend-paying fiduciary account
23 with sub-accounting by the financial institution, the lawyer, or the law
24 firm that will provide for computation of interest or dividends earned by
25 each fiduciary entity's funds and the proportionate allocation of the
26 interest or dividends to each of the fiduciary entities, less any taxes and
27 expenses of the fiduciary entity.

28 c. An income-generating investment vehicle, on which income
29 shall be paid to the fiduciary entity or its beneficiary or beneficiaries, less
30 any taxes and expenses of the fiduciary entity.

31 d. An income-generating investment vehicle selected by the
32 lawyer and approved by a court for guardianship funds if the lawyer
33 serves as guardian for a ward under Ch. 54 and subject to Ch. 881, Wis.
34 Stats.

35 e. An income-generating investment vehicle selected by the
36 lawyer to protect and maximize the return on funds in a bankruptcy estate,

1 which investment vehicle is approved by the bankruptcy trustee, by a
2 bankruptcy court order, or otherwise consistent with 11 U.S.C. § 345.

3 f. A draft account or other account that does not bear interest or
4 pay dividends when, in the lawyer's professional judgment, placement in
5 the account is consistent with the needs and purposes of the fiduciary
6 entity or its beneficiary or beneficiaries.

7 (4) **Location.** Each fiduciary account shall be maintained in a
8 financial institution as provided by the written authorization of the client,
9 the governing trust instrument, organizational by-laws, an order of a
10 court, or, absent such direction, in a financial institution that, in the
11 lawyer's professional judgment, will best serve the needs and purposes of
12 the client or 3rd party for whom the lawyer serves as fiduciary. If a
13 lawyer acts in good faith in making this determination, the lawyer is not
14 subject to any charge of ethical impropriety or other breach of the Rules
15 of Professional Conduct. When the fiduciary property is held in a draft
16 account and the account is at a financial institution that is not located in
17 Wisconsin or authorized by state or federal law to do business in
18 Wisconsin, the lawyer shall comply with the requirements of sub.
19 (k)(10)b., c., d., e., or f.

20 (5) **Prohibited transactions.**

21 a. **Cash.** No withdrawal of cash shall be made from a fiduciary
22 account or from a deposit to a fiduciary account. No check shall be made
23 payable to "Cash." No withdrawal shall be made from a fiduciary account
24 by automated teller or cash dispensing machine.

25 b. **Card transactions.** A lawyer shall not authorize transactions
26 by way of credit, debit, prepaid or other types of payment cards to or from
27 a fiduciary account.

28 (6) **Availability of funds for disbursement.** A lawyer shall not
29 disburse funds from a fiduciary account unless the deposit from which
30 those funds will be disbursed has cleared and the funds are available for
31 disbursement. The exception for real estate transactions in sub. (f)(4)b.
32 shall apply to fiduciary accounts.

33 (7) **Record retention.** A lawyer shall maintain and preserve
34 complete records of fiduciary account funds, all deposits and
35 disbursements, and other fiduciary property and shall preserve those
36 records for the six most recent years during which the lawyer served as a
37 fiduciary and shall preserve at a minimum, a summary accounting of all

1 fiduciary funds and property for prior years during which the lawyer
2 served as a fiduciary. After the termination of the fiduciary relationship,
3 the lawyer shall preserve the records required by this paragraph for at
4 least six years. Electronic records shall be backed up by an appropriate
5 storage device. The office of lawyer regulation shall publish guidelines
6 for fiduciary account record keeping.

7 **(8) Record production.** All fiduciary account records have public
8 aspects related to a lawyer's fitness to practice. Upon request of the office
9 of lawyer regulation, or upon direction of the supreme court, the records
10 shall be submitted to the office of lawyer regulation for its inspection,
11 audit, use, and evidence under any conditions to protect the privilege of
12 clients that the court may provide. The records, or an audit of the records,
13 shall be produced at any disciplinary proceeding involving the lawyer,
14 whenever material.

15 **(9) Burden of proof.** A lawyer's failure to promptly submit
16 fiduciary account records to the office of lawyer regulation or promptly
17 provide an accounting of fiduciary property to the office of lawyer
18 regulation shall result in a presumption that the lawyer has failed to hold
19 fiduciary property in trust, contrary to SCR 20:1.15(k)(1). This
20 presumption may be rebutted by the lawyer's production of records or an
21 accounting that overcomes this presumption by clear, satisfactory, and
22 convincing evidence.

23 **(10) Dishonored payment notification or alternative**
24 **protection.** A lawyer who holds fiduciary property in a draft account
25 from which funds are disbursed through a properly payable instrument or
26 electronic transaction shall take any of the following actions:

27 a. Comply with the requirements of sub. (h) relating to dishonored
28 payment notification (overdraft notices).

29 b. Have the account independently audited by a certified public
30 accountant on at least an annual basis.

31 c. Hold the funds in a draft account, which requires the approval
32 of a co-trustee, co-agent, co-guardian, or co-personal representative
33 before funds may be disbursed from the account.

34 d. Require and document the approval of two people from a group
35 consisting of a lawyer or a member or employee of the lawyer's law firm
36 before funds may be disbursed from the account.

1 e. In the case of an estate or trust, provide an accounting of the
2 administration at least annually to all beneficiaries currently eligible to
3 receive income distributions.

4 f. In the case of a guardianship proceeding in which annual
5 financial accountings must be reviewed by a court, timely file those
6 annual financial accountings with the court.

7 **(11) Fiduciary account certificate and acknowledgements.**
8 Funds held by a lawyer in a fiduciary account are subject to the
9 requirements of sub. (i).

10 **(m) Exceptions to this section.** This rule does not apply in any
11 of the following instances in which a lawyer is acting in a fiduciary
12 capacity:

13 (1) The lawyer is serving as a bankruptcy trustee, subject to the
14 oversight and accounting requirements of the bankruptcy court or the
15 office of U.S. Trustee.

16 (2) The lawyer is serving as an assignee or receiver under the
17 provisions of Ch. 128, Wis. Stats.

18 (3) The property held by the lawyer when acting in a fiduciary
19 capacity is property held for the benefit of an immediate family member
20 of the lawyer.

21 (4) The lawyer is serving in a fiduciary capacity for a civic,
22 fraternal, or non-profit organization that is not a client and has other
23 officers or directors participating in the governance of the organization.

24 (5) The lawyer is acting in the course of the lawyer's employment
25 by an employer not itself engaged in the practice of law, provided that the
26 lawyer's employment is not ancillary to the lawyer's practice of law.

27
28 **WISCONSIN COMMENT**

29
30 A lawyer must hold the property of others with the care required of a
31 professional fiduciary. All property that is the property of clients or 3rd parties must
32 be kept separate from the lawyer's business and personal property and, if monies, in
33 one or more trust or fiduciary accounts. Lawyers have duties to keep clear, distinct,
34 and accurate records of all trust transactions, and to be able always to make a full
35 accounting. See, In re Trust Estate of Martin, 39 Wis. 2d 437, 159 N.W.2d 660
36 (1968).

37
38
39 **SCR 20:1.15(a)(2) Electronic transaction.**

1 The types of electronic transactions are developing. For examples of current
2 types of electronic transactions, see the record-keeping guidelines published by the
3 office of lawyer regulation.

4
5 **SCR 20:1.15(b)(1) Separate accounts.**

6 With respect to probate matters, a lawyer's role may be to serve in a fiduciary
7 capacity as the personal representative, to represent an estate's personal representative,
8 or to act as both personal representative and attorney for an estate. SCR 20:1.15(k)
9 applies to funds and property which a lawyer receives, holds, and distributes while
10 serving in the fiduciary role of personal representative. Such funds and property may
11 include, but are not limited to, bank and investment accounts, stocks, and bonds. SCRs
12 20:1.15(b)-(i) apply to funds and property which a lawyer receives, holds, and
13 distributes in connection with the representation of a client/personal representative or
14 an estate. Such funds include, but are not limited to, advanced legal fees and advanced
15 costs. If a lawyer acts in good faith to safeguard funds and property received in
16 connection with a probate matter, the lawyer is not subject to any charge of ethical
17 impropriety for holding what may be determined to be fiduciary funds in a segregated
18 trust account or in an IOLTA account for a limited period of time, or for holding what
19 may be determined to be trust funds in a fiduciary account.

20
21 **SCR 20:1.15(b)(5) Insurance and safekeeping requirements.**

22 Pursuant to SCR 20:1.15(b)(5), trust accounts are required to be held in
23 financial or IOLTA participating institutions that are insured by the FDIC, the
24 NCUSIF, the SIPC or any other investment institution financial guaranty insurance.
25 However, since federal law dictates the amount of insurance coverage available from
26 the FDIC, the NCUSIF, and the SIPC, funds in excess of those limits are not insured.
27 Federal law also limits the types of losses that are covered by SIPC insurance.
28 Consequently, the purpose of the insurance and safety requirements is not to guarantee
29 that all funds are adequately insured. Rather, it is to assure that trust funds are held in
30 reputable financial or IOLTA participating institutions and that the funds are eligible
31 for the insurance that is available. The exceptions to the SCR 20:1.15(b)(5)
32 requirement relate to trust property other than funds and to IOLTA accounts that are
33 subject to the safety requirements of SCR 20:1.15(d)(3)b. and c.

34
35 **SCR 20:1.15(d)(3) Safekeeping requirements.**

36 See comment to SCR 20:1.15(b)(5).

37
38 **SCR 20:1.15(d)(4) Income requirements.**

39 Pursuant to SCR 20:1.15(d)(4), IOLTA accounts shall bear the highest non-
40 promotional interest rate or dividend that is generally available to non-IOLTA
41 customers at the same branch or main office location when the IOLTA account meets
42 or exceeds the same eligibility qualifications, if any, including a minimum balance.
43 Investment products, including repurchase agreements and shares of mutual funds, are
44 neither deposits nor federally or FDIC-insured. An investment in a repurchase

1 agreement or money market fund may involve investment risk including possible loss
2 of the principal amount invested. The rule, however, provides safeguards to minimize
3 any potential risk by limiting investment products to repurchase agreements and open-
4 end money market funds that invest in United States government securities only.

5
6 **SCR 20:1.15(e) Prompt notice and delivery of property.**

7 Third parties, such as a client's creditors, may have just claims against funds
8 or other property in a lawyer's custody. A lawyer may have a duty under applicable
9 law, including SCR 20:1.15(e), to protect such 3rd-party claims against wrongful
10 interference by the client, and accordingly, may refuse to surrender the property to the
11 client. However, a lawyer should not unilaterally assume to arbitrate a dispute
12 between the client and the 3rd party. If a lawyer holds property belonging to one
13 person and a second person has a contractual or similar claim against that person but
14 does not claim to own the property or have a security interest in it, the lawyer is free
15 to deliver the property to the person to whom it belongs.

16
17 **SCR 20:1.15(e)(4) Burden of proof.**

18 A lawyer's failure to comply with the delivery requirements of SCR
19 20:1.15(e)(1) or the accounting requirements of SCR 20:1.15(e)(2) will result in a
20 presumption that the lawyer has failed to hold property in trust, contrary to SCR
21 20:1.15(b)(1). This presumption can be rebutted by the lawyer's production of records
22 or an accounting that overcomes this presumption by clear, satisfactory, and
23 convincing evidence. See, In re Trust Estate of Martin, 39 Wis. 2d 437, 159 N.W.2d
24 660 (1968).

25
26 **SCR 20:1.15(f)(2)c. Electronic transfers by 3rd parties.**

27 Many forms of electronic deposit allow the transferor to remove the funds
28 without the consent of the account holder. A lawyer must not only be aware of the
29 financial institution's policy but also federal regulations pertaining to the specific form
30 of electronic deposit, and must ensure that the transferor is prohibited from
31 withdrawing deposited funds without the lawyer's consent.

32
33 **SCR 20:1.15(f)(3)a. Remote deposit.**

34 A remote deposit is an electronic deposit of a paper check to a lawyer's trust
35 account. Subject to a lawyer's compliance with the requirements of this subsection,
36 such transactions are permitted in an IOLTA account that is not an E-Banking IOLTA
37 account. Unlike other types of electronic transactions, remote deposits can be traced
38 to images of the front and reverse of the deposited check, which are retained for at
39 least six years by the lawyer's financial institution, pursuant to banking regulations.
40 This exception was established to facilitate deposits to an IOLTA account of a lawyer
41 who does not utilize multiple types of electronic transactions, making the expense
42 relating to an E-Banking IOLTA account unnecessary. Remote deposits may also be
43 made to a non-pooled account for a particular client, subject to those same
44 requirements.

1
2 **SCR 20:1.15(f)(3)b. Exception: E-Banking Trust Account.**

3 Financial institutions, as credit card issuers, routinely impose charges on
4 vendors when a customer pays for goods or services with a credit card. That charge
5 is deducted directly from the customer's payment. Vendors who accept credit cards
6 routinely credit the customer with the full amount of the payment and absorb the
7 charges. Before holding a client responsible for these charges, a lawyer needs to
8 disclose this practice to the client in advance, and assure that the client understands
9 and consents to the charges. In addition, the lawyer needs to investigate the following
10 concerns before accepting payments by credit card:

11 **1. Does the credit card issuer prohibit a lawyer/vendor from requiring**
12 **the customer to pay the charge?** If a lawyer intends to credit the client for anything
13 less than the full amount of the credit card payment, the lawyer needs to assure that
14 this practice is not prohibited by the credit card issuer's regulations and/or by the
15 agreement between the lawyer and the credit card issuer. Entering into an agreement
16 with a credit card issuer with the intent to violate this type of requirement may
17 constitute conduct involving dishonesty, fraud, or deceit, in violation of SCR
18 20:8.4(c).

19 **2. Does the credit card issuer require services to be rendered before a**
20 **credit card payment for legal fees is accepted?** If a lawyer intends to accept fee
21 advances by credit card, the lawyer needs to assure that fee advances are not prohibited
22 by the credit card issuer's regulations and/or by the agreement between the lawyer and
23 the credit card issuer. Entering into an agreement with a credit card issuer with the
24 intent to violate this type of requirement may constitute conduct involving dishonesty,
25 fraud, or deceit, in violation of SCR 20:8.4(c).

26 **3. By requiring clients to pay the credit card charges, is the lawyer**
27 **required to make certain specific disclosures to such clients and offer cash**
28 **discounts to all clients?** If a lawyer intends to require clients to pay credit card
29 charges, the lawyer needs to assure that the lawyer complies with all state and federal
30 laws relating to such transactions, including, but not limited to, Regulation Z of the
31 Truth in Lending Act, 12 C.F.R. § 206.

32
33 **SCR 20:1.15(f)(3)c. Alternative to E-Banking Trust Account.**

34 As an alternative to establishing an E-Banking Trust Account for the purpose
35 of making electronic deposits and disbursements, a lawyer may make electronic
36 deposits to and disbursements from an IOLTA account when additional protections
37 are in place. This alternative may reduce the expense of maintaining two accounts.
38 On the other hand, the alternative requires that the lawyer prevent the electronic
39 withdrawal of funds from the IOLTA account that could occur through chargebacks
40 or reversals against a credit card deposit, or other electronic withdrawals. Specifically,
41 the lawyer must either establish agreements with the lawyer's financial institution and
42 with payment providers to deduct fees, surcharges, and chargebacks from the law
43 firm's business account or reimburse the account for such deductions with funds

1 belonging to the lawyer or law firm within three business days after receiving notice
2 of the deductions. In addition, the lawyer must establish an agreement with the
3 financial institution to block debits from the IOLTA account.

4
5 **SCR 20:1.15(f)(4)b. Exception: Real estate transactions.**

6 SCR 20:1.15(f)(4)b. establishes an exception to the requirement that a lawyer
7 only disburse funds that are available for disbursement, i.e., funds that have been
8 credited to the account. This exception was created in recognition of the fact that real
9 estate transactions in Wisconsin require a simultaneous exchange of funds. However,
10 even under this exception, the funds from which a lawyer disburses the proceeds of
11 the real estate transaction, i.e., the lender's check, draft, wire transfer, etc., must be
12 deposited no later than the first business day following the date of the closing. In
13 refinancing transactions, the lender's funds must be deposited as soon as possible, but
14 no later than the first business day after the loan proceeds are distributed. Proceeds
15 are generally distributed three days after the closing date.

16
17 **SCR 20:1.15(g)(2) Record production.**

18 The duty of the lawyer to produce client trust account records for inspection
19 under SCR 20:1.15(g)(2) is a specific exception to the lawyer's responsibility to
20 maintain the confidentiality of the client's information as required by SCR 20:1.6.

21
22 **SCR 20:1.15(g)(3) Burden of proof.**

23
24 A lawyer's failure to comply with the record production requirements of SCR
25 20:1.15(g)(2) or to provide an accounting for trust property will result in a
26 presumption that the lawyer has failed to hold property in trust, contrary to SCR
27 20:1.15(b)(1). This presumption can be rebutted by the lawyer's production of records
28 or an accounting that overcomes this presumption by clear, satisfactory, and
29 convincing evidence. See, In re Trust Estate of Martin, 39 Wis. 2d 437, 159 N.W.2d
30 660 (1968).

31
32 **SCR 20:1.15(k)(1) Segregation of fiduciary property.**

33 See comment to SCR 20:1.15(b)(1).

34
35 **SCR 20:1.15(k)(9) Burden of proof.**

36 A lawyer's failure to comply with the record production requirements of SCR
37 20:1.15(k)(8) or to provide an accounting for fiduciary property will result in a
38 presumption that the lawyer has failed to hold fiduciary property in trust, contrary to
39 SCR 20:1.15(k)(1). This presumption can be rebutted by the lawyer's production of
40 records or an accounting that overcomes this presumption by clear, satisfactory, and
41 convincing evidence. See, In re Trust Estate of Martin, 39 Wis. 2d 437, 159 N.W.2d
42 660 (1968).

43
44 **SCR 20:1.16 Declining or terminating representation**

1 (a) Except as stated in par. (c), a lawyer shall not represent a client
2 or, where representation has commenced, shall withdraw from the
3 representation of a client if:

4 (1) the representation will result in violation of the Rules of
5 Professional Conduct or other law;

6 (2) the lawyer's physical or mental condition materially impairs the
7 lawyer's ability to represent the client; or

8 (3) the lawyer is discharged.

9 (b) Except as stated in par. (c), a lawyer may withdraw from
10 representing a client if:

11 (1) withdrawal can be accomplished without material adverse
12 effect on the interests of the client;

13 (2) the client persists in a course of action involving the lawyer's
14 services that the lawyer reasonably believes is criminal or fraudulent;

15 (3) the client has used the lawyer's services to perpetrate a crime or
16 fraud;

17 (4) the client insists upon taking action that the lawyer considers
18 repugnant or with which the lawyer has a fundamental disagreement;

19 (5) the client fails substantially to fulfill an obligation to the lawyer
20 regarding the lawyer's services and has been given reasonable warning
21 that the lawyer will withdraw unless the obligation is fulfilled;

22 (6) the representation will result in an unreasonable financial
23 burden on the lawyer or has been rendered unreasonably difficult by the
24 client; or

25 (7) other good cause for withdrawal exists.

26 (c) A lawyer must comply with applicable law requiring notice to
27 or permission of a tribunal when terminating a representation. When
28 ordered to do so by a tribunal, a lawyer shall continue representation
29 notwithstanding good cause for terminating the representation.

30 (d) Upon termination of representation, a lawyer shall take steps to
31 the extent reasonably practicable to protect a client's interests, such as
32 giving reasonable notice to the client, allowing time for employment of
33 other counsel, surrendering papers and property to which the client is
34 entitled and refunding any advance payment of fee or expense that has
35 not been earned or incurred. The lawyer may retain papers relating to the
36 client to the extent permitted by other law.

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WISCONSIN COMMITTEE COMMENT

With respect to subparagraph (c), a lawyer providing limited scope representation in a matter before a court should consult s 802.045, stats., regarding notice and termination requirements.

With respect to the last sentence of paragraph (d), it should be noted that a state bar ethics opinion suggests that lawyers in Wisconsin do not have a retaining lien with respect to client papers. See State Bar of Wis. Comm. on Prof'l Ethics, Formal Op. E-95-4 (1995).

ABA COMMENT

[1] A lawyer should not accept representation in a matter unless it can be performed competently, promptly, without improper conflict of interest and to completion. Ordinarily, a representation in a matter is completed when the agreed-upon assistance has been concluded. See Rules 1.2(c) and 6.5. See also Rule 1.3, Comment [4].

Mandatory Withdrawal

[2] A lawyer ordinarily must decline or withdraw from representation if the client demands that the lawyer engage in conduct that is illegal or violates the Rules of Professional Conduct or other law. The lawyer is not obliged to decline or withdraw simply because the client suggests such a course of conduct; a client may make such a suggestion in the hope that a lawyer will not be constrained by a professional obligation.

[3] When a lawyer has been appointed to represent a client, withdrawal ordinarily requires approval of the appointing authority. See also Rule 6.2. Similarly, court approval or notice to the court is often required by applicable law before a lawyer withdraws from pending litigation. Difficulty may be encountered if withdrawal is based on the client's demand that the lawyer engage in unprofessional conduct. The court may request an explanation for the withdrawal, while the lawyer may be bound to keep confidential the facts that would constitute such an explanation. The lawyer's statement that professional considerations require termination of the representation ordinarily should be accepted as sufficient. Lawyers should be mindful of their obligations to both clients and the court under Rules 1.6 and 3.3.

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2 **Discharge**

3 [4] A client has a right to discharge a lawyer at any time, with or without
4 cause, subject to liability for payment for the lawyer's services. Where future dispute
5 about the withdrawal may be anticipated, it may be advisable to prepare a written
6 statement reciting the circumstances.

7 [5] Whether a client can discharge appointed counsel may depend on
8 applicable law. A client seeking to do so should be given a full explanation of the
9 consequences. These consequences may include a decision by the appointing
10 authority that appointment of successor counsel is unjustified, thus requiring self-
11 representation by the client.

12 [6] If the client has severely diminished capacity, the client may lack the
13 legal capacity to discharge the lawyer, and in any event the discharge may be seriously
14 adverse to the client's interests. The lawyer should make special effort to help the
15 client consider the consequences and may take reasonably necessary protective action
16 as provided in Rule 1.14.

17 **Optional Withdrawal**

18 [7] A lawyer may withdraw from representation in some circumstances.
19 The lawyer has the option to withdraw if it can be accomplished without material
20 adverse effect on the client's interests. Withdrawal is also justified if the client persists
21 in a course of action that the lawyer reasonably believes is criminal or fraudulent, for
22 a lawyer is not required to be associated with such conduct even if the lawyer does not
23 further it. Withdrawal is also permitted if the lawyer's services were misused in the
24 past even if that would materially prejudice the client. The lawyer may also withdraw
25 where the client insists on taking action that the lawyer considers repugnant or with
26 which the lawyer has a fundamental disagreement.

27 [8] A lawyer may withdraw if the client refuses to abide by the terms of
28 an agreement relating to the representation, such as an agreement concerning fees or
29 court costs or an agreement limiting the objectives of the representation.

30 **Assisting the Client upon Withdrawal**

31 [9] Even if the lawyer has been unfairly discharged by the client, a lawyer
32 must take all reasonable steps to mitigate the consequences to the client. The lawyer
33 may retain papers as security for a fee only to the extent permitted by law. See Rule
34 1.15.

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SCR 20:1.17 Sale of law practice

37 A lawyer or a law firm may sell or purchase a law practice, or an
38 area of practice, including good will, if the following conditions are
39 satisfied:

40 (a) The seller ceases to engage in the private practice of law, or in
41 the area of practice that has been sold, in the geographic area or in the

1 jurisdiction in which the practice has been conducted;

2 (b) The entire practice, or the entire area of practice, is sold to one
3 or more lawyers or law firms;

4 (c) The seller gives written notice to each of the seller's affected
5 clients regarding:

6 (1) the proposed sale;

7 (2) the client's right to retain other counsel or to take possession of
8 the file; and

9 (3) the fact that the client's consent to the transfer of the client's
10 files will be presumed if the client does not take any action or does not
11 otherwise object within ninety (90) days of receipt of the notice.

12 If a client cannot be given notice, the representation of that client may be
13 transferred to the purchaser only upon entry of an order so authorizing by
14 a court having jurisdiction. The seller may disclose to the court in camera
15 information relating to the representation only to the extent necessary to
16 obtain an order authorizing the transfer of a file.

17 (d) The fees charged clients shall not be increased by reason of the
18 sale.

19
20 **WISCONSIN COMMITTEE COMMENT**

21
22 Paragraph (c) requires notice only to "affected" clients, which is a limitation not
23 contained in the Model Rule.

24
25 **ABA COMMENT**

26
27 [1] The practice of law is a profession, not merely a business. Clients are
28 not commodities that can be purchased and sold at will. Pursuant to this Rule, when a
29 lawyer or an entire firm ceases to practice, or ceases to practice in an area of law, and
30 other lawyers or firms take over the representation, the selling lawyer or firm may
31 obtain compensation for the reasonable value of the practice as may withdrawing
32 partners of law firms. See Rules 5.4 and 5.6.

33 **Termination of Practice by the Seller**

1 [2] The requirement that all of the private practice, or all of an area of
2 practice, be sold is satisfied if the seller in good faith makes the entire practice, or the
3 area of practice, available for sale to the purchasers. The fact that a number of the
4 seller's clients decide not to be represented by the purchasers but take their matters
5 elsewhere, therefore, does not result in a violation. Return to private practice as a result
6 of an unanticipated change in circumstances does not necessarily result in a violation.
7 For example, a lawyer who has sold the practice to accept an appointment to judicial
8 office does not violate the requirement that the sale be attendant to cessation of
9 practice if the lawyer later resumes private practice upon being defeated in a contested
10 or a retention election for the office or resigns from a judiciary position.

11 [3] The requirement that the seller cease to engage in the private practice
12 of law does not prohibit employment as a lawyer on the staff of a public agency or a
13 legal services entity that provides legal services to the poor, or as in-house counsel to
14 a business.

15 [4] The Rule permits a sale of an entire practice attendant upon retirement
16 from the private practice of law within the jurisdiction. Its provisions, therefore,
17 accommodate the lawyer who sells the practice on the occasion of moving to another
18 state. Some states are so large that a move from one locale therein to another is
19 tantamount to leaving the jurisdiction in which the lawyer has engaged in the practice
20 of law. To also accommodate lawyers so situated, states may permit the sale of the
21 practice when the lawyer leaves the geographical area rather than the jurisdiction. The
22 alternative desired should be indicated by selecting one of the two provided for in Rule
23 1.17(a).

24 [5] This Rule also permits a lawyer or law firm to sell an area of practice.
25 If an area of practice is sold and the lawyer remains in the active practice of law, the
26 lawyer must cease accepting any matters in the area of practice that has been sold,
27 either as counsel or co-counsel or by assuming joint responsibility for a matter in
28 connection with the division of a fee with another lawyer as would otherwise be
29 permitted by Rule 1.5(e). For example, a lawyer with a substantial number of estate
30 planning matters and a substantial number of probate administration cases may sell
31 the estate planning portion of the practice but remain in the practice of law by
32 concentrating on probate administration; however, that practitioner may not thereafter
33 accept any estate planning matters. Although a lawyer who leaves a jurisdiction or
34 geographical area typically would sell the entire practice, this Rule permits the lawyer
35 to limit the sale to one or more areas of the practice, thereby preserving the lawyer's
36 right to continue practice in the areas of the practice that were not sold.

37 **Sale of Entire Practice or Entire Area of Practice**

1 [6] The Rule requires that the seller's entire practice, or an entire area of
2 practice, be sold. The prohibition against sale of less than an entire practice area
3 protects those clients whose matters are less lucrative and who might find it difficult
4 to secure other counsel if a sale could be limited to substantial fee-generating matters.
5 The purchasers are required to undertake all client matters in the practice or practice
6 area, subject to client consent. This requirement is satisfied, however, even if a
7 purchaser is unable to undertake a particular client matter because of a conflict of
8 interest.

9 **Client Confidences, Consent and Notice**

10 [7] Negotiations between seller and prospective purchaser prior to
11 disclosure of information relating to a specific representation of an identifiable client
12 no more violate the confidentiality provisions of Model Rule 1.6 than do preliminary
13 discussions concerning the possible association of another lawyer or mergers between
14 firms, with respect to which client consent is not required. See Rule 1.6(b) (7).
15 Providing the purchaser access to information relating to the representation, such as
16 the client's file, however, requires client consent. The Rule provides that before such
17 information can be disclosed by the seller to the purchaser the client must be given
18 actual written notice of the contemplated sale, including the identity of the purchaser,
19 and must be told that the decision to consent or make other arrangements must be
20 made within 90 days. If nothing is heard from the client within that time, consent to
21 the sale is presumed.

22 [8] A lawyer or law firm ceasing to practice cannot be required to remain
23 in practice because some clients cannot be given actual notice of the proposed
24 purchase. Since these clients cannot themselves consent to the purchase or direct any
25 other disposition of their files, the Rule requires an order from a court having
26 jurisdiction authorizing their transfer or other disposition. The court can be expected
27 to determine whether reasonable efforts to locate the client have been exhausted, and
28 whether the absent client's legitimate interests will be served by authorizing the
29 transfer of the file so that the purchaser may continue the representation. Preservation
30 of client confidences requires that the petition for a court order be considered in
31 camera. (A procedure by which such an order can be obtained needs to be established
32 in jurisdictions in which it presently does not exist).

33 [9] All elements of client autonomy, including the client's absolute right
34 to discharge a lawyer and transfer the representation to another, survive the sale of the
35 practice or area of practice.

36 **Fee Arrangements Between Client and Purchaser**

37 [10] The sale may not be financed by increases in fees charged the clients
38 of the practice. Existing arrangements between the seller and the client as to fees and
39 the scope of the work must be honored by the purchaser.

40
41 **Other Applicable Ethical Standards**

1 [11] Lawyers participating in the sale of a law practice or a practice area
2 are subject to the ethical standards applicable to involving another lawyer in the
3 representation of a client. These include, for example, the seller's obligation to
4 exercise competence in identifying a purchaser qualified to assume the practice and
5 the purchaser's obligation to undertake the representation competently (see Rule 1.1);
6 the obligation to avoid disqualifying conflicts, and to secure the client's informed
7 consent for those conflicts that can be agreed to (see Rule 1.7 regarding conflicts and
8 Rule 1.0(e) for the definition of informed consent); and the obligation to protect
9 information relating to the representation (see Rules 1.6 and 1.9).

10 [12] If approval of the substitution of the purchasing lawyer for the selling
11 lawyer is required by the rules of any tribunal in which a matter is pending, such
12 approval must be obtained before the matter can be included in the sale (see Rule
13 1.16).

14 **Applicability of the Rule**

15 [13] This Rule applies to the sale of a law practice of a deceased, disabled
16 or disappeared lawyer. Thus, the seller may be represented by a non-lawyer
17 representative not subject to these Rules. Since, however, no lawyer may participate
18 in a sale of a law practice which does not conform to the requirements of this Rule,
19 the representatives of the seller as well as the purchasing lawyer can be expected to
20 see to it that they are met.

21 [14] Admission to or retirement from a law partnership or professional
22 association, retirement plans and similar arrangements, and a sale of tangible assets of
23 a law practice, do not constitute a sale or purchase governed by this Rule.

24 [15] This Rule does not apply to the transfers of legal representation between lawyers when
25 such transfers are unrelated to the sale of a practice or an area of practice.

26
27 **SCR 20:1.18 Duties to prospective client**

28 (a) A person who consults with a lawyer about the possibility of
29 forming a client-lawyer relationship with respect to a matter is a
30 prospective client.

31 (b) Even when no client-lawyer relationship ensues, a lawyer who
32 has learned information from a prospective client shall not use or reveal
33 that information learned in the consultation, except as SCR 20:1.9 would
34 permit with respect to information of a former client.

35 (c) A lawyer subject to par. (b) shall not represent
36 t a client with interests materially adverse to those of a prospective client
37 in the same or a substantially related matter if the lawyer received
38 information from the prospective client that could be significantly
39 harmful to that person in the matter, except as provided in par. (d). If a
40 lawyer is disqualified from representation under this paragraph, no
41 lawyer in a firm with which that lawyer is associated may knowingly

1 undertake or continue representation in such a matter, except as provided
2 in par. (d).

3 (d) When the lawyer has received disqualifying information as
4 defined in par. (c), representation is permissible if:

5 (1) both the affected client and the prospective client have given
6 informed consent, confirmed in writing, or

7 (2) the lawyer who received the information took reasonable
8 measures to avoid exposure to more disqualifying information than was
9 reasonably necessary to determine whether to represent the prospective
10 client; and

11 (i) the disqualified lawyer is timely screened from any
12 participation in the matter and is apportioned no part of the fee therefrom;
13 and

14 (ii) written notice is promptly given to the prospective
15 client.

16
17 ABA COMMENT

18
19 [1] Prospective clients, like clients, may disclose information to a lawyer,
20 place documents or other property in the lawyer's custody, or rely on the lawyer's
21 advice. A lawyer's consultations with a prospective client usually are limited in time
22 and depth and leave both the prospective client and the lawyer free (and sometimes
23 required) to proceed no further. Hence, prospective clients should receive some but
24 not all of the protection afforded clients.

25 [2] A person becomes a prospective client by consulting with a lawyer about
26 the possibility of forming a client-lawyer relationship with respect to a matter.
27 Whether communications, including written, oral, or electronic communications,
28 constitute a consultation depends on the circumstances. For example, a consultation
29 is likely to have occurred if a lawyer, either in person or through the lawyer's
30 advertising in any medium, specifically requests or invites the submission of
31 information about a potential representation without clear and reasonably
32 understandable warnings and cautionary statements that limit the lawyer's obligations,
33 and a person provides information in response. See also Comment [4]. In contrast, a
34 consultation does not occur if a person provides information to a lawyer in response
35 to advertising that merely describes the lawyer's education, experience, areas of
36 practice, and contact information, or provides legal information of general interest.
37 Such a person communicates information unilaterally to a lawyer, without any
38 reasonable expectation that the lawyer is willing to discuss the possibility of forming
39 a client-lawyer relationship, and is thus not a "prospective client." Moreover, a person
40 who communicates with a lawyer for the purpose of disqualifying the lawyer is not a
41 "prospective client."

1 [3] It is often necessary for a prospective client to reveal information to the
2 lawyer during an initial consultation prior to the decision about formation of a client-
3 lawyer relationship. The lawyer often must learn such information to determine
4 whether there is a conflict of interest with an existing client and whether the matter is
5 one that the lawyer is willing to undertake. Paragraph (b) prohibits the lawyer from
6 using or revealing that information, except as permitted by Rule 1.9, even if the client
7 or lawyer decides not to proceed with the representation. The duty exists regardless of
8 how brief the initial conference may be.

9 [4] In order to avoid acquiring disqualifying information from a prospective
10 client, a lawyer considering whether or not to undertake a new matter should limit the
11 initial consultation to only such information as reasonably appears necessary for that
12 purpose. Where the information indicates that a conflict of interest or other reason for
13 non-representation exists, the lawyer should so inform the prospective client or
14 decline the representation. If the prospective client wishes to retain the lawyer, and if
15 consent is possible under Rule 1.7, then consent from all affected present or former
16 clients must be obtained before accepting the representation.

17 [5] A lawyer may condition a consultation with a prospective client on the
18 person's informed consent that no information disclosed during the consultation will
19 prohibit the lawyer from representing a different client in the matter. See Rule 1.0(e)
20 for the definition of informed consent. If the agreement expressly so provides, the
21 prospective client may also consent to the lawyer's subsequent use of information
22 received from the prospective client.

23 [6] Even in the absence of an agreement, under paragraph (c), the lawyer
24 is not prohibited from representing a client with interests adverse to those of the
25 prospective client in the same or a substantially related matter unless the lawyer has
26 received from the prospective client information that could be significantly harmful if
27 used in the matter.

28 [7] Under paragraph (c), the prohibition in this Rule is imputed to other
29 lawyers as provided in Rule 1.10, but, under paragraph (d)(1), imputation may be
30 avoided if the lawyer obtains the informed consent, confirmed in writing, of both the
31 prospective and affected clients. In the alternative, imputation may be avoided if the
32 conditions of paragraph (d)(2) are met and all disqualified lawyers are timely screened
33 and written notice is promptly given to the prospective client. See Rule 1.0(k)
34 (requirements for screening procedures). Paragraph (d)(2)(i) does not prohibit the
35 screened lawyer from receiving a salary or partnership share established by prior
36 independent agreement, but that lawyer may not receive compensation directly related
37 to the matter in which the lawyer is disqualified.

38 [8] Notice, including a general description of the subject matter about
39 which the lawyer was consulted, and of the screening procedures employed, generally
40 should be given as soon as practicable after the need for screening becomes apparent.

41 [9] For the duty of competence of a lawyer who gives assistance on the
42 merits of a matter to a prospective client, see Rule 1.1. For a lawyer's duties when a
43 prospective client entrusts valuables or papers to the lawyer's care, see Rule 1.15.